Guam
Annual Action Plan
Program Year 2011
October 01, 2011 – September 30, 2012

For use of HUD CPD
& Continuum of Care Grant funds

Community Development Block Grant
HOME Investment Partnership Grant
Emergency Shelter Grant
Supportive Housing Program Grant
Shelter Plus Care Grant
GUAM
PY2011 Annual Action Plan
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PY2011 Guam Annual Action Plan
August 5, 2011

Mr. Mark Chandler, Director
Office of Community Planning and Development
U.S. Dept. of Housing and Urban Development
500 Ala Moana Blvd., Suite 3A
Honolulu, Hawaii 96813-4918

Subject: Program Year 2011 Annual Action Plan – GUAM

Hafa Adai Mr. Chandler:

On behalf of the Governor of Guam, I am pleased to submit the 2011 Guam Annual Action Plan (AAP) for the use of HUD Community Planning and Development funds for the Program Year 2010 (October 1, 2011 to September 30, 2012).

The projects selected are in line with Guam’s 5-Year Consolidated Plan for 2010-2014. The projects outlined in this year’s plan will greatly contribute to the welfare of individuals and families in our community. Our success could not have been attained without the cooperation and funding provided by the U.S. Dept. of Housing and Urban Development and the Community Development Block Grant (CDBG), HOME Investment Partnership Grant, and Emergency Shelter Grant (ESG) programs.

CDBG funds are proposed to continue the funding of public services to homeless individuals battling substance abuse, operations of a program to support healthy communities and self-sustaining families, and to assist service providers to meet match funding needs for the CoC’s Supportive Housing Program. CDBG funds are also proposed for the renovation of a multi-purpose sports field and the support of a new housing development through the construction of a community center, infrastructure and elderly rental housing. Guam also proposes the use of funds for the construction of three new public facilities, a cultural repository, a centralized consumer center to serve disabled persons and a clinical diagnostic laboratory, projects intended to address the future needs of the island in the advent of increased military presence in Guam (the Guam Military Buildup).
HOME funds are proposed for new construction of affordable housing that will offer attainable
homeownership opportunities to low/mod homebuyers and to continue the homeowner
rehabilitation loan program.

Services to the island's homeless and those at-risk of homelessness will be assisted with ESG
funds to secure appropriate, decent, and safe housing.

The Guam Housing and Urban Renewal Authority (GHURA) is the administering agency for
HUD-funded activities in Guam. My staff and I are available to discuss the any aspect of this
Plan at your convenience. Please do not hesitate to contact either me at 475-1378 or Mr.
Michael J. Duenas, GHURA Chief Planner at 475-1407.

Sincerely,

[Signature]

Marcel G. Camacho
Executive Director

Enclosures: Guam Annual Action Plan, 1 Original, 2 Copies
Application for Federal Assistance SF-424

*1. Type of Submission  [ ] Preapplication  [ ] Application  [ ] Changed/Corrected Application

*2. Type of Application  [ ] New  [ ] Continuation  [ ] Other (Specify)

*3. Date Received:  

4. Application Identifier:  

5a. Federal Entity Identifier:  

5b. Federal Award Identifier:  

State Use Only:

6. Date Received by State:  6/17/2011  
7. State Application Identifier:  09141611639

8. APPLICANT INFORMATION:

a. Legal Name: Government of Guam

b. Employer/Taxpayer Identification Number (EIN/TIN):  96-0001279

c. Organizational DUNS:  855031519

d. Address:

*Street1: 117 Bien Venida Avenue
Street 2:

*City: Sinalana
County:

*State: GU
Province:

Country: USA

*Zip/ Postal Code: 96910

e. Organizational Unit:

Department Name: Guam Housing and Urban Renewal Authority

Division Name: Research, Planning and Evaluation

f. Name and contact information of person to be contacted on matters involving this application:

Prefix: Mr.

First Name: Marcel

Middle Name: Ca

Last Name: Camacho

Suffix:  

Title: Executive Director

Organizational Affiliation:

Guam Housing and Urban Renewal Authority

*Telephone Number: (671) 475-1378  
Fax Number: (671) 300-7565

*Email: mcamacho@ghura.org
### Application for Federal Assistance SF-424

9. Type of Applicant 1: Select Applicant Type:  F. U.S. Territory or Possession

Type of Applicant 2: Select Applicant Type:
- Select One -

Type of Applicant 3: Select Applicant Type:
- Select One -

*Other (specify):  

10. Name of Federal Agency:  
   U.S. Department of Housing and Urban Development

11. Catalog of Federal Domestic Assistance Number:  
   14-225

CFDA Title:  
   Community Development Block Grant, Territories and Trust/Insular Areas

12. Funding Opportunity Number:  Does not apply.

*Title:  
   Does not apply.

13. Competition Identification Number:  Does not apply.

Title:  
   Does not apply.

14. Areas Affected by Project (Cities, Counties, States, etc.):  
   Guam (low/mod individuals island-wide); special populations (persons with disabilities, homeless individuals and families, and the youth); and the low/mod residents of a portion of the Talofofo village community location in the southern part of Guam.

15. Descriptive Title of Applicant’s Project:  

*Attach supporting documents as specified in agency instructions.*
Application for Federal Assistance SF-424

16. Congressional District of: Guam
   *a. Applicant 98  
   *b. Program/Project: GU-098

Attach an additional list of Program/Project Congressional Districts if needed.

17. Proposed Project: Guam's use of Community Development Block Grant funds for Program Year 2011
   *a. Start Date: 10-01-2011  
   *b. End Date: 09-30-2016

18. Estimated Funding ($):
   *a. Federal $3,085,838.00
   *b. Applicant
   *c. State
   *d. Local
   *e. Other
   *f. Program Income $43,000.00
   *g. TOTAL $3,128,838.00

19. Is Application Subject to Review By State Under Executive Order 12372 Process?
   ☑ a. This application was made available to the State under the Executive Order 12372 Process for review on 06/17/2011
   □ b. Program is subject to E.O. 12372 but has not been selected by the State for review.
   □ c. Program is not covered by E.O. 12372

20. Is the Applicant Delinquent On Any Federal Debt? (If “Yes”, provide explanation.)
    □ Yes  ☑ No

21. *By signing this application, I certify (1) to the statements contained in the list of certifications** and (2) that the statements herein are true, complete and accurate to the best of my knowledge. I also provide the required assurances** and agree to comply with any resulting terms if I accept an award. I am aware that any false, fictitious, or fraudulent statements or claims may subject me to criminal, civil, or administrative penalties. (U.S. Code, Title 218, Section 1001)

    ☑ **I AGREE

** The list of certifications and assurances, or an internet site where you may obtain this list, is contained in the announcement or agency specific instructions.

Authorized Representative:
Prefix: The Honorable
*First Name: Raymond
Middle Name: S.

*Last Name: Tenorio

Suffix:
*Title: Acting Governor of Guam

*Telephone Number: (671) 475-9380  
Fax Number:  
*Email:  
*Signature of Authorized Representative:  
Date Signed: JUL 12 2011
Application for Federal Assistance SF-424

*Applicant Federal Debt Delinquency Explanation

The following field should contain an explanation if the Applicant organization is delinquent on any Federal Debt. Maximum number of characters that can be entered is 4,000. Try and avoid extra spaces and carriage returns to maximize the availability of space.
**Application for Federal Assistance SF-424**

*1. Type of Submission*  
☐ Preapplication  
☑ Application  
☐ Changed/Corrected Application

*2. Type of Application*  
☐ New  
☐ Continuation  
* Other (Specify)

*If Revision, select appropriate letter(s):*

*3. Date Received:*

*4. Application Identifier:*

5a. Federal Entity Identifier:  
5b. Federal Award Identifier:

**State Use Only:**  
6. Date Received by State:  
7. State Application Identifier:

**APPLICANT INFORMATION:**

*a. Legal Name: Government of Guam*

*b. Employer/Taxpayer Identification Number (EIN/TIN):*  
96-0001279

*c. Organizational DUNS:*  
855031519

*d. Address:*  
*Street1: 117 Bien Venida Avenue  
Street 2:  
*City: Sinaiana  
County:  
*State: GU  
Province:  
Country: USA  
*Zip/ Postal Code: 96910*

*e. Organizational Unit:*  
Department Name: Guam Housing and Urban Renewal Authority  
Division Name: Research, Planning and Evaluation

*f. Name and contact information of person to be contacted on matters involving this application:*  
Prefix: Mr.  
First Name: Marcel  
Middle Name: Camacho  
Last Name:  
Suffix:

Title: Executive Director

Organizational Affiliation: Guam Housing and Urban Renewal Authority

*Telephone Number: (671) 475-1378  
Fax Number: (671) 300-7565

*Email: mcamacho@ghura.org*
**Application for Federal Assistance SF-424**

9. Type of Applicant 1: Select Applicant Type:  
   F. U.S. Territory or Possession

Type of Applicant 2: Select Applicant Type:  
   - Select One -

Type of Applicant 3: Select Applicant Type:  
   - Select One -

*Other (specify):*

**10. Name of Federal Agency:**
   U.S. Department of Housing and Urban Development

11. Catalog of Federal Domestic Assistance Number:  
   14-239

CFDA Title:  
   HOME Investment Partnership Grant

**12. Funding Opportunity Number:**  
   Does not apply.

*Title:*  
   Does not apply.

13. Competition Identification Number:  
   Does not apply.

Title:  
   Does not apply.

14. Areas Affected by Project (Cities, Counties, States, etc.):  
   Guam and Northern Guam

**15. Descriptive Title of Applicant’s Project:**  
   HOME Investment Partnership Grant (HOME) Application: (1) Homeowner Rehabilitation Loan Program, (2) New Neighborhood Development, Housing Construction.

*Attach supporting documents as specified in agency instructions.*
**Application for Federal Assistance SF-424**  

16. Congressional Districts Of: Guam

<table>
<thead>
<tr>
<th>*a. Applicant</th>
<th>098</th>
</tr>
</thead>
<tbody>
<tr>
<td>*b. Program/Project:</td>
<td>GU-098</td>
</tr>
</tbody>
</table>

Attach an additional list of Program/Project Congressional Districts if needed.

17. Proposed Project: Guam's use of HOME Investment Partnership Grant funds for Program Year 2011

<table>
<thead>
<tr>
<th>*a. Start Date:</th>
<th>10-01-2011</th>
</tr>
</thead>
<tbody>
<tr>
<td>*b. End Date:</td>
<td>09-30-2016</td>
</tr>
</tbody>
</table>

18. Estimated Funding ($):

<table>
<thead>
<tr>
<th>*a. Federal</th>
<th>$1,237,796.00</th>
</tr>
</thead>
<tbody>
<tr>
<td>*b. Applicant</td>
<td></td>
</tr>
<tr>
<td>*c. State</td>
<td></td>
</tr>
<tr>
<td>*d. Local</td>
<td></td>
</tr>
<tr>
<td>*e. Other</td>
<td></td>
</tr>
<tr>
<td>*f. Program Income</td>
<td>$87,000.00</td>
</tr>
<tr>
<td>*g. TOTAL</td>
<td>$1,324,796.00</td>
</tr>
</tbody>
</table>

*19. Is Application Subject to Review By State Under Executive Order 12372 Process?*

- [x] a. This application was made available to the State under the Executive Order 12372 Process for review on 06/17/2011
- [ ] b. Program is subject to E.O. 12372 but has not been selected by the State for review.
- [ ] c. Program is not covered by E.O. 12372

*20. Is the Applicant Delinquent On Any Federal Debt? (If “Yes,” provide explanation.)*

- [ ] Yes
- [x] No

21. *By signing this application, I certify (1) to the statements contained in the list of certifications** and (2) that the statements herein are true, complete and accurate to the best of my knowledge. I also provide the required assurances** and agree to comply with any resulting terms if I accept an award. I am aware that any false, fictitious, or fraudulent statements or claims may subject me to criminal, civil, or administrative penalties. (U.S. Code, Title 218, Section 1001)*

- [x] **I AGREE

**The list of certifications and assurances, or an internet site where you may obtain this list, is contained in the announcement or agency specific instructions.

**Authorized Representative:**

- **Prefix:** The Honorable
- **First Name:** Raymond
- **Middle Name:** S.
- **Last Name:** Tenorio
- **Suffix:**

---

**Title:** Acting Governor of Guam

**Telephone Number:** (671) 475-9380  
**Fax Number:**

---

**Signature of Authorized Representative:**  
**Date Signed:** **JUL** **12** **2011**
The following field should contain an explanation if the Applicant organization is delinquent on any Federal Debt. Maximum number of characters that can be entered is 4,000. Try and avoid extra spaces and carriage returns to maximize the availability of space.
Application for Federal Assistance SF-424

*1. Type of Submission
☐ Preapplication
☑ Application
☐ Changed/Corrected Application

*2. Type of Application
☑ New
☐ Continuation
☐ Revision

*If Revision, select appropriate letter(s):
* Other (Specify)

*3. Date Received:

*4. Application Identifier:

5a. Federal Entity Identifier:

5b. Federal Award Identifier:

State Use Only:

6. Date Received by State:

7. State Application Identifier:

8. APPLICANT INFORMATION:

* a. Legal Name: Government of Guam

* b. Employer/Taxpayer Identification Number (EIN/TIN):
   96-0001279

* c. Organizational DUNS:
   855031519

d. Address:

*Street1: 117 Bien Venida Avenue
Street 2:
*City: Sinajana
County: Guam
*State: GU
Province:
Country: USA
*Zip/ Postal Code: 96910

e. Organizational Unit:

Department Name:
Guam Housing and Urban Renewal Authority

Division Name:
Research, Planning and Evaluation

f. Name and contact information of person to be contacted on matters involving this application:

Prefix: Mr.
Middle Name: Camacho
Last Name: Camacho

First Name: Marcel
Title: Executive Director

Organizational Affiliation:
Guam Housing and Urban Renewal Authority

*Telephone Number: (671) 475-1378
Fax Number: (671) 300-7565
*Email: mcamacho@ghura.org
Application for Federal Assistance SF-424

9. Type of Applicant 1: Select Applicant Type: F. U.S. Territory or Possession

Type of Applicant 2: Select Applicant Type:
- Select One -

Type of Applicant 3: Select Applicant Type:
- Select One -

*Other (specify):

*10. Name of Federal Agency:
U.S. Department of Housing and Urban Development

11. Catalog of Federal Domestic Assistance Number:
14-231

CFDA Title:
Emergency Shelter Grant

*12. Funding Opportunity Number: Does not apply.

*Title: Does not apply.

13. Competition Identification Number: Does not apply.

Title: Does not apply.

14. Areas Affected by Project (Cities, Counties, States, etc.):
Guam (island-wide, homeless individuals)

*15. Descriptive Title of Applicant's Project:
Emergency Shelter Grant (ESG) Application: (1) Operations Costs, (2) Essential Services, (3) Homeless Prevention.

Attach supporting documents as specified in agency instructions.
Application for Federal Assistance SF-424

16. Congressional District Of: Guam
   *a. Applicant 098  
   *b. Program/Project: GU-098

Attach an additional list of Program/Project Congressional Districts if needed.

17. Proposed Project: Guam's use of Emergency Shelter Grant funds for Program Year 2011
   *a. Start Date: 10-01-2011  
   *b. End Date: 09-30-2013

18. Estimated Funding ($):
   *a. Federal $140,854.00
   *b. Applicant
   *c. State
   *d. Local
   *e. Other
   *f. Program Income
   *g. TOTAL $140,854.00

19. Is Application Subject to Review By State Under Executive Order 12372 Process?
   ✔ a. This application was made available to the State under the Executive Order 12372 Process for review on 06/17/2011
   ☐ b. Program is subject to E.O. 12372 but has not been selected by the State for review.
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20. Is the Applicant Delinquent On Any Federal Debt? (If “Yes”, provide explanation.)
   ☐ Yes  ☑ No

21. *By signing this application, I certify (1) to the statements contained in the list of certifications** and (2) that the statements herein are true, complete and accurate to the best of my knowledge. I also provide the required assurances** and agree to comply with any resulting terms if I accept an award. I am aware that any false, fictitious, or fraudulent statements or claims may subject me to criminal, civil, or administrative penalties. (U.S. Code, Title 218, Section 1001)

   ✔ **I AGREE

   ** The list of certifications and assurances, or an internet site where you may obtain this list, is contained in the announcement or agency specific instructions.

   Authorized Representative:
   Prefix: The Honorable  
   *First Name: Raymond
   Middle Name: S.
   *Last Name: Tenorio
   Suffix:
   *Title: Acting Governor of Guam
   *Telephone Number: (671) 475-9380  
   Fax Number:
   *Email:
   *Signature of Authorized Representative:  
   Date Signed: JUL 12, 2011
*Applicant Federal Debt Delinquency Explanation

The following field should contain an explanation if the Applicant organization is delinquent on any Federal Debt. Maximum number of characters that can be entered is 4,000. Try and avoid extra spaces and carriage returns to maximize the availability of space.
NON-STATE GOVERNMENT CERTIFICATIONS

In accordance with the applicable statutes and the regulations governing the consolidated plan regulations, the jurisdiction certifies that:

Affirmatively Further Fair Housing -- The jurisdiction will affirmatively further fair housing, which means it will conduct an analysis of impediments to fair housing choice within the jurisdiction, take appropriate actions to overcome the effects of any impediments identified through that analysis, and maintain records reflecting that analysis and actions in this regard.

Anti-displacement and Relocation Plan -- It will comply with the acquisition and relocation requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended, and implementing regulations at 49 CFR 24; and it has in effect and is following a residential antidisplacement and relocation assistance plan required under section 104(d) of the Housing and Community Development Act of 1974, as amended, in connection with any activity assisted with funding under the CDBG or HOME programs.

Drug Free Workplace -- It will or will continue to provide a drug-free workplace by:
1. Publishing a statement notifying employees that the unlawful manufacture, distribution, dispensing, possession, or use of a controlled substance is prohibited in the grantee's workplace and specifying the actions that will be taken against employees for violation of such prohibition;
2. Establishing an ongoing drug-free awareness program to inform employees about –
   a. The dangers of drug abuse in the workplace;
   b. The grantee's policy of maintaining a drug-free workplace;
   c. Any available drug counseling, rehabilitation, and employee assistance programs; and
   d. The penalties that may be imposed upon employees for drug abuse violations occurring in the workplace;
3. Making it a requirement that each employee to be engaged in the performance of the grant be given a copy of the statement required by paragraph 1;
4. Notifying the employee in the statement required by paragraph 1 that, as a condition of employment under the grant, the employee will –
   a. Abide by the terms of the statement; and
   b. Notify the employer in writing of his or her conviction for a violation of a criminal drug statute occurring in the workplace no later than five calendar days after such conviction;
5. Notifying the agency in writing, within ten calendar days after receiving notice under subparagraph 4(b) from an employee or otherwise receiving actual notice of such conviction. Employers of convicted employees must provide notice, including position title, to every grant officer or other designee on whose grant activity the convicted employee was working, unless the Federal agency has designated a central point for the receipt of such notices. Notice shall include the identification number(s) of each affected grant;
6. Taking one of the following actions, within 30 calendar days of receiving notice under subparagraph 4(b), with respect to any employee who is so convicted –
   a. Taking appropriate personnel action against such an employee, up to and including termination, consistent with the requirements of the Rehabilitation Act of 1973, as amended; or
   b. Requiring such employee to participate satisfactorily in a drug abuse assistance or rehabilitation program approved for such purposes by a Federal, State, or local health, law enforcement, or other appropriate agency;
7. Making a good faith effort to continue to maintain a drug-free workplace through implementation of paragraphs 1, 2, 3, 4, 5 and 6.
Jurisdiction

Anti-Lobbying -- To the best of the jurisdiction's knowledge and belief:
8. No Federal appropriated funds have been paid or will be paid, by or on behalf of it, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement;
9. If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, it will complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions; and
10. It will require that the language of paragraph 1 and 2 of this anti-lobbying certification be included in the award documents for all subawards at all tiers (including subcontracts, subgrants, and contracts under grants, loans, and cooperative agreements) and that all subrecipients shall certify and disclose accordingly.

Authority of Jurisdiction -- The consolidated plan is authorized under State and local law (as applicable) and the jurisdiction possesses the legal authority to carry out the programs for which it is seeking funding, in accordance with applicable HUD regulations.

Consistency with plan -- The housing activities to be undertaken with CDBG, HOME, ESG, and HOPWA funds are consistent with the strategic plan.

Section 3 -- It will comply with section 3 of the Housing and Urban Development Act of 1968, and implementing regulations at 24 CFR Part 135.

Signature/Authorized Official

Raymond S. Tenorio
Name
Acting Governor of Guam
Title
P.O. Box 2950
Address
Hagatna/GUAM/96932
City/State/Zip
(671) 472-8931
Telephone Number

Date JUL 12 2011
Specific CDBG Certifications

The Entitlement Community certifies that:

Citizen Participation -- It is in full compliance and following a detailed citizen participation plan that satisfies the requirements of 24 CFR 91.105.

Community Development Plan -- Its consolidated housing and community development plan identifies community development and housing needs and specifies both short-term and long-term community development objectives that provide decent housing, expand economic opportunities primarily for persons of low and moderate income. (See CFR 24 570.2 and CFR 24 part 570)

Following a Plan -- It is following a current consolidated plan (or Comprehensive Housing Affordability Strategy) that has been approved by HUD.

Use of Funds -- It has complied with the following criteria:

11. Maximum Feasible Priority - With respect to activities expected to be assisted with CDBG funds, it certifies that it has developed its Action Plan so as to give maximum feasible priority to activities which benefit low and moderate income families or aid in the prevention or elimination of slums or blight. The Action Plan may also include activities which the grantee certifies are designed to meet other community development needs having a particular urgency because existing conditions pose a serious and immediate threat to the health or welfare of the community, and other financial resources are not available;

12. Overall Benefit - The aggregate use of CDBG funds including section 108 guaranteed loans during program year(s) 2011, 2012, 2013, (a period specified by the grantee consisting of one, two, or three specific consecutive program years), shall principally benefit persons of low and moderate income in a manner that ensures that at least 70 percent of the amount is expended for activities that benefit such persons during the designated period;

13. Special Assessments - It will not attempt to recover any capital costs of public improvements assisted with CDBG funds including Section 108 loan guaranteed funds by assessing any amount against properties owned and occupied by persons of low and moderate income, including any fee charged or assessment made as a condition of obtaining access to such public Improvements.

However, if CDBG funds are used to pay the proportion of a fee or assessment that relates to the capital costs of public improvements (assisted in part with CDBG funds) financed from other revenue sources, an assessment or charge may be made against the property with respect to the public improvements financed by a source other than CDBG funds.

The jurisdiction will not attempt to recover any capital costs of public improvements assisted with CDBG funds, including Section 108, unless CDBG funds are used to pay the proportion of fee or assessment attributable to the capital costs of public improvements financed from other revenue sources. In this case, an assessment or charge may be made against the property with respect to the public improvements financed by a source other than CDBG funds. Also, in the case of properties owned and occupied by moderate-income (not low-income) families, an assessment or charge may be made against the property for public improvements financed by a source other than CDBG funds if the jurisdiction certifies that it lacks CDBG funds to cover the assessment.

Excessive Force -- It has adopted and is enforcing:

14. A policy prohibiting the use of excessive force by law enforcement agencies within its jurisdiction against any individuals engaged in non-violent civil rights demonstrations; and

15. A policy of enforcing applicable State and local laws against physically barring entrance to or exit from a facility or location which is the subject of such non-violent civil rights demonstrations within its jurisdiction;
Jurisdiction

Compliance With Anti-discrimination laws -- The grant will be conducted and administered in conformity with Title VI of the Civil Rights Act of 1964 (42 USC 2000d), the Fair Housing Act (42 USC 3601-3619), and implementing regulations.

Lead-Based Paint -- Its activities concerning lead-based paint will comply with the requirements of part 35, subparts A, B, J, K and R, of title 24;

Compliance with Laws -- It will comply with applicable laws.

[Signature/Authorized Official]

[Date: JUL 12 2011]

Raymond S. Tenorio
Name

Acting Governor of Guam
Title

P.O. Box 2950
Address

Hagatna/GUAM/96932
City/State/Zip

(671) 472-8931
Telephone Number
OPTIONAL CERTIFICATION
CDBG

Submit the following certification only when one or more of the activities in the action plan are designed to meet other community development needs having a particular urgency as specified in 24 CFR 570.208(c):

The grantee hereby certifies that the Annual Plan includes one or more specifically identified CDBG-assisted activities, which are designed to meet other community development needs having a particular urgency because existing conditions pose a serious and immediate threat to the health or welfare of the community and other financial resources are not available to meet such needs.

Signature/Authorized Official

Date

Name

Title

Address

City/State/Zip

Telephone Number
Specific HOME Certifications

The HOME participating jurisdiction certifies that:

**Tenant Based Rental Assistance** — If the participating jurisdiction intends to provide tenant-based rental assistance:

The use of HOME funds for tenant-based rental assistance is an essential element of the participating jurisdiction's consolidated plan for expanding the supply, affordability, and availability of decent, safe, sanitary, and affordable housing.

**Eligible Activities and Costs** — It is using and will use HOME funds for eligible activities and costs, as described in 24 CFR § 92.205 through 92.209 and that it is not using and will not use HOME funds for prohibited activities, as described in § 92.214.

**Appropriate Financial Assistance** — Before committing any funds to a project, it will evaluate the project in accordance with the guidelines that it adopts for this purpose and will not invest any more HOME funds in combination with other Federal assistance than is necessary to provide affordable housing;

---

Signature/Authorized Official

Date

Raymond S. Tenorio

Name

Acting Governor of Guam

Title

P.O. Box 2950

Address

Hagatna/GUAM/96932

City/State/Zip

(671) 472-8931

Telephone Number
HOPWA Certifications

The HOPWA grantee certifies that:

**Activities** -- Activities funded under the program will meet urgent needs that are not being met by available public and private sources.

**Building** -- Any building or structure assisted under that program shall be operated for the purpose specified in the plan:

1. For at least 10 years in the case of assistance involving new construction, substantial rehabilitation, or acquisition of a facility,

2. For at least 3 years in the case of assistance involving non-substantial rehabilitation or repair of a building or structure.

---

**Signature/Authorized Official**

**Name**

**Title**

**Address**

**City/State/Zip**

**Telephone Number**

**Date**
ESG Certifications

I, [Name], Chief Executive Officer of Jurisdiction, certify that the local government will ensure the provision of the matching supplemental funds required by the regulation at 24 CFR 576.51. I have attached to this certification a description of the sources and amounts of such supplemental funds.

I further certify that the local government will comply with:

1. The requirements of 24 CFR 576.53 concerning the continued use of buildings for which Emergency Shelter Grants are used for rehabilitation or conversion of buildings for use as emergency shelters for the homeless; or when funds are used solely for operating costs or essential services.


3. The requirements of 24 CFR 576.56, concerning assurances on services and other assistance to the homeless.


5. The requirements of 24 CFR 576.59(b) concerning the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970.

6. The requirement of 24 CFR 576.59 concerning minimizing the displacement of persons as a result of a project assisted with these funds.


8. The requirements of 24 CFR 576.56(a) and 576.65(b) that grantees develop and implement procedures to ensure the confidentiality of records pertaining to any individual provided family violence prevention or treatment services under any project assisted with ESG funds and that the address or location of any family violence shelter project will not be made public, except with written authorization of the person or persons responsible for the operation of such shelter.

9. The requirement that recipients involve themselves, to the maximum extent practicable and where appropriate, homeless individuals and families in policymaking, renovating, maintaining, and operating facilities assisted under the ESG program, and in providing services for occupants of these facilities as provided by 24 CFR 76.56.

10. The requirements of 24 CFR 576.57(e) dealing with the provisions of, and regulations and procedures applicable with respect to the environmental review responsibilities under the National Environmental Policy Act of 1969 and related
authorities as specified in 24 CFR Part 58.

11. The requirements of 24 CFR 576.21(a)(4) providing that the funding of homeless prevention activities for families that have received eviction notices or notices of termination of utility services will meet the requirements that: (A) the inability of the family to make the required payments must be the result of a sudden reduction in income; (B) the assistance must be necessary to avoid eviction of the family or termination of the services to the family; (C) there must be a reasonable prospect that the family will be able to resume payments within a reasonable period of time; and (D) the assistance must not supplant funding for preexisting homeless prevention activities from any other source.

12. The new requirement of the McKinney-Vento Act (42 USC 11362) to develop and implement, to the maximum extent practicable and where appropriate, policies and protocols for the discharge of persons from publicly funded institutions or systems of care (such as health care facilities, foster care or other youth facilities, or correction programs and institutions) in order to prevent such discharge from Immediately resulting in homelessness for such persons. I further understand that state and local governments are primarily responsible for the care of these individuals, and that ESG funds are not to be used to assist such persons in place of state and local resources.

13. HUD’s standards for participation in a local Homeless Management Information System (HMIS) and the collection and reporting of client-level information.

I further certify that the submission of a completed and approved Consolidated Plan with its certifications, which act as the application for an Emergency Shelter Grant, is authorized under state and/or local law, and that the local government possesses legal authority to carry out grant activities in accordance with the applicable laws and regulations of the U. S. Department of Housing and Urban Development.
APPENDIX TO CERTIFICATIONS

Instructions Concerning Lobbying and Drug-Free Workplace Requirements

Lobbying Certification
This certification is a material representation of fact upon which reliance was placed when this transaction was made or entered into. Submission of this certification is a prerequisite for making or entering into this transaction imposed by section 1352, title 31, U.S. Code. Any person who fails to file the required certification shall be subject to a civil penalty of not less than $10,000 and not more than $100,000 for each such failure.

Drug-Free Workplace Certification
1. By signing and/or submitting this application or grant agreement, the grantee is providing the certification.
2. The certification is a material representation of fact upon which reliance is placed when the agency awards the grant. If it is later determined that the grantee knowingly rendered a false certification, or otherwise violates the requirements of the Drug-Free Workplace Act, HUD, in addition to any other remedies available to the Federal Government, may take action authorized under the Drug-Free Workplace Act.
3. Workplaces under grants, for grantees other than individuals, need not be identified on the certification. If known, they may be included in the grant application. If the grantee does not identify the workplaces at the time of application, or upon award, if there is no application, the grantee must keep the identity of the workplace(s) on file in its office and make the information available for Federal inspection. Failure to identify all known workplaces constitutes a violation of the grantee's drug-free workplace requirements.
4. Workplace identifications must include the actual address of buildings (or parts of buildings) or other sites where work under the grant takes place. Categorical descriptions may be used (e.g., all vehicles of a mass transit authority or State highway department while in operation, State employees in each local unemployment office, performers in concert halls or radio stations).
5. If the workplace identified to the agency changes during the performance of the grant, the grantee shall inform the agency of the change(s), if it previously identified the workplaces in question (see paragraph three).
6. The grantee may insert in the space provided below the site(s) for the performance of work done in connection with the specific grant: Place of Performance (Street address, city, county, state, zip code). Check if there are workplaces on file that are not identified here. The certification with regard to the drug-free workplace is required by 24 CFR part 21.

<table>
<thead>
<tr>
<th>Place Name</th>
<th>Street</th>
<th>City</th>
<th>County</th>
<th>State</th>
<th>Zip</th>
</tr>
</thead>
<tbody>
<tr>
<td>GHURA Main Office</td>
<td>117 Blen Venida Ave.</td>
<td>Sinajana</td>
<td>n/a</td>
<td>GU</td>
<td>96910</td>
</tr>
<tr>
<td>GHURA Community Planning and Development Office</td>
<td>414 West Soledad Ave, GCIC Building, Suite 306</td>
<td>Hagatna</td>
<td>n/a</td>
<td>GU</td>
<td>96910</td>
</tr>
</tbody>
</table>

7. Definitions of terms in the Nonprocurement Suspension and Debarment common rule and Drug-Free Workplace common rule apply to this certification. Grantees' attention is called, in particular, to the following definitions from these rules: "Controlled substance" means a controlled substance in Schedules I through V of the Controlled Substances Act (21 U.S.C. 812) and as further defined by regulation (21 CFR 1308.11 through 1308.15); "Conviction" means a finding of guilt (including a plea of nolo contendere) or imposition of

CPMP Non-State Grantee Certifications 10

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Jurisdiction

sentence, or both, by any judicial body charged with the responsibility to determine violations of the Federal or State criminal drug statutes; "Criminal drug statute" means a Federal or non-Federal criminal statute involving the manufacture, distribution, dispensing, use, or possession of any controlled substance; "Employee" means the employee of a grantee directly engaged in the performance of work under a grant, including:

a. All "direct charge" employees;

b. all "indirect charge" employees unless their impact or involvement is insignificant to the performance of the grant; and

c. temporary personnel and consultants who are directly engaged in the performance of work under the grant and who are on the grantee's payroll. This definition does not include workers not on the payroll of the grantee (e.g., volunteers, even if used to meet a matching requirement; consultants or independent contractors not on the grantee's payroll; or employees of subrecipients or subcontractors in covered workplaces).

Note that by signing these certifications, certain documents must completed, in use, and on file for verification. These documents include:

1. Analysis of Impediments to Fair Housing
2. Citizen Participation Plan
3. Anti-displacement and Relocation Plan

Signature/Authorized Official

[Signature]

Name

Raymond S. Tenorio

Title

Acting Governor of Guam

Address

P.O. Box 2950

Hagatna/GUAM/96932

City/State/Zip

(671) 472-8931

Telephone Number

Jul 12, 2011

Date
STATE GRANTEE

EMERGENCY SHELTER GRANTS PROGRAM

FY 2011 CERTIFICATIONS

I, Eddie Baza Calvo, Governor of Guam, authorized to act on behalf of the State of U.S. Territory of Guam, certify that the State will ensure compliance by units of government and nonprofit organizations to which it distributes funds under the Emergency Shelter Grants Program with:

Major rehabilitation/conversion -- In the case of major rehabilitation or conversion, it will maintain any building for which assistance is used under the ESG program as a shelter for homeless individuals and families for at least 10 years. If the rehabilitation is not major (i.e. renovation), the recipient will maintain any building for which assistance is used under the ESG program as a shelter for homeless individuals and families for at least 3 years.

Essential Services and Operating Costs -- Where the assistance involves essential services or maintenance, operation, insurance, utilities and furnishings, it will provide services or shelter to homeless individuals and families for the period during which the ESG assistance is provided, without regard to a particular site or structure as long as the same general population is served.

Building Standards -- Any building for which emergency shelter grant amounts are used for conversion, major rehabilitation, rehabilitation, or renovation must meet local government safety and sanitation standards.

Supportive Services -- It will assist homeless individuals in obtaining appropriate supportive services, including permanent housing, medical and mental health treatment, counseling, supervision, and other services essential for achieving independent living, and other Federal State, local, and private assistance for such individuals.

Matching Funds -- It will supplement the assistance provided under this program with an amount of funds from other sources equal to the difference between the amount received and $100,000. The first $100,000 of any assistance provided to a State is not required to be matched but the benefit of the unmatched amount must be shared with local governments, agencies and nonprofit organizations receiving assistance from the grant that are least capable of providing the State with such matching amounts. The grantee shall insert in the space provided below a description of the sources and amounts of supplemental funds:

N/A
Confidentiality -- It will develop and implement procedures to ensure the confidentiality of records pertaining to any individual provided family violence prevention or treatment services under any project assisted under the ESG program, including protection against the release of the address or location of any family violence shelter project except with the written authorization of the person responsible for the operation of that shelter.

Homeless Persons Involvement -- To the maximum extent practicable, it will involve, through employment, volunteer services, or otherwise, homeless individuals and families in constructing, renovating, maintaining, and operating facilities assisted under this program, in providing services assisted through this program, and in providing services for occupants of such facilities.

Consolidated Plan -- Activities undertaken by a recipient with assistance under this program are consistent with a current HUD-approved Consolidated Plan or Comprehensive Housing Affordability Strategy (CHAS).

Discharge Policy -- It has established a policy for the discharge of persons from publicly funded institutions or systems of care (such as health care facilities, foster care or other youth facilities, or correction programs and institutions) in order to prevent such discharge from immediately resulting in homelessness for such persons.

I further certify that the submission of a complete and approved Consolidated Plan with its relevant certifications, which is treated as the application for an Emergency Shelter Grant, is authorized under state law, and that the state possesses legal authority to fund the carrying out of grant activities by units of general local government and nonprofit organizations in accordance with applicable laws and regulations of the Department of Housing and Urban Development.

By: ___________________________  
JUL 12 2011
Signature and Date

Raymond S. Tenorio
Typed Name of Signatory

Acting Governor of Guam
Title
Guam Housing and Urban Renewal Authority (GHURA)
Annual Action Plan for Program Year 2011 (Fiscal Year 2012)
Year 2 of Guam’s Consolidated Plan 2010-2014

GENERAL

Executive Summary

The PY2011 Annual Action Plan report documents Guam’s proposed use of U.S. Dept. of Housing and Urban Development (HUD) Community Planning and Development (CPD) funds for the Program Year 2011. Program Year 2011 equates to Fiscal Year 2012 (October 01, 2011 – September 30, 2012) to address priority needs and objectives of the community for housing, services, and community facilities serving low and moderate income populations. These priority needs and objectives are documented in Guam’s approved 5-year plan, the Consolidated Plan PY2010-2014 (the ConPlan). PY11 is the second year implementation of activities Guam will pursue in the course of addressing identified needs within the community, to address decent housing, sustainable communities, and economic development.

Daily administration of HUD CPD grant funds and activities is delegated by the Governor of Guam to the Guam Housing and Urban Renewal Authority (GHURA).

Guam receives federal funds from the HUD CPD Office to administer the activities funded through three entitlement grants and two competitive grants. Guam is an annual recipient of entitlement funds and is eligible to compete nationally for use of the competitive grant funds.

- Entitlement Grants
  - Community Development Block Grant (CDBG)
  - HOME Investment Partnership Grant (HOME)
  - Emergency Shelter Grant (ESG).
- Competitive Grants (Continuum of Care)
  - Supportive Housing Program Grant (SHP)
  - Shelter Plus Care Program Grant (S+C)

Guam is also seeking a total of $22.9M in HUD/DOD federal funds for identified projects in preparation of the military buildup. If the funding receives approval the targeted activities are:
  - The design and construction of a Cultural Repository. The new facility will provide adequate and appropriate storage and research of archaeological collections. With the anticipated necessary improvements to existing infrastructure and new construction, a repository is needed for archaeological objects unearthed during construction for the military buildup.
• The construction of a Mental Health Services Facility. With the already strained mental health system in Guam, the impact of the anticipated population growth will exacerbate the fragile system. The new facility will serve as a new day treatment center it will be a main hub for consumers receiving training, treatment, and recreational activities.

• The design and construction of a Public Health Laboratory. The facility will be a clinical diagnostic laboratory. The facility will provide on-island clinical diagnostic capabilities currently lacking in the island’s only public health entity.

Objectives and Outcomes
Guam outlines PY11 activities according to the activity categories below. Additional detail of the specific objectives to be met with the proposed activities is detailed in the Table 3Cs attached to this report.

DECENT HOUSING
DH-1: Make Decent Housing Available and Accessible
DH-2: Make Decent Housing Affordable
  • DH2.1 New Neighborhood Development, Housing Construction
    o HOME funds will be used to design and construct a mixed-use, mixed-income affordable housing development in northern Dededo. GHURA and the Guam Housing Corporation will partner to develop a 33-acre parcel of government-owned property as affordable rental housing for elderly individuals and as for-purchase low and moderate income housing.

DH-3: Sustain the Available Housing Stock
  • DH3.1 GHURA Homeowner Rehabilitation Loan Program
    o Guam will use HOME funds to continue funding a program providing low-interest loans or deferred loans to assist low and very-low income homeowners to rehabilitate their homes and bring their primary residence to local building code standards.

SUITABLE LIVING ENVIRONMENT
SL-1: Make Suitable Living Environments Available and Accessible
  • SL1.1 Lighthouse Recovery Center
    o Guam will use CDBG funds for the Lighthouse Recovery Center, a 30-bed transitional housing facility and program providing shelter and in-patient services to homeless and low-income men, and out-patient supportive services to approximately 320 men and women (out-patient only) recovering from chronic substance abuse.
  
  • SL1.2 Renovation of the Richard DeGracia Naputi Multi-Purpose Sports Field
    o Guam will renovate the existing multi-purpose sports field, basketball and tennis courts and restroom in the village of Talofofo. The renovation will provide improved access to a facility that will provide a venue for recreational activities for the children and youth of Guam’s southern village of Talofofo.

  • SL1.3 New Neighborhood Development, Community Facilities
- CDBG funds will be used to develop and construct a community center, infrastructure, and elderly housing (apartments), elements of a new neighborhood to be developed in northern Dededo. The neighborhood itself will add to the available stock of affordable rental housing and for-purchase homes.

- **SL1.4 DMHSA/DISID Health Services Facility (The Campus)**
  - Guam will use CDBG funds to construct a facility to serve disabled persons receiving consumer services. The facility will be the primary hub for the delivery of a range of services for persons of varied or multiple disabilities, including but not limited to sight, hearing, physical, cognitive, and mental health impairments.

- **SL1.5 Design and Construction of a Public Health Laboratory**
  - CDBG funds will be used to construct a clinical diagnostic laboratory facility for the Guam Department of Public Health and Social Services (DPHSS). The facility will provide health services with on-island clinical capabilities. DPHSS is the island’s primary government provider of health services to low and moderate income individuals.

- **SL1.6 Operations Costs-ESG**
  - Guam will issue a Request for Proposal (RFP) for the use of Emergency Shelter Grant funds for the operations costs of providing a qualified Emergency Shelter.

- **SL1.7 Essential Services-ESG**
  - Guam will issue a Request for Proposal (RFP) for the use of Emergency Shelter Grant funds for the cost of providing essential services for a qualified provider of support services to a qualified homeless population.

- **SL1.8 Homeless Prevention-ESG**
  - Guam will issue a Request for Proposal (RFP) for the use of Emergency Shelter Grant funds for the cost of providing said services to a qualified homeless population.

SL-2: Make Suitable Living Environments Affordable

SL-3: Sustain Access to Suitable Living Environments serving low- and moderate-income populations and special needs populations

- **SL3.1 Nurturing Neighborhood Networks**
  - Guam will provide CDBG funds to support the operations and supportive services of a Community-Based Family Education and Youth Development program for low-moderate income residents of the subdivisions of Pagachao in Agat, Gilla-Baza in Yigo and Sagan Linahyan in Dededo.

- **SL3.2 Homeless Management Information System (HMIS)/(Cash Match funds for SHP)**
  - Guam will use CDBG funds to fulfill the cash match requirement of the Supportive Housing Program (SHP). HMIS is a data central point of information for homeless service providers and the clients they serve.

- **SL3.3 Guma Hinemlo’ (Cash Match funds for SHP)**
  - CDBG funds will be used to assist the project sponsor to fulfill the cash match requirement of the SHP grant. Guam will provide CDBG funds in support of the project sponsor of the Guma’ Hinemlo program. Hinemlo’ is a permanent
supportive housing program for individuals with serious mental illness. The program is funded by a renewal award through the Continuum of Care Supportive Housing Program (SHP).

**ECONOMIC OPPORTUNITY**

EO-1: Make Economic Opportunities available and accessible
- EO1.1 Design and Construction of a Cultural Repository
  - EO1.1 GHURA will use CDBG funds to construct a Cultural Repository, a facility that will provide adequate and appropriate storage and research of archaeological collections. The facility will create jobs for low and moderate income residents and provide opportunities for education and research.

EO-2: Support the sustainability of ongoing economic opportunities

<table>
<thead>
<tr>
<th>Objective No.</th>
<th>Source of Funds</th>
<th>Priorities/Goals</th>
<th>Project</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Decent Housing</strong></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>DH-2</td>
<td>Make Decent Housing Affordable</td>
<td></td>
<td></td>
</tr>
<tr>
<td>DH-2.1</td>
<td>HOME</td>
<td>Increase homebuyer opportunities for low- and moderate-income individuals.</td>
<td>New Neighborhood Development, Housing Construction</td>
</tr>
<tr>
<td><strong>DH-3</strong></td>
<td>Sustain the available stock of Decent Housing</td>
<td></td>
<td></td>
</tr>
<tr>
<td>DH-3.1</td>
<td>HOME</td>
<td>Assist very-low and low-income homeowners to sustain the physical and economic life of their homes, to meet current building code standards, and/or to modify to meet ADA standard.</td>
<td>Homeowner Rehabilitation Loan Program</td>
</tr>
</tbody>
</table>

| **Suitable Living Environments** | | | |
| **SL-1** | Make Suitable Living Environments Available and Accessible | | |
| SL-1.1 | CDBG | Operational support of facilities providing residential substance abuse treatment and recovery programs. | Lighthouse Recovery Center |
| SL-1.2 | CDBG | Construct or rehabilitate facilities to serve low- and moderate-income communities and special needs populations. | Richard DeGracia Naputi Multi-Purpose Sports Field |
| SL-1.3 | CDBG | Construct or rehabilitate facilities to serve low- and moderate-income communities and special needs populations. | New Neighborhood Development, Community Facilities |
| SL-1.4 | CDBG | Improve access to public health and safety services in low- and moderate-income neighborhoods. | DMHSA/DISID Consumer Center, New Construction |
| SL-1.5 | CDBG | Improve access to public health and safety services in low- and moderate-income neighborhoods. | Public Health Laboratory, New Construction |
| SL-1.6 | ESG | Support the work of organizations providing assistance to very-low and low-income individuals, and special needs populations. | RFP for qualified Emergency Shelter for use of Operations Cost |
| SL-1.7 | ESG | Support the work of organizations providing assistance to very-low and low-income individuals, and special needs populations. | RFP for qualified provider of support services for Essential Services |
| SL-1.8 | ESG | Support the work of organizations providing assistance to very-low and low-income individuals, and special needs populations. | RFP for qualified provider of Homeless Prevention services |

**SL-3 Sustain access to suitable living environments serving low- and moderate-income populations and special needs population**

| SL-3.1 | CDBG | Support the work of organizations providing assistance to very-low and low-income individuals, and special needs populations. | Nurturing Neighborhoods Network |
| SL-3.2 | CDBG | Support the work of organizations providing assistance to very-low and low-income individuals, and special needs populations. | Homeless Management Information System (HMIS) |
| SL-3.3 | CDBG | Support the work of organizations providing assistance to very-low and low-income individuals, and special needs populations. | Guma’ Hlnemlo |

**Creating Economic Opportunities**

**EO-1 Make Economic Opportunities available and accessible**

| EO-1.1 | CDBG | Support job creation opportunities of historic preservation and cultural preservation activities. | Cultural Repository, New Construction |

**General Questions**

1. Describe the geographic areas of the jurisdiction (including areas of low income families and/or racial/minority concentration) in which assistance will be directed during the next year. Where appropriate, the jurisdiction should estimate the percentage of funds the jurisdiction plans to dedicate to target areas.

Beneficiaries must be located in geographic areas where at least 51% of residents are low or moderate-income persons. Activities are prioritized and selected to affect the greatest impact with limited resources to address the needs of target populations, service areas, and low- and moderate-income families and individuals.
**AREA BENEFIT**

**LMA\(^1\) BENEFIT:**
Public Facilities and Improvements:
Southern Neighborhood of Talofofo
Percentage of PY11 CDBG funds committed to projects serving southern populations: 17.01%
CDBG funds will be used to renovate an existing multipurpose sports field, basketball and tennis court and restroom in the village of Talofofo. The identified service area is home to 3,192 residents (1,649 low/mod residents) within the village.

**LOW AND MODERATE INCOME POPULATIONS**

**LMH\(^2\) BENEFICIARIES:**
Public Facilities and Improvements:
Percentage of PY11 CDBG funds committed to projects serving northern populations: 21.82%
CDBG funds will be used to develop and construct elderly housing (apartments), a community center and develop the infrastructure to support a new neighborhood to be developed in northern Dededo. The facilities will be developed in concert with the new neighborhood. The neighborhood itself will add to the available stock of affordable rental and for-purchase homes.

Homebuyer Activity:
Percentage of PY11 HOME funds committed to serving low- and moderate-income homebuyers and home renters: 58.33%
PY11 HOME funds will be used to conduct the initial phase of architectural design and engineering of a new mixed-income mixed use, for-purchase affordable housing development to be located in the northern village of Dededo.

Homeowner Activity: Homeowner Rehabilitation Loan Program
Percentage of PY11 HOME funds committed to serve low- and moderate-income homeowners to sustain the functional usefulness of their primary residences: 26.66%
PY11 HOME funds will be provided for the on-going Homeowner Rehabilitation Loan Program administered by GHURA. Funds are available for homeowners in need of low-interest or deferred loans to make necessary modifications that will accommodate homeowners with disabilities or the elderly or to restore the primary residents to building code compliance.

Island-Wide (56.66% low- and moderate-income population)
Percentage of PY11 CDBG funds committed to projects serving the entire island population: 9.72%

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\(^1\) An LMA, or Low/Mod Area is defined as one wherein greater than 51% of the area residents to be served is comprised of low- and moderate-income persons.

\(^2\) LMH, or Low/Mod Income Housing is an activity to assist persons to acquire, construct, or improve permanent residential structures.
CDBG funds will be used for Design and Construction of a Public Health Laboratory a clinical diagnostic laboratory facility for the Guam Department of Public Health and Social Services (DPHSS). The facility will provide on-island clinical diagnostic capabilities to DPHSS, the island’s primary government provider of health services to low and moderate income individuals.
2. Describe the basis for allocating investments geographically within the jurisdiction (or within the EMSA for HOPWA) (91.215(a)(1)) during the next year and the rationale for assigning the priorities.

In selecting activities and projects for funding in PY11, consideration is given to activities that will have the greatest impact with the limited resources available. Selection is further considered for projects in terms of their impact to address the needs of target populations, service areas, and low- and moderate-income families and individuals in keeping with the priorities identified in the ConPlan.

Determining Areas of Service
In general terms, when the activity is to benefit an area, Guam divides regionally in terms of projects executed for the area benefit of northern, central, and southern populations. Guam’s population is highest in the northern villages and decreases through the central and then southern villages. Guam will continue to utilize Census Service areas and areas of low- and moderate-income populations determined from Census 2000 statistical data until such time as Guam Census 2010 data is made available (estimated 2013).

When assessing specific service areas (as with the proposed Talofofo Neighborhood Multipurpose Sports Facility), projects are reviewed, and the geographical areas analyzed, according to the proposed area to be served by the facility. For support of special needs populations, Guam consults industry professionals (i.e., homeless service providers, mental health, substance abuse, youth services, public health) for guidance and statistical analysis to identify the service area.

Guam does not allocate investments based solely on geographical location. Population and the ability to affect the greatest positive impact on the community for the dollars spent are also considered. The leveraging of limited CPD resources is given the consideration.

3. Describe actions that will take place during the next year to address obstacles to meeting underserved needs.

The bulk of PY11 CDBG Public Service and ESG funds are being directed to benefiting a Limited Clientele population, activities that benefit a specific target group of persons of which at least 51 percent must be Low-Moderate Income, be income eligible or from a group primarily presumed to be low-moderate income persons. A percentage of CDBG funds will also be focused Public Facilities and Infrastructure. In accordance with the ESG grant terms, 95% of ESG funds will benefit homeless persons directly and indirectly. HOME funds will be used to fund the design and construction of affordable housing.

3 Subject to changes to the ESG regulations.
LCM\(^4\) BENEFICIARIES: Various Activities

Percentage of PY11 CDBG funds committed to projects serving LMC populations: 9.72%
- CDBG funds will be used for the Design and Construction of a Department of Integrated Services for Individuals with Disabilities (DISID) and Department of Mental Health and Substance Abuse (DMHSA) Central Consumer Center. DISID/DMHSA service a presumed low-income population. The new facility will act as a central location to provide the gamut of services required by Guam’s disabled population.

Percentage of PY11 CDBG funds committed to projects serving homeless persons: 11.99%
- CDBG funds will be used to provide operational and supportive services costs to Community Services & Resources, Inc. (CSR), the project sponsor of Nurturing Neighborhood Networks (3N). 3N will implement on-site programs that will support healthy communities and self-sustaining families to the low-moderate income residents of three neighborhoods, 1) Pagachao in Agat, 2) Gill-Baza in Yigo and 3) Sagan Linahyan in Dededo.
- CDBG funds will be used to continue an ongoing public service activity providing housing, case management, and training for homeless men recovering from substance abuse.
- CDBG funds will be used to fulfill the cash match requirement of the Supportive Housing Program (SHP) for the local project sponsor administering Guam’s HMIS (Homeless Management Information System.) HMIS is a tool utilized by the island’s homeless service providers to improve the reporting and delivery of services to the homeless.
- CDBG funds will be used to fulfill the cash match requirement of an SHP award. DMHSA, the local project sponsor administering the Guma’ Hinemo program operates a 7-bed permanent supportive housing facility for homeless persons with serious mental illness.

Percentage of PY11 ESG funds committed to projects serving the homeless through the provision of homeless prevention, essential services or operations of a shelter facility (limited clientele): 95.00%
- Guam will issue a Request for Proposal to identify an entity or entities to execute ESG Activities. Guam anticipates that the imminent implementation of the Homeless Emergency Assistance and Rapid Transition to Housing (HEARTH) Act will impact the use of ESG funds at a programmatic level. Guam will adapt to programmatic changes as required.

\(^4\) LMC, or Low/Mod Income Limited Clientele activities are those providing benefits to specific groups of persons rather than everyone in an area generally.
4. Identify the federal, state, and local resources expected to be made available to address the needs identified in the plan. Federal resources should include Housing Choice Voucher Program (HCVP) funds made available to the jurisdiction, Low-Income Housing Tax Credits, and competitive McKinney-Vento Homeless Assistance Act funds expected to be available to address priority needs and specific objectives identified in the strategic plan.

**Federal Resources**

U.S. Department of Housing and Urban Development
- Office of Public and Indian Housing
  - Public Housing
  - HCVP/S8 Program
  - Capital Fund

Office of Community Planning and Development
- Community Development Block Grant (CDBG)
- CDBG Program Income (estimated)
- HOME Investment Partnership Grant
- HOME Program Income (estimated)
- Emergency Shelter Grant
- Continuum of Care Homeless Assistance
  - Supportive Housing Program
  - Shelter Plus Care Program

U.S. Department of Defense
- Office of Economic Adjustment

U.S. Department of Justice
- Office of Justice Programs
  - Violence Against Women Grants Office

U.S. Internal Revenue Service
- Low Income Housing Tax Credit Program

U.S. Veterans Administration
- Program Support, Lighthouse Recovery Center

Federal Emergency Management Administration (FEMA)
- Emergency Food and Shelter Grant

**State (Guam Government) Resources**
- Grants and Purchase Orders
  - Dept of Mental Health and Substance Abuse

**Local (NGCs, Private Sector) Resources**
- Parent Organization appropriations

PY2011 Guam Annual Action Plan
Managing the Process

1. Identify the lead agency, entity, and agencies responsible for administering programs covered by the consolidated plan.

As identified by the Governor of Guam, on behalf of the Government of Guam, the lead agency responsible for administration of the programs covered by the current ConPlan is the Guam Housing and Urban Renewal Authority (GHURA). GHURA is an entity of the Government of Guam.

Persons wishing to contact the lead agency may do so by the following means:

   Written correspondence may be sent to:
   GHURA Executive Director Mr. Marcel G. Camacho
   117 Bien Venida Avenue, Sinajana, GUAM 96910.

   GHURA is available for discussion of the Action Plan by calling GHURA at 671-475-1378 or by fax at 671-300-7565.

   The GHURA website address is www.ghura.org and contains more detailed information on the lead agency’s activities.

2. Identify the significant aspects of the process by which the plan was developed, and the agencies, groups, organizations, and others who participated in the process.

The ConPlan for PY 2010 – PY 2014 outlines Guam’s five year goals, priorities and objectives to support housing and community development activities benefiting low mod persons with special needs populations. The development of the ConPlan was through consultation with numerous agencies, organizations, groups and individuals whose members represented a wide array of industries and disciplines. Guam’s PY2011 Annual Action Plan, the second program year of the ConPlan is the tool for the general public and interested parties to be informed of the proposed uses of funds for the CDBG, HOME and ESG programs in PY2011.

The Action Plan involves an application process that starts with the selection of eligible activities. This process for Program Year 2011 began in late February 2011. A notice to the public was published announcing the availability of HUD funds for the coming year. Over a period of eight and a half weeks, from February 23, 2011 through April 25, 2011, interested applicants were encouraged to submit applications to the lead agency for the proposed use of CDBG, HOME, and ESG funds. In all, over a dozen requests totaling nearly $14.6M were received by the lead agency. In PY11, Guam’s allocation of funds for HUD CPD activities is approximately $4.4M, well short of the requests received. The lead agency conducted a
rigorous review and analysis of all requests measured against the ConPlan priorities and the specific eligibility parameters of the particular grant programs.

3. Describe actions that will take place during the next year to enhance coordination between public and private housing, health, and social service agencies.

GHURA as the lead agency will continue to participate and take lead with the public, private and non-profit organizations in coordinating efforts to identify and address housing, homeless assistance, social service improve access to public facilities, and other community needs.

Public and Private Housing
GHURA in partnership with other Federal and Local Government Agencies coordinated the 3rd Guam Affordable Housing Symposium (GAHS). The Government of Guam’s Affordable Housing 5-Year Strategic Plan was presented as a blueprint to address the issues and challenges in the development of affordable housing. With input from various sectors of the community, the final 5 year Strategic Plan was presented to the Executive and the Legislative Branches. An Executive Order by the Governor of Guam, The Honorable Edward J. B. Calvo, was signed and adopted to convene the Affordable Housing Coordinating Council (AHCC). A coordinated effort with the participants from the Government of Guam, partnering Federal agencies, and private industries will be tasked to monitor the assigned goals and objectives in the development of affordable housing in addressing needs, concerns, and issues. Proposed legislation and recommended provisions to current policy and procedure are already being implemented at local government levels. Local government officials and policy-making bodies will provide additional support and implementation of programs and policy change to streamline regulatory requirements for affordable housing development. Results will be measurable and adjusted to accommodate change in efficiency and productivity in all areas of development.

Health and Social Services
The Guam Housing and Urban Renewal Authority (GHURA) is a major entity in planning for housing and social service needs that work in partnership with other local agencies. GHURA views its community partners as essential to facilitating resource development and implementation of its housing objectives.

The Guam Homeless Coalition (GHC) is comprised of non-profit organizations, the private sector and government agencies. The collaborating organizations joined forces with shelter/housing providers to provide an array of services such as case management, counseling, health care, assistance in accessing job training, employment, and educational programs. The ultimate goal is to transition from training to employment and eventually self-sufficiency.

The GHC and its community and government partners work to create a better living standard for the homeless, low-moderate income residents and the overall economic environment of which we are all seeking to improve.

Guam will continue its collaboration with various community partners to enhance coordination
between public and private housing, health, and social service agencies. This will also include Housing Choice Voucher, Public Housing, HUD VASH, Department of Public Health and Social Services, Department of Mental Health and Substance Abuse among others to ensure that appropriate funds are accessed for housing and mainstream services for the needs of the island community.

Guam’s public and private organizations coordinate their efforts to deliver health and social services to persons receiving housing assistance. This is accomplished through a number of existing relationships. The Public Housing Agency receives referrals from the Dept. of Public Health and Social Service for the Housing Choice Voucher (HCV) Program and the Public Housing (PH) Program. Referrals are made to prevent children from being displaced from their family units whilst receiving also social services. Children and their families are afforded safe, decent, and sanitary housing. Clients of the Dept. of Mental Health and Substance Abuse are referred for tenant-based rental assistance through the Housing First Voucher Program administered by the GHURA. Tenants of PH are afforded employment search and placement services through the Guam Dept. of Labor’s One-Stop Employment Center. As the administers of the Family Self-Sufficiency (FSS) Program, GHURA offers FSS to HCV and PH clients, the program assists families set goals to becoming economically independent. The FSS Program Coordinator will continue to build partnerships with employers and service providers to assist those HVC clients met their goals to enhance educational opportunities, job skills training, vocational training, remedial assistance, and opportunities for entrepreneurship and homeownership. The Public Housing Authority engages in the renovation of its public housing stock in order to sustain their availability as affordable rental housing. Guam continues to expand its stock of affordable rental housing through the use of Low-Income Housing Tax Credit program allocations.

Citizen Participation

1. Provide a summary of the citizen participation process.

Notice of Funding Availability

Guam published three notices to announce the availability of funds for the coming program year in the local Marianas Variety newspaper. The announcements of the NOFA (Notice of Funding Availability) is the annual start of the process to solicit interested applicants considering the use of HUD CPD CDBG, HOME and ESG grants for projects in the coming program year (effective October 01, 2011). The Notices were published on February 23, March 24 and April 18, 2011. Through the NOFA, the lead agency provides information on the amount of funds available and details of the application process employed. Grant applications are available electronically via the website www.ghura.org. Paper applications are available directly from the lead agency’s offices. Lead agency staffers are available throughout the duration of the NOFA to answer questions and discuss potential project concepts and designs with the public.
Grant Application Workshop
Midway through the application process, GHURA conducted a Workshop for persons, organizations, and agencies interested in submitting applications to use HUD CPD funds in the program year 2011. Interested individuals and organizations attended the Workshop where the lead agency (GHURA) fielded both general and specific inquiries. Workshop attendees are afforded briefing presentations intended to familiarize participants with the basics of the CDBG, HOME, and ESG programs, and the criteria involved in the review and assessment of projects to be funded in the coming program year.

Notice on the Use of Community Planning and Development (CPD) Funds
At the completion of the grant application submission process, Guam publishes its proposed award selections for consideration by the general public. On three occasions a ‘Notice to the Public: Use of HUD Community Planning and Development (CPD) Funds For the Fiscal Year 2012 (Program Year 2011)’ was published in the local Marianas Variety, a newspaper of general circulation, to announce the selection of projects to be funded by CDBG, HOME and ESG funds. The Notices were published on June 17, July 1, & July 18, 2011. An information link will also be uploaded to the GHURA website at www.ghura.org.

2. Provide a summary of citizen comments or views on the plan.

Public Hearing & Solicitation for Written Comments

The Notice on the Use of Community Planning and Development (CPD) Funds included an announcement and invitation to attend a public hearing to discuss community concerns regarding the Annual Action Plan, projects selected and all related aspects to the process. The meeting was held on July 19, 2011. Written comments were solicited for a period which ran from June 17 through August 3, 2011. In addition to the published notice, stakeholders were notified of the comment period by email.

Four people attended the Public Hearing. Two persons offered verbal testimony in support of the CPD use of funds and one expressed appreciation of the selection of their application and submitted written testimony in support. One person represented a non-profit organization whose application was not selected indicating their intention in attending the meeting was to network with others and to have a better understanding of the programs selected.

Introduction by the attendees and a description of their program or project submitted for selection was discussed. During discussion the Guam Housing Corporation, partner in the selected New Neighborhood Development, Community Facilities and the New Neighborhood Development, Housing Construction projects for CDBG and HOME, voiced the need to support additional opportunities for housing development in the Sagan Linahyan subdivision in Dededo.

An inquiry regarding the decision to award ESG funds through an RFP process was made. The impending change from the Emergency Shelter Grant (ESG) to the Emergency Solutions Grant was discussed. The attendees were assured notices of the RFP would be advertised, announced
at the COC meeting and a mailing to those who submitted applications for ESG funds during the application time frame. Also discussed were the three projects identified in response to the military buildup, 1) Design and Construction of a Cultural Repository, 2) DMHSA/DISID Health Services Facility (The Campus), and 3) Design and Construction of a Public Health Laboratory, the decision to fund these projects with CDBG funds were met with approval of those in attendance.

The final inquiry was made regarding funds that were not expended. Specifically, instead of returning these funds could they be used by those programs not funded? It was explained that any unexpended CDBG and HOME funds were reprogrammed to on-going projects as necessary or allocated to an alternate project that has been identified this year as the Guam Memorial Hospital Surgical Infrastructure Modernization Project. The inquiry was more towards those funds under the Supportive Housing and Shelter Plus Care Programs. It was explained that this was not allowed by the SHP & SPC and that funds unexpended under these programs were mandatorily de-obligated and returned to HUD.

3. Provide a summary of efforts made to broaden public participation in the development of the consolidated plan, including outreach to minorities and non-English speaking persons, as well as persons with disabilities.

Guam’s goal for citizen participation is to engage the general public, non-profit, for profit organizations, government organizations and any service provider in housing and community development involvement in each phase of the ConPlan implementation. GHURA as the lead agency has ensured the Five Year Consolidated Plan 2010-2015 document is available to the public.

The process of developing and implementing the ConPlan goals and objectives are targeted throughout the Plan. Guam strives to keep all interested parties informed about opportunities to comment on all proposed Action Plan submissions to HUD and substantial amendments as guided by Guam’s Citizen Participation Plan.

Throughout the development of the Annual Action Plan, interested organizations, service providers and the broader island community were notified not only through newspaper circulation but via Press Release, direct email, by announcement at the Guam Homeless Coalition meetings, and notification provided to the Mayors Council of Guam.

4. Provide a written explanation of comments not accepted and the reasons why these comments were not accepted.

All comments provided by the public during this process were considered and accepted as valid discussion of concerns about the process or the actual activities proposed and not proposed for funding. The lead agency gave careful consideration and deliberation of the concerns presented during the discussions or through written submission by citizens and organizations. Not all comments, though accepted, resulted in a change or modification to the final slate of
projects selected for funding.

Institutional Structure

1. Describe actions that will take place during the next year to develop institutional structure.

Guam continues to be committed to enhancing and improving the institutional structure supporting the administration of Guam’s Annual Action Plan. Routine review and assessment of policies, practices and management of CPD funded subrecipients and grantees are performed to strengthen the processes and infrastructure utilized to administer and execute the activities of the ConPlan through each Annual Action Plan year. In the coming year, primary areas for institutional strengthening will include:

- The CPD Fiscal section will continue its efforts to improve its financial management system to meet the current and future demands in administering federal funds. CPD Fiscal will improve on its financial reporting and provide key reports to Planners for the management and oversight of subrecipient activities and construction projects. Refinement of key reports will improve on assessment of subrecipient performance to positively impact management’s ability to administer CPD and other funds effectively.
- CPD Fiscal section will continue to assess its internal controls and accounting policies and procedures.
- Staff will attend trainings and seminars to keep informed about new standards, regulations, and other reporting requirements relevant to effective fiscal and programmatic administration of federal funds.
- Planning staff and accounting staff will explore ways to improve the reporting of activities in HUD’s IDIS (Integrated Disbursement and Information System) reporting system. Staff will continue to improve on the timely closeout of completed activities in the IDIS reporting system.
- Planning staff will avail themselves of opportunities to improve grant management skills through the use of online or attendance at trainings, seminars, conferences, meetings, etc. Planning staff will continue their efforts to improve their skills in project management, strategic management, grant administration, performance monitoring, self-assessment, records management, pre-award assessment, and the review of best practices in risk management.
- Subrecipients and project sponsors will be afforded technical assistance and training in administering activities and projects funded by the various CPD grants. Planning and Fiscal staff will conduct workshops, individual or organizational meetings and trainings, (as necessary) to afford subrecipient and project sponsors the greatest assistance practicable.
Monitoring

1. Describe actions that will take place during the next year to monitor its housing and community development projects and ensure long-term compliance with program requirements and comprehensive planning requirements.

Monitoring activities are conducted throughout the program year. Improving monitoring is a key element to the sound administration of funded activities and one that the lead agency strives to improve upon. GHURA continues to increase efforts to educate, train, and work in partnership with subrecipients and stakeholders to ensure compliance in accord with the laws and regulations governing the use of grant funds.

In PY2011, Guam will engage in the following monitoring activities:

- Guam will conduct on-site monitoring of all construction-related activities throughout the construction process. Monitoring will include compliance with applicable local and federal laws.
- CDBG Public Service activities (current active awards) will be monitored for performance measured against programmatic and financial requirement.
- CDBG public facilities constructed through past awards will be monitored for continued compliance with HUD objectives and eligible activities. As government-owned public facilities are held to compliance in perpetuity, monitoring is continual.
- On-site and remote monitoring of HOME activities will be conducted for homebuyer and homeowner programs.
- Guam conducts on-site monitoring of homeless program activities of the Continuum of Care. ESG, Supportive Housing and Shelter Plus Care grant activities are monitored annually.

The lead agency views the process of providing technical assistance, training and monitoring as individual components of a process intended to ensure a strong program. The following activities will occur in the coming year.

- New subrecipients and grantees will attend a mandatory initial orientation workshop at the start of the program year.
- Planners and Program Coordinators will continue to be charged with the full responsibility for comprehensive oversight of individual projects, as assigned.
- Individualized training will be provided, as necessary.
- Technical assistance will be provided, as requested or when deemed necessary.
- The lead agency will continue to monitor for enforcement the submission of expenditure reimbursement requests within 60 calendar days of the close of the period the expenses were incurred. Subrecipients and grantees are advised that non-compliance of material deadlines may result in delays to future reimbursement processing until the pending documents are submitted or the issue at hand is corrected.
- The lead agency will continue to hold subrecipients and grantees responsible for the timely submission of periodic reports in compliance with the terms of award.
Lead-based Paint

1. Describe the actions that will take place during the next year to evaluate and reduce the number of housing units containing lead-based paint hazards in order to increase the inventory of lead-safe housing available to extremely low-income, low-income, and moderate-income families, and how the plan for the reduction of lead-based hazards is related to the extent of lead poisoning and hazards.

Guam continues to ensure compliance with Federal and Local statues concerning lead based paint. Guam contractors are required to comply with 40 CFR Part 745. The federal law requires contractors performing renovation, repair and painting projects that disturb lead-based paint in homes, child care facilities and schools built before 1978 to be certified and to follow specific work practices to prevent lead contamination.

Guam continues to address the dangers of lead-based paint in existing and future housing by facilitating the availability of information to homeowners and homebuyers of all income levels. Guam ensures that procedures are implemented to provide information to families and individuals on the dangers of lead-based paint before they commence the search for rental housing.

GHURA maintains an allocation of 2,545 housing vouchers under the Housing Choice Voucher Program (HCVP). New HCVP tenants attend an initial briefing as part of their entrance into the program. Participants are instructed on the hazards of lead-based paint and provided HUD-approved materials on the subject. HCVP building inspectors conduct lead-based paint inspections to ensure safety compliance prior to permitting occupancy for any individual or family participating in the program. An equivalent process is maintained for the 750 units of Public Housing (PH) administered by GHURA. PH administration is mandated to comply with all federal laws regarding the operation and upkeep of units receiving federal funds. In efforts to continue compliance GHURA provided staff with training in 2010 in Lead Safety for Renovation, Repair, and Painting. Through these trainings GHURA now has seven (7) Certified Renovator’s on staff; GHURA will continue to ensure certification is kept up to date.

The Housing First Voucher Program (HFVP) is a tenant-based voucher program for individuals with disabilities in need of rental housing assistance. The HFVP mirrors the compliance monitoring activities of the HCVP to ensure safety against the hazards of lead-based paint of its program participant voucher recipients.

The Homeowner Rehabilitation Loan Program (REHAB), as administered by the Community Development Division of GHURA, provides loan funds to eligible homeowners to make needed repairs and improvements. The home inspection component of the loan qualification process includes a review for lead-based paint safety conducted by a Certified Renovator.
Specific Housing Objectives

1. Describe the priorities and specific objectives the jurisdiction hopes to achieve during the next year.

Guam’s specific housing objectives for the program year 2011 are identified in the current approved Guam Consolidated Plan. The overall goal of these activities is to make decent housing available, accessible, affordable, and sustainable.

Decent Housing

Make Decent Housing Available and accessible

- Universal Design elements in Affordable Housing - Disabled homebuyers will have increased opportunities to purchase affordable housing with reduced need for modifications.
  - In the development of the HOME-funded New Neighborhood Development, Housing Construction project (see next bullet), Guam will pursue the use of universal design elements intended to reduce the need for modifications of standard residential design to accommodate some of the needs of homeowners with disabilities.

Make Decent Housing Affordable

- Down Payment and Closing Cost Assistance Program, Single-Family and Multi-Family housing construction, Housing Choice Voucher Homeownership Program, Tenant-Based Rental Assistance – Guam will create more opportunities for homeownership among low and moderate-income homebuyers, first-time homebuyers and minority homebuyers. (New Neighborhood Development, Housing Construction)
  - Guam will use HOME funds for the design and engineering of the first phase of New Neighborhood Development. The project is estimated to construct 150 units in phases of as many as 75 units each phase. Units will be sold to low- and moderate-income homebuyers. Rental units will be constructed for elderly renters. The New Neighborhood Development shall be planned as a mixed-income affordable housing development.

- Low Income Housing Tax Credit Program (LIHTC), Maximize development of housing zoned R-1, Tenant-based Rental Housing Assistance – Guam will increase its supply of affordable rental housing.
  - Guam will continue to utilize available low-income housing tax credits for the development of affordable rental housing. The U.S. Internal Revenue Service LIHTC program is administered locally by the lead agency.

Sustain the available stock of decent housing
• Homeowner Rehabilitation Loan Program, and Renovation of Public Housing Units - Guam will implement programs to support retention of its existing stock of affordable housing for homeowners, renters, and persons with populations with special needs. 
  o REHAB clients receive assistance to sustain the functional life of their homes. Renovation is done to the primary home to return it to compliance with local building codes and/or to retrofit homes to address the physical needs of a disabled homeowner.

2. Describe how Federal, State, and local public and private sector resources that are reasonably expected to be available will be used to address identified needs for the period covered by this Action Plan.

In PY2011, Guam receives an allocation of federal grant funds through the U.S. Dept. of Housing and Urban Development, Office of Community Planning and Development. In total, $3,085,838 is available through the Community Development Block Grant Program. Another $1,237,796 is received through HUD’s HOME Investment Partnership Grant Program.

Guam expects an allocation of about $2.4M in Low Income Housing Tax Credits, Guam will use these funds to develop affordable rental housing for low and moderate-income individuals and families.

The U. S. Dept. of Agriculture Rural Development Office provides developer loans for affordable housing and low-interest mortgage loans to qualified individuals. Low-interest loans are also available to developers of affordable housing.

The Guam Housing Corporation, an autonomous agency of the Government of Guam, offers mortgage loans to eligible first-time homebuyers. The target market for housing corporation loans are individuals who cannot be serviced by conventional lenders.

**Needs of Public Housing**

1. Describe the manner in which the plan of the jurisdiction will help address the needs of public housing and activities it will undertake during the next year to encourage public housing residents to become more involved in management and participate in homeownership.

The public housing agency/authority has set goals for the next five years (2009-2013) to include the following, in support of their various income level clients:

• Implement the Housing Choice Voucher Homeownership Program (HCVHP). The HCVHP Program provides qualified tenants of the Housing Choice Voucher Program (HCVP) with a means to accumulate funds for the future use in home purchase and to receive homebuyer education in support of sustaining homeownership.
2. If the public housing agency is designated as "troubled" by HUD or otherwise is performing poorly, the jurisdiction shall describe the manner in which it will provide financial or other assistance in improving its operations to remove such designation during the next year.

GHURA is Guam’s public housing agency. GHURA is not designated as “troubled” by HUD, nor is it identified as a poor performer.

Barriers to Affordable Housing

1. Describe the actions that will take place during the next year to remove barriers to affordable housing.

The Office of the Governor of Guam has formed the “Affordable Housing Task Force (AHTF)” which includes Government of Guam Agencies directly or indirectly involved in the development of affordable housing. This multi-agency task force will be responsible for addressing the various concerns that the U.S. Military relocation and buildup will effect. Land, Infrastructure, Cost and Financing are just some of the issues the AHTF are assigned to mitigate. Each of these topics have specific areas of concern that will be addressed by a corresponding agency with the assistance of other stakeholders outside the local government task force. Each agency has provided information that will be incorporated into a comprehensive report that will be the basis to develop and implement a strategic plan to address barriers of affordable housing.

The goal of reducing barriers to affordable housing is the increase of both the number of renters and homeowners among low- and moderate-income households. Homebuyers and renters alike continue to struggle with impediments to securing affordable housing.

In PY2011, Guam will work through island policy makers and the executive branch departments and agencies to identify and enact reasonable methods and practices to reduce barriers.

Guam continues to assess housing purchase and construction activity. Recent reports continue to support the escalation of the average home purchase price. Issues in the forefront of the barriers discussion include Guam’s appreciating market for existing homes and developable property island-wide, the increased cost of primary utilities, a lengthy and costly development approval process, and severely limited capacity of existing water and sewer infrastructure in prime development areas on Guam.

Of increasing importance is the supply-side concern for future affordable housing in the face of the imminent increase of active duty U.S. military personnel, plus support-service personnel and dependents related to the DOD’s plans for the Guam Military Buildup. All totaled, the Guam population is facing an unprecedented population increase of over 20,000 individuals, armed forces personnel and civilian in a significant and abbreviated timeframe.
HOME/ American Dream Down payment Initiative (ADDI)

1. Describe other forms of investment not described in § 92.205(b).

Guam does not intend to utilize forms of investments not already identified in § 92.205(b).

2. If the participating jurisdiction (PJ) will use HOME or ADDI funds for homebuyers, it must state the guidelines for resale or recapture, as required in § 92.254 of the HOME rule.

Guam plans to execute the recapture of grant funds from the homebuyer in the event of elective sale, or, default and foreclosure.

3. If the PJ will use HOME funds to refinance existing debt secured by multifamily housing that is that is being rehabilitated with HOME funds, it must state its refinancing guidelines required under § 92.206(b). The guidelines shall describe the conditions under which the PJ will refinance existing debt. At a minimum these guidelines must:
   a. Demonstrate that rehabilitation is the primary eligible activity and ensure that this requirement is met by establishing a minimum level of rehabilitation per unit or a required ratio between rehabilitation and refinancing.
   b. Require a review of management practices to demonstrate that disinvestments in the property has not occurred; that the long-term needs of the project can be met; and that the feasibility of serving the targeted population over an extended affordability period can be demonstrated.
   c. State whether the new investment is being made to maintain current affordable units, create additional affordable units, or both.
   d. Specify the required period of affordability, whether it is the minimum 15 years or longer.
   e. Specify whether the investment of HOME funds may be jurisdiction-wide or limited to a specific geographic area, such as a neighborhood identified in a neighborhood revitalization strategy under 24 CFR 91.215(e)(2) or a Federally designated Empowerment Zone or Enterprise Community.
   f. State that HOME funds cannot be used to refinance multifamily loans made or insured by any federal program, including CDBG.

Guam will not use HOME funds to refinance existing debt secured by multifamily housing being rehabilitated with HOME funds. Guam will not engage in the refinancing of existing debt in any form.

4. If the PJ is going to receive American Dream Down payment Initiative (ADDI) funds, please complete the following narratives:
   a. Describe the planned use of the ADDI funds.
b. Describe the PI's plan for conducting targeted outreach to residents and tenants of public housing and manufactured housing and to other families assisted by public housing agencies, for the purposes of ensuring that the ADDI funds are used to provide down payment assistance for such residents, tenants, and families.

c. Describe the actions to be taken to ensure the suitability of families receiving ADDI funds to undertake and maintain homeownership, such as provision of housing counseling to homebuyers.

Guam does not participate in the HUD ADDI Program.

**HOMELESS**

**Specific Homeless Prevention Elements**

Sources of Funds—Identify the private and public resources that the jurisdiction expects to receive during the next year to address homeless needs and to prevent homelessness. These include the McKinney-Vento Homeless Assistance Act programs, other special federal, state and local and private funds targeted to homeless individuals and families with children, especially the chronically homeless, the HUD formula programs, and any publicly-owned land or property. Please describe, briefly, the jurisdiction's plan for the investment and use of funds directed toward homelessness.

Public sources of funds identified in PY2011 to address the needs of the homeless come from federal, local, and private funds. Federal resources are both obtained through active competition and entitlement allocations through the Community Development Block Grant, Emergency Shelter Grant, Continuum of Care Supportive Housing Program and Shelter Plus Care Programs, the U.S. Veterans Administration, and FEMA (Emergency Food and Shelter Grant) U.S. Department of Justice and the U.S. Department of Health and Human Services. Local government resources include funds utilized by the Dept. of Mental Health and Substance Abuse in the service of their adult and child consumers, the Dept. of Public Health and Social Services (BOSSA - Bureau of Supportive Service Administration office), Guam Memorial Hospital, Department of Corrections and others. Partner organizations add to this list of funding resources as they secure and employ new funds after the beginning of the program year.

Private funds raised by the various NGOs involved in providing services to the homeless are quite limited, but very important to the process. Every opportunity to leverage federal and local government resources is encouraged and indeed welcomed. Community donation efforts will be engaged through the year for the benefit of service organizations aiding the homeless such as Elim Pacific Ministries (Oasis Empowerment Center), The Salvation Army Corps Guam (Lighthouse Recovery Center and Family Service Center), Catholic Social Service (Guma' San Jose, Alee Shelter, and others). In some instances, parent organizations of the local arm of an entity (such as The Salvation Army Corps Guam) also provide some funding for local operations.
and activities in support of the homeless.

Guam supports the development of new service providers and the growth of existing service providers in an effort to better meet the needs of Guam’s homeless. Ultimately, it is only through the concerted effort of every organization serving the homeless that the greatest good can be achieved, to attain the appropriate housing for all persons and the end of homelessness in Guam.

1. Homelessness—In a narrative, describe how the action plan will address the specific objectives of the Strategic Plan and, ultimately, the priority needs identified. Please also identify potential obstacles to completing these action steps.

(ConPlan) Guam will support the operations of residential substance abuse treatment and recovery facilities serving homeless individuals. (The Lighthouse Recovery Center)

- LRC is a transitional living facility providing residential treatment to men in recovery from substance abuse. The facility admits homeless individuals as well as eligible other low- and moderate-income substance abusers. (CDBG funds)

(ConPlan) Guam will support the work of organizations providing housing and supportive services to homeless individuals. (HMIS Match Funding / Guma’ Hinemlo Match Funding)

- Funded by the Continuum of Care Supportive Housing Program, the Homeless Management Information System (HMIS) is the data management system for the island’s homeless services providers. Funds will be provided to satisfy the programmatic match funds requirement. (Supportive Housing Program and CDBG Public Service funds)
- Also funded by the Continuum of Care Supportive Housing Program, the Guma’ Hinemlo program is a 7-bed permanent supportive housing residential facility for persons with serious mental illness. Funds will be provided to satisfy the programmatic match funds requirement. (Supportive Housing Program and CDBG Public Service funds)

Continuum of Care grants, SHP and S+C, seven programs renewed for funding effective during the Annual Action Plan program year include:

- LRC Aftercare Housing Program – LRC Aftercare is a tenant-based rental voucher program. Lighthouse Recovery Center clients, having successfully completed the substance abuse and recovery program are afforded continued support services in conjunction with permanent supportive housing. (Shelter Plus Care)
- CARIDAD SSO – Residents of the four-unit CARIDAD Apartments in Mongmong receive support services through the Supportive Housing Program. CARIDAD Mongmong is comprised of 4 1-bedroom units for persons with disabilities. (Supportive Housing Program)
- Guma’ Hinemlo – Hinemlo is a 7-bed permanent supportive housing facility for persons with serious mental illness. (Supportive Housing Program)

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• HMIS – The Homeless Management Information System is the data management system for the island’s homeless services providers. HMIS is also the program-level record of services provided to the island’s homeless population. (Supportive Housing Program)

• Housing First Rental Assistance Program – The S+C provides for Tenant Based Rental Assistance for 16 homeless adults with disabilities and their families. Matching supportive services with Department of Mental Health & Substance Abuse (DMHSA) provides and ensures ongoing treatment and program compliance for participants.

• LIHENG Transitional Housing & Case Management – Residents of the 14-unit LIHENG Apartments, a transitional housing apartment complex, receive case management assistance for the duration of their stay. (Supportive Housing Program)

• Oasis Empowerment Center – Oasis is a 6-bed transitional living facility for single women in recovery from substance abuse. Oasis is working to secure 4 additional units of supportive housing. (Supportive Housing Program)

2. Chronic homelessness—The jurisdiction must describe the specific planned action steps it will take over the next year aimed at eliminating chronic homelessness by 2012. Again, please identify barriers to achieving this.

The needs of Guam’s chronic homeless require a good deal of effort to bring together the resources needed to tackle the particular challenges of long-term or frequent and repetitive homelessness.

The Lighthouse Recovery Center (LRC) will be funded for the operations of a transitional shelter, residential substance abuse treatment facility for men. Monthly outreach efforts target unsheltered and chronically homeless individuals.

Guam will assist the Guma’ Hinemlo’s program with match funds and leveraging in the operations of a permanent supportive housing facility for persons with serious mental illness.

3. Homelessness Prevention—The jurisdiction must describe its planned action steps over the next year to address the individual and families with children at imminent risk of becoming homeless.

Guam has been awarded Emergency Shelter Grant (ESG) funds to provide assistance to emergency shelters and transitional housing that help people reach independent living. ESG funds can also be used to aid people who are at imminent risk of becoming homeless due to eviction, foreclosure, or utility shutoff. GHURA, the lead agency, will issue a Request for Proposal (RFP) for a qualified entity or entities to administer the ESG program.
As Guam prepares for the RFP process, we are constantly aware of impending material changes to the structure and form of the ESG Program. In May 2009, Congress passed the Homeless Emergency Assistance and Rapid Transition to Housing (HEARTH) Act which amends the McKinney-Vento Act, under this amendment the Emergency Shelter Grant program will be replaced with the new Emergency Solutions Grant program.

Guam receives FEMA funds through a NGO, Sanctuary. FEMA funds assist families in imminent risk of becoming homeless. Assistance is provided to individuals on the verge of homelessness in the form of financial assistance for such needs as one month’s rental assistance and food.

Guam will continue to implement the homeless prevention activities of the ARRA-funded Homelessness Prevention and Rapid Re-Housing Program (HPRP). The HPRP program is available to assist income-eligible individuals and households (with and without children) facing imminent eviction from rental housing or to assist with rapid re-housing efforts.

4. Discharge Coordination Policy—Explain planned activities to implement a cohesive, community-wide Discharge Coordination Policy, and how, in the coming year, the community will move toward such a policy.

The Guam Interagency Council on Homelessness (GICH) in partnership with Guam Homeless Coalition (GHC) developed Guam’s Discharge Planning Protocol. The GICH and GHC are comprised of government agencies and non-profit organizations serving homeless populations. Guam’s Discharge Planning Protocol establishes that all affected institutions make appropriate arrangement for discharge planning and specifically to those that find themselves homeless upon admission. The Discharge Planning Protocol guides the development of an individual’s discharge plan and does not allow release or discharge into homelessness, including not releasing to homeless shelters. Guam’s discharge plan requires a person’s exit from a treatment, correctional, or other custodial setting into some suitable residential accommodations within the community. The process of ensuring a smooth discharge from an institution begins upon admission. A discharge plan for transition to community living is developed with the participation and agreement of the individual and/or the individual’s designated advocate or representative.

Discharge Coordination Policies are intended to prevent persons exiting from extended stays (voluntarily or involuntarily) in government facilities or programs from being discharged into homelessness. Agencies implementing discharge coordination policies are the Department of Mental Health and Substance Abuse, the Department of Public Health and Social Services, the Department of Youth Affairs, Guam Memorial Hospital, and the Department of Corrections.

**Emergency Shelter Grants (ESG)**

(States only) Describe the process for awarding grants to State recipients, and a description of how the allocation will be made available to units of local government.

PY2011 Guam Annual Action Plan
While not a state, Guam is a recognized recipient of ESG funds as an insular area through its recognized status as an unincorporated territory of the United States. The Government of Guam is the designated recipient of ESG funds for the Territory. Guam does not allocate ESG funds to units of local government. Guam’s use of Emergency Shelter Grant funds are described in Item 1 of this section on Homeless section.

COMMUNITY DEVELOPMENT

Community Development

1. Identify the jurisdiction’s priority non-housing community development needs eligible for assistance by CDBG eligibility category specified in the Community Development Needs Table (formerly Table 2B), public facilities, public improvements, public services and economic development.

PY2011 represents the second year of activities identified in the current ConPlan. Guam has built its Community Development priorities for the current Consolidated Plan for 2010-2014 within the construct of the system of performance measures first instituted by HUD approximately three years ago. Needs are structured along the following determinations for Guam:

Activities to make suitable living environments available and accessible
- Construct or rehabilitate facilities to serve low- and moderate-income communities and special needs populations
  - Community centers, sports, and recreational facilities
  - Community Learning and Resource Centers
  - Emergency and Transitional Shelters
  - Substance abuse and residential treatment facilities
- Operational support of facilities providing essential residential substance abuse treatment and recovery programs

Activities to sustain access to suitable living environments serving low- and moderate-income populations and special needs populations
- Improve access to public health and safety service in low- and moderate-income neighborhoods
  - Construction or rehabilitation of public health and safety facilities

Activities to make economic opportunities available and accessible
- Develop a microenterprise incubator
- Support historic preservation and cultural preservation efforts through affordable economic opportunities
Activities to support the sustainability of ongoing economic opportunities
- Construct or rehabilitate public transit facilities at key points in the mass transit route

2. Identify specific long-term and short-term community development objectives (including economic development activities that create jobs), developed in accordance with the statutory goals described in section 24 CFR 91.1 and the primary objective of the CDBG program to provide decent housing and a suitable living environment and expand economic opportunities, principally for low- and moderate-income persons.

24 CFR 91.1 states that “the overall goal of the community planning and development programs is to develop viable urban communities by providing decent housing and a suitable living environment and expanding economic opportunities principally for low- and moderate-income persons...”

Guam’s short-term goals are outlined in the Table 3Cs of this Plan. The Table 3C documents provide a detailed description of the specific objective proposed, the funding source details and the priority need(s) that the activity would address. Please refer to these Table 3C documents for detailed descriptions of the activities proposed for funding. New public facilities activities are construction, renovation, or acquisition & construction activities that will take from one year to three years to complete. Ongoing public service activities are funded and performance measured on an annual basis.

Guam’s long-term plans for Community Development is an integral part of the overarching goal of improving the quality of life for Guam’s low- and moderate-income population and special needs populations. Guam is pursuing a neighborhood targeting strategy to employ resources in a concerted manner and plan build a strong support system of community-level facilities and access to resources which support the development of new or rehabilitation of decent housing.

Antipoverty Strategy

1. Describe the actions that will take place during the next year to reduce the number of poverty level families.

Community Services & Resources, Inc. (CSR), the project sponsor of Nurturing Neighborhood Networks (3N) program will provide on-site support services to three low-moderate income communities, residents of Pagachao in Agat, Gill-Baza in Yigo and Sagan Linahyan in Dededo. Support services will include providing Youth Development programs such as professionally supported mentorship services like Big Brothers Big Sisters of Guam (BBBSG) and enrichment activities for the Youth. 3N will also provide Community-Based Family Education such as economic self-sufficiency programs and collaboration with specialist entities in training that address job searching/ application/interviewing skills, legal services and health outreach/service provider fairs.
Catholic Social Service offers case management, job training and education remediation and enhancement to residents of the LIHENG Apartments, a 14-unit transitional housing apartment complex.

Elim Pacific Ministries provides women with job training coordination, job placement assistance, and case management, and other services to homeless women in recovery from substance abuse, through the Oasis Empowerment Center.

The Family Service Center/One-Stop Homeless Assistance Center of The Salvation Army Corps Guam provides food bank services, case management, financial assistance to prevent homelessness, and other services to low-income and very-low income persons.

The Public Housing Authority refers tenants of public housing to the One-Stop Employment Center of the Department of Labor for job search, training and placement services. The Public Housing Authority also assists Housing Choice Voucher (HCV) recipients in becoming economically independent and free from welfare assistance through the Family Self-Sufficiency (FSS) program. The FSS program helps HCV families set goals and save for education, home purchases and more, these services are coordinated through various community agencies and programs to provide enhanced education opportunities, job skills training, vocational training, remedial assistance, and opportunities for entrepreneurship and homeownership.

**NON-HOMELESS SPECIAL NEEDS HOUSING**

Non-homeless Special Needs (91.220 (c) and (e))

1. Describe the priorities and specific objectives the jurisdiction hopes to achieve for the period covered by the Action Plan.

PY2011 represents the second year of activities identified in the current ConPlan. Guam has built its Non-Homeless Special Needs Housing priorities for the current Consolidated Plan for 2010-2014 within the construct of a system of performance measures. In PY2011, Guam will address these needs with the activities identified here:

Activities that sustain an individual’s access to a suitable living environment

- New Construction of a DISID/DMHSA Consumer Center – A primary hub for the delivery of a range of services for persons of varied or multiple disabilities including but not limited to sight, hearing, physical, cognitive, and mental health impairments.

2. Describe how Federal, State, and local public and private sector resources that are reasonably expected to be available will be used to address identified needs for the period covered by this Action Plan.

PY2011 Guam Annual Action Plan
Catholic Social Service (CSS), a local non-profit NGO, operates the Alee Shelter Programs I and II. Alee Family Violence Shelter (Alee I) is an emergency shelter and supportive services for adult females with or without children who are victims of Family Violence or Sexual Assault. Alee Shelter for Abused and/or Neglected Children (Alee II) is an emergency shelter whose primary objectives are to promote healing in children who are victims of abuse and/or neglect and to prevent unnecessary separation of siblings when they are removed from their home. Construction of the new Alee I Shelter will be funded with PY10 CDBG funds. Operations of the facility are by contract from the Dept. of Public Health and Social Service, Bureau of Supportive Services Administration (BOSSA).

LIHENG Elderly Rental Housing, a 10-unit rental apartment complex for elderly low- and moderate-income renters, will continue to be operated by Catholic Social Service.

**Housing Opportunities for People with AIDS**

*Please also refer to the HOPWA Table in the Needs.xls workbook.*

1. Provide a Brief description of the organization, the area of service, the name of the program contacts, and a broad overview of the range/type of housing activities to be done during the next year.

2. Report on the actions taken during the year that addressed the special needs of persons who are not homeless but require supportive housing, and assistance for persons who are homeless.

3. Evaluate the progress in meeting its specific objective of providing affordable housing, including a comparison of actual outputs and outcomes to proposed goals and progress made on the other planned actions indicated in the strategic and action plans. The evaluation can address any related program adjustments or future plans.

4. Report on annual HOPWA output goals for the number of households assisted during the year in: (1) short-term rent, mortgage and utility payments to avoid homelessness; (2) rental assistance programs; and (3) in housing facilities, such as community residences and SRO dwellings, where funds are used to develop and/or operate these facilities. Include any assessment of client outcomes for achieving housing stability, reduced risks of homelessness and improved access to care.

5. Report on the use of committed leveraging from other public and private resources that helped to address needs identified in the plan.

6. Provide an analysis of the extent to which HOPWA funds were distributed among different categories of housing needs consistent with the geographic distribution plans identified in its approved Consolidated Plan.
7. Describe any barriers (including non-regulatory) encountered, actions in response to barriers, and recommendations for program improvement.

8. Please describe the expected trends facing the community in meeting the needs of persons living with HIV/AIDS and provide additional information regarding the administration of services to people with HIV/AIDS.

9. Please note any evaluations, studies or other assessments that will be conducted on the local HOPWA program during the next year.

Guam does not receive HOPWA funds.

Specific HOPWA Objectives

Describe how Federal, State, and local public and private sector resources that are reasonably expected to be available will be used to address identified needs for the period covered by the Action Plan.

Guam does not utilize HOPWA funds.

Other Narrative

Other Narrative
Include any Action Plan information that was not covered by a narrative in any other section.

Emergency Shelter Grant (Emergency Solutions Grant)

GHURA administers the Emergency Shelter Grant (ESG), a HUD funded program under the McKinney-Vento Homeless Assistance Grants program. ESG is a program that provides assistance to organizations providing essential services, homeless prevention service, and for operations costs in support of a homeless population. In May 2009, Congress passed the Homeless Emergency Assistance and Rapid Transition to Housing (HEARTH) Act which amends the McKinney-Vento Act. Under this amendment, the Emergency Shelter Grant program will be replaced with the new Emergency Solutions Grant program. Currently HUD is crafting regulations and working on implementing the HEARTH Act. Until the final guidance and regulations for the new Solutions program is released by HUD GHURA will continue to administer the ESG under the Emergency Shelter Grant regulations. Upon implementation of the new Solutions Grant, Guam will adapt its programs to comply with the new rules and regulations of the new ESG and HEARTH.
GHURA intends to issue a Request for Proposal for qualified entity or entities to execute the ESG activities. Appropriation of the Emergency Shelter Grant has been announced for Guam in the amount of $140,854, an increase in allocation is anticipated with the imminent implementation of the Emergency Solutions Grant, adjustments will be implemented accordingly.

Analysis of Impediments to Fair Housing Choice

Guam Housing and Urban Renewal Authority (GHURA) performed an Analysis of Impediments to Fair Housing Choice (AI Report) for the Territory of Guam beginning November 2010. The AI Report, conducted and prepared by SMS Consulting was completed in April 2011, and a Final AI Report was finalized and submitted to GHURA on July 2011.

Based on the outcome of the AI Report, the Consultant identified five impediments for the Territory of Guam. The five impediments are as follows:

- Difficulty Enforcing Fair Housing Laws due to Guam’ Landlord and Tenant Code
- Guam’s Fair Housing Law not Substantially Equivalent to Federal Fair Housing Law
- The Lack of a Fair Housing Enforcement Organization on Guam
- The Public Does Not Understand the Complaints System
- Difficulty Understanding Fair Housing Laws, Rights and Resources

Based on information collected from the analysis, the Consultant has developed a fair housing Action Plan for the next five years. These steps focus on steps actions required to implement affirmatively furthering fair housing on Guam. Impediments one through four are part of Guam’s effort to improve enforcement of fair housing law, including revising the landlord tenant code, revising Guam Fair Housing Law, developing a fair housing enforcement organization, and refining the complaints system. They are interrelated and intended to support the creation of a comprehensive and coordinated fair housing enforcement system for the Territory. The fifth impediment is addressed through sound and effective efforts to improve fair housing education, outreach, and training. The action plan is intended to be incorporated as the Fair Housing component of the Guam Consolidated Housing Plan.

Guam Memorial Hospital Surgical Infrastructure Modernization Project (Alternative Project)

The use of Guam’s PY2011 HUD Community Planning and Development (CPD) funds have been identified, activities were selected from proposals submitted by government and non-government entities and those activities identified as priority by the Lead Agency (GHURA). GHURA will proceed with the selected projects once approved by HUD. Guam has prioritized the use of CPD funds unexpended at the successful completion of activities or the postponement of approved projects. First priority is established to support the need for
additional funding of ongoing approved projects (as necessary). Second priority is established to fund the Guam Memorial Hospital (GMH) Surgical Infrastructure Modernization project. GMH is Guam’s only civilian acute care hospital. GMH is requesting CDBG funds for the renovation of the GMH Operating Rooms and Labor & Delivery Suites/Procedure Rooms. The renovation will include the removal and replacement of nonconductive seamless floor system, and the upgrade/replacement of electrical and medical gas systems in seven (7) Operating Rooms and Labor & Delivery Suites/Procedure Rooms.
Table 3C
Consolidated Plan Listing of Projects

Jurisdiction’s Name Guam

Priority Need
Support the work of organizations providing assistance to very-low and low-income individuals, and special needs populations.

Project Title
Nurturing Neighborhood Networks (Public Service)

Description
Guam will use CDBG funds for operating costs of the Nurturing Neighborhood Networks (3N) by Community Services & Resources, Inc. a non-profit organization. 3N will provide Community-Based Family Education and Youth Development to low-moderate income residents of Pagachao in Agat, Gill-Baza in Yigo and Sagan Linahyan in Dededo. Programs will be implemented to support healthy communities and self-sustaining families through programs like Strengthening Island Families (SIF) and Youth Mentoring.

Objective category: ☒ Suitable Living Environment ☐ Decent Housing ☐ Economic Opportunity
Outcome category: ☐ Availability/Accessibility ☐ Affordability ☒ Sustainability

Location/Target Area: Pagachao, Agat; Gill-Baza, Yigo and Sagan Linahyan, Dededo

Community Services & Resources, Inc.
173 Aspinall Ave.
Hagatna, Guam 96910

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The primary purpose of the project is to help: ☐ the Homeless ☐ Persons with HIV/AIDS ☐ Persons with Disabilities ☐ Public Housing Needs
Table 3C
Consolidated Plan Listing of Projects

Jurisdiction’s Name Guam

Priority Need
Support the work of organizations providing assistance to very-low and low-income individuals, and special needs populations.

Project Title
Homeless Management Information System (HMIS) (Cash Match funds for SHP)

Description
The Salvation Army Guam is the project sponsor of the HMIS, a computerized data collection system that records and stores client level information inputted by programs providing services to persons experiencing homelessness. HMIS is a funded project through a renewal grant under the Continuum of Care Supportive Housing Program (SHP). Guam will use CDBG funds to fulfill the cash match requirement of the SHP grant.

Objective category:  ✔ Suitable Living Environment  □ Decent Housing  □ Economic Opportunity
Outcome category: □ Availability/Accessibility  □ Affordability  ✔ Sustainability

Location/Target Area: Guam (Island-wide)

(Street Address): 155003 Corsair Avenue
(City, State, ZipCode): Tiyan, GU 96913

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The primary purpose of the project is to help: □ the Homeless □ Persons with HIV/AIDS □ Persons with Disabilities □ Public Housing Needs
### Table 3C
**Consolidated Plan Listing of Projects**

**Jurisdiction's Name** Guam

**Priority Need**
Support the work of organizations providing assistance to very-low and low-income individuals and special needs populations.

**Project Title**
Guma' Hinemlo' (Cash Match funds for SHP)

**Description**
Guam will use CDBG funds in support of the Guma' Hinemlo' program, a permanent supportive housing program for individuals with serious mental illness. The program is funded by a renewal award through the Continuum of Care Supportive Housing Program (SHP). CDBG funds will be used to assist the project sponsor to fulfill the cash match requirement of the SHP grant.

**Objective category:**
- [x] Suitable Living Environment
- [ ] Decent Housing
- [ ] Economic Opportunity

**Outcome category:**
- [ ] Availability/Accessibility
- [ ] Affordability
- [x] Sustainability

**Location/Target Area:** Guam (Islandwide)

**Street Address:** 147 N. Granada Court Street

**City, State, ZipCode:** Dededo, GU 96929

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The primary purpose of the project is to help: [x] the Homeless [ ] Persons with HIV/AIDS [ ] Persons with Disabilities [ ] Public Housing Needs
**Table 3C**  
Consolidated Plan Listing of Projects

**Jurisdiction’s Name:** Guam

**Priority Need**  
Operational support of facilities providing residential substance abuse treatment and recovery programs.

**Project Title**  
Lighthouse Recovery Center

**Description**  
Guam will use CDBG funds for the Lighthouse Recovery Center, a 30-bed facility, transitional housing program, providing shelter and in-patient services to homeless, at-risk, and/or low-to-moderate income men, and out-patient supportive services to approximately 320 men and women recovering from chronic substance abuse per year.

The LRC is an ongoing public service operated by The Salvation Army Corps Guam.

**Objective category:**  
☒ Suitable Living Environment  ☐ Decent Housing  ☐ Economic Opportunity

**Outcome category:**  
☒ Availability/Accessibility  ☐ Affordability  ☐ Sustainability

**Location/Target Area:** Guam (Island-wide)

(Street Address): 155003 Corsair Avenue  
(City, State, ZipCode): Tiyan, GU 96913

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05F

**Type of Recipient**  
Subrecipient

**Start Date (mm/dd/yyyy)**  
10-01-2011

**Completion Date (mm/dd/yyyy)**  
09-30-2012

**Performance Indicator**  
# with new access to a service
# with improved access to a service

**Local ID**  
B-11-04

The primary purpose of the project is to help:  
☒ the Homeless  ☐ Persons with HIV/AIDS  ☐ Persons with Disabilities  ☐ Public Housing Needs
Table 3C
Consolidated Plan Listing of Projects

Jurisdiction’s Name Guam

Priority Need
Construct or rehabilitate facilities to serve low- and moderate-income communities and special needs populations:
Community centers, sports and recreational facilities, community learning and resource centers.

Project Title
Renovation of the Richard DeGracia Naputi Multi-Purpose Sports Field

Description
Guam will use CDBG funds to renovate an existing Multi-Purpose Sports Field, basketball and tennis courts and restroom in the Village of Talofofo. The renovation will include the design and construction of a perimeter fence with appropriate access gates, dugout facilities, backstop, electrical lighting, water system upgrade, bleachers and grading/refurbishing of the field. The multi-purpose sports field, outdoor basketball and tennis courts will provide a venue for activities promoting physical fitness, sports/recreational activities.

Objective category:  ☒ Suitable Living Environment  ☐ Decent Housing  ☐ Economic Opportunity
Outcome category:  ☒ Availability/Accessibility  ☐ Affordability  ☐ Sustainability

Location/Target Area: Talofofo

(Street Address):  Lot No. 1, Block No. 15
(City, State, ZipCode):  Talofofo, Guam

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The primary purpose of the project is to help:  ☐ the Homeless  ☐ Persons with HIV/AIDS  ☐ Persons with Disabilities  ☐ Public Housing Needs
Table 3C
Consolidated Plan Listing of Projects

Jurisdiction’s Name Guam

Priority Need
Construct or rehabilitate facilities to serve low- and moderate-income communities and special needs populations:
Community centers, sports and recreational facilities, community learning and resource centers.

Project Title
New Neighborhood Development, Community Facilities

Description
CDBG funds will be used to develop and construct a community center, infrastructure, and elderly rental housing (apartments), elements of a new neighborhood to be developed in northern Dededo. The neighborhood itself will add to the available stock of affordable rental housing and for-purchase homes.

Objective category:  ☑ Suitable Living Environment  ☐ Decent Housing  ☐ Economic Opportunity
Outcome category:  ☑ Availability/Accessibility  ☐ Affordability  ☐ Sustainability

Location/Target Area:  Dededo

(Street Address):  Lot #10119-R12
(City, State, ZipCode):  Dededo, Guam 96929

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<th>Start Date (mm/dd/yyyy)</th>
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<tbody>
<tr>
<td>10-01-2011</td>
<td>09-30-2013</td>
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Performance Indicator

<table>
<thead>
<tr>
<th>Number of persons assisted total:</th>
<th>Annual Units</th>
</tr>
</thead>
<tbody>
<tr>
<td># with new access to a facility</td>
<td>100 (at full lease up)</td>
</tr>
<tr>
<td># with improved access to a facility</td>
<td></td>
</tr>
</tbody>
</table>

Local ID
B-11-06

Units Upon Completion
100 (at full lease up)

Funding Sources:

- CDBG
- ESG
- HOME
- HOPWA
- Total Formula
- Prior Year Funds
- Assisted Housing
- PHA
- Other Funding (CDBG Program Income from NSP)

Total $715,372.00

The primary purpose of the project is to help:  ☐ the Homeless  ☐ Persons with HIV/AIDS  ☐ Persons with Disabilities  ☐ Public Housing Needs
Table 3C
Consolidated Plan Listing of Projects

Jurisdiction’s Name Guam

Priority Need
Support job creation opportunities of historic preservation and cultural preservation activities.

Project Title
Cultural Repository, New Construction

Description
CDBG funds will be used to construct a Cultural Repository, a facility that will provide adequate and appropriate storage and research of archaeological collections. The facility will create jobs for low and moderate income residents and provide opportunities for education and research.

Objective category:  □ Suitable Living Environment  □ Decent Housing  ☑ Economic Opportunity

Outcome category:  ☑ Availability/Accessibility  □ Affordability  □ Sustainability

Location/Target Area:  Guam (Islandwide)
(Street Address):  117 Bien Venida Ave
(City, State, ZipCode):  Sinajana, Guam 96910

<table>
<thead>
<tr>
<th>Specific Objective Number</th>
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<tr>
<td>EO-1.1</td>
<td>7</td>
<td>CDBG  $300,000.00</td>
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| HUD Matrix Code             |            | ESG
| 17C                         |            | HOME
| Type of Recipient Local Government | CDBG  National Objective 570.208(a)(4)-LMI Job Creation & Retention |
| Start Date (mm/dd/yyyy)    | Completion Date (mm/dd/yyyy) | HOPWA Total Formula |
| 10-01-2011                  | 09-30-2016  | Prior Year Funds |
| Performance Indicator:      | Annual Units | Assisted Housing |
| Total Number of jobs created. | 6          | PHA Other |
| Local ID                    | Units Upon Completion |                 |
| B-11-07                     | 6          | Total $300,000.00|

The primary purpose of the project is to help:  □ the Homeless  □ Persons with HIV/AIDS  □ Persons with Disabilities  □ Public Housing Needs
Table 3C
Consolidated Plan Listing of Projects

Jurisdiction's Name Guam

Priority Need
Improve access to public health and safety services in low- and moderate-income neighborhoods: Construction or rehabilitation of public health and safety facilities.

Project Title
DMHSA/DISID Consumer Center, New Construction

Description
CDBG funds will be used to construct a facility to serve disabled persons receiving consumer services. The facility will be the primary hub for the delivery of a range of services for persons of varied or multiple disabilities including but not limited to sight, hearing, physical, cognitive, and mental health impairments.

Objective category:   ✗ Suitable Living Environment   □ Decent Housing   □ Economic Opportunity
Outcome category:   ✗ Availability/Accessibility   □ Affordability   □ Sustainability

Location/Target Area:   Guam (Island-wide)

(Street Address):   Lot #5138-2-R3 New-1
(City, State, ZipCode):   Tamuning, Guam 96913

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<tr>
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<tr>
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<table>
<thead>
<tr>
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<th># with new access to a facility # with improved access to a facility</th>
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<tr>
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Funding Sources:

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<tr>
<td>HOME</td>
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<tr>
<td>HOPWA</td>
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</tr>
<tr>
<td>Total</td>
<td></td>
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<tr>
<td>Prior Year Funds</td>
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<tr>
<td>Assisted Housing</td>
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<td>PHA</td>
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<tr>
<td>Other</td>
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<td>Total</td>
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The primary purpose of the project is to help: □ the Homeless □ Persons with HIV/AIDS □ Persons with Disabilities □ Public Housing Needs
Table 3C
Consolidated Plan Listing of Projects

Jurisdiction's Name Guam

Priority Need
Improve access to public health and safety services in low- and moderate-income neighborhoods: Construction or rehabilitation of public health and safety facilities.

Project Title
Public Health Laboratory, New Construction

Description
CDBG funds will be used to construct a clinical diagnostic laboratory facility for the Guam Department of Public Health and Social Services (DPHSS). The facility will provide island medical health professionals with on-island clinical diagnostic capabilities. DPHSS is the island's primary government provider of health services to low and moderate income individuals.

Objective category:  ☒ Suitable Living Environment  ☐ Decent Housing  ☐ Economic Opportunity
Outcome category:  ☒ Availability/Accessibility  ☐ Affordability  ☐ Sustainability

Location/Target Area:  Guam (Island-wide)

(Street Address):  Lot #L8-R1
(City, State, ZipCode):  Mangilao, Guam 96913

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<td>Performance Indicator</td>
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<td>Annual Units 1</td>
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<td>Local ID B-11-9</td>
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<td>Units Upon Completion 1</td>
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Funding Sources:
- CDBG $300,000.00
- ESG
- HOME
- HOPWA
- Total Formula
- Prior Year Funds
- Assisted Housing
- PHA
- Other
- Total $300,000.00

The primary purpose of the project is to help: ☐ the Homeless ☐ Persons with HIV/AIDS ☐ Persons with Disabilities ☐ Public Housing Needs
Table 3C
Consolidated Plan Listing of Projects

Jurisdiction’s Name Guam

Priority Need
General Administrative & Planning Costs. GHURA administers the Consolidated Plan under the general direction of the Governor of Guam. As grants manager, GHURA monitors projects thru reports, site visits, and processing of payment requests. GHURA also verifies compliance with CDBG requirements.

Project Title
Administrative Costs

Description
GHURA will administer the activities of CDBG-funded projects. GHURA will assess the feasibility of housing, public services, economic development and other development activities. The Authority will conduct environmental reviews, housing studies, and historic preservation studies to determine the feasibility of land use proposals. GHURA will implement activities to affirmatively further fair housing. GHURA will assess and implement recommendations to overcome impediments to fair housing identified in the Analysis of Impediments to Fair Housing. GHURA will also conduct activities to include fair housing education and outreach.

Objective category: □ Suitable Living Environment □ Decent Housing □ Economic Opportunity
Outcome category: □ Availability/Accessibility □ Affordability □ Sustainability

Location/Target Area: Guam (Islandwide)

(Street Address): 117 Bien Venida Ave., Sinajana GU 96910-4643 & GHURA CPD Office, 414 W Soledad Ave., GCIC Building, Suite 304, Hagatna GU 96910

(City, State, ZipCode):

<table>
<thead>
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<tr>
<td>Performance Indicator Does not apply.</td>
<td>Annual Units Does not apply.</td>
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<tr>
<td>Local ID B-11-10</td>
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Funding Sources:

| CDBG                                      | $ 308,583.00 |
| ESG                                       |             |
| HOME                                      |             |
| HOPWA                                     |             |
| Total Formula                             |             |
| Prior Year Funds                          |             |
| Assisted Housing                          |             |
| PHA                                       |             |
| Other Funding                             |             |
| Total                                     | $ 308,583.00 |

The primary purpose of the project is to help: □ the Homeless □ Persons with HIV/AIDS □ Persons with Disabilities □ Public Housing Needs
Table 3C
Consolidated Plan Listing of Projects

Jurisdiction’s Name Guam

Priority Need
General Administrative & Planning Costs. GHURA administers the Consolidated Plan under the general direction of the Governor of Guam. Guam monitors the implementation of the Consolidated Plan project as part of the strategic plan. As grants manager, GHURA monitors projects thru reports, site visits, and the processing of payment requests. GHURA will also monitor activities for compliance with CPD requirements such as fair housing and Section 504.

Project Title
Consolidated Planning Activities

Description
GHURA will update Guam’s 5-year Consolidated Plan as needed and produce the Annual Action Plan report and the Consolidated Annual Performance and Evaluation Report (CAPER). GHURA will assess the feasibility of housing, public services, economic development and other development activities. The Authority will conduct environmental reviews, housing studies, and historic preservation studies to determine the feasibility of land use proposals. GHURA will implement activities to affirmatively further fair housing. GHURA will assess and implement recommendations to overcome impediments to fair housing identified in the Analysis of Impediments to Fair Housing, components on real estate, home mortgage lending and home insurance. GHURA will also conduct activities to include fair housing education and outreach.

Objective category:
☐ Suitable Living Environment  ☐ Decent Housing  ☐ Economic Opportunity

Outcome category:  ☐ Availability/Accessibility  ☐ Affordability  ☐ Sustainability

Location/Target Area: Guam (Islandwide)
(Street Address): 117 Bien Venida Ave., Sinajana GU 96910-4643 & GHURA CPD Office, 414 W Soledad Ave., GCIC Building, Suite 304, Hagatna GU 96910
(City, State, ZipCode):

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<tr>
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<td>Annual Units Does not apply.</td>
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<td>Units Upon Completion Does not apply.</td>
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Funding Sources:

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<tr>
<th>Source</th>
<th>Amount</th>
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<tbody>
<tr>
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<td>ESG</td>
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<td>HOME</td>
<td></td>
</tr>
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<td>HOPWA</td>
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</tr>
<tr>
<td>Total Formula</td>
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</tr>
<tr>
<td>Prior Year Funds</td>
<td></td>
</tr>
<tr>
<td>Assisted Housing</td>
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</tr>
<tr>
<td>PHA</td>
<td></td>
</tr>
<tr>
<td>Other Funding</td>
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<td>Total</td>
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</tbody>
</table>

The primary purpose of the project is to help: ☐ the Homeless ☐ Persons with HIV/AIDS ☐ Persons with Disabilities ☐ Public Housing Needs
# Table 3C
## Consolidated Plan Listing of Projects

### Jurisdiction's Name: Guam

#### Priority Need
Improve access to public health and safety services in low- and moderate-income neighborhoods: Construction or rehabilitation of public health and safety facilities.

#### Project Title
Guam Memorial Hospital Surgical Infrastructure Modernization Project

#### Description
Guam will use CDBG funds to renovate the Guam Memorial Hospital (GMH) Operating Rooms and Labor & Delivery Suites / Procedure Rooms. GMH is Guam’s only civilian acute care hospital. The renovation will include the removal and replacement of nonconductive seamless floor system, upgrade/replacement of electrical and medical gas systems in seven (7) Operating Rooms and Labor & Delivery Suites / Procedure Rooms.

#### Objective category:
- ☒ Suitable Living Environment
- ☐ Decent Housing
- ☐ Economic Opportunity

#### Outcome category:
- ☐ Availability/Accessibility
- ☐ Affordability
- ☒ Sustainability

#### Location/Target Area:
Guam (Islandwide)

- **(Street Address):** 850 Gov. Carlos G. Camacho Road
- **(City, State, Zip Code):** Tamuning, Guam 96913

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<table>
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<th>Specific Objective Number</th>
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<td>SL-3.4</td>
<td>HUD 03P</td>
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<tr>
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</tr>
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<td></td>
<td>Type of Recipient Local Government CDBG National Objective 570.208(a)(1)(i) LMA</td>
</tr>
<tr>
<td></td>
<td>Start Date (mm/dd/yyyy) 10-01-2011</td>
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<tr>
<td></td>
<td>Completion Date (mm/dd/yyyy) 09-30-2013</td>
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<tr>
<td></td>
<td>Performance Indicator: Number of persons assisted with improved access to a facility or infrastructure: total #; Number of persons assisted with improved quality of a public facility. Annual Units 7 Units</td>
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<tr>
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<tr>
<td>ESG</td>
</tr>
<tr>
<td>HOME</td>
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<tr>
<td>Other</td>
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The primary purpose of the project is to help: ☐ the Homeless ☐ Persons with HIV/AIDS ☐ Persons with Disabilities ☐ Public Housing Needs
Table 3C  
Consolidated Plan Listing of Projects

Jurisdiction's Name: Guam

Priority Need
Assist very-low and low-income homeowners to sustain the physical and economic life of their homes, to meet current building code standards, and/or to modify to meet ADA standards.

Project Title
Homeowner Rehabilitation Loan Program

Description
Guam will provide low-interest loans or deferred loans to assist low and very-low income homeowners to rehabilitate their homes and bring their primary residence to local building code standards.

Objective category: ☐ Suitable Living Environment  ☑ Decent Housing  ☐ Economic Opportunity
Outcome category:  ☐ Availability/Accessibility  ☐ Affordability  ☑ Sustainability

Location/Target Area: Guam (Islandwide)

(Street Address): GHURA CPD Office, 414 W Soledad Ave., GCIC Building, Suite 304, (City, State, Zip Code): Hagatna GU 96910

<table>
<thead>
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<td>Total number of units rehabilitated: number occupied by elderly, number of units brought to standard condition, number of units qualified as Energy Star; number of units brought into compliance with lead safe housing rule, number of units made accessible for persons with disabilities</td>
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<td>Total Formula</td>
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<td>Assisted Housing</td>
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<td></td>
<td></td>
<td>PHA</td>
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<td></td>
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<td></td>
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The primary purpose of the project is to help: ☐ the Homeless ☐ Persons with HIV/AIDS ☐ Persons with Disabilities ☐ Public Housing Needs
Table 3C  
Consolidated Plan Listing of Projects

Jurisdiction’s Name Guam

Priority Need  
Increase homebuyer opportunities for low- and moderate-income individuals.

Project Title  
New Neighborhood Development, Housing Construction

Description  
HOME funds will be used to design and construct a mixed-use, mixed-income affordable housing development in northern Dededo. GHURA and the Guam Housing Corporation will partner to develop a 33-acre parcel of government-owned property as affordable rental housing for elderly individuals and as for-purchase low and moderate income housing.

Objective category:  ☑ Suitable Living Environment ☑ Decent Housing ☑ Economic Opportunity
Outcome category:  ☑ Availability/Accessibility ☑ Affordability ☑ Sustainability

Location/Target Area:  
Dededo, Guam  
Lot #10119-R12, Dededo, Guam 96929

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<tr>
<td>10/01/2011</td>
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</tr>
<tr>
<td>Performance Indicator:</td>
<td>Annual Units</td>
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<tr>
<td>Total # of Units: # of affordable units, # of years of affordability, # of qualified Energy Star; #Sec. 204 accessible, # of households previously living in subsidized bsg / Total # of affordable units constructed: # occupied by elderly, # designated for persons with HIV/AIDS (and those for chronically homeless), # designated for homeless (and those for chronically homeless)</td>
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<td>30/150 (HOME/Total Units)</td>
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Local ID  
M-11-02  
Units Upon Completion  
30/150 (HOME/Total Units)

Funding Sources:  
- CDBG: $722,127.00  
- ESG:  
- HOME: $722,127.00  
- HOPWA:  
- Total Formula:  
- Prior Year Funds:  
- Assisted Housing:  
- PHA:  
- Other Funding:  
- Total: $722,127.00

The primary purpose of the project is to help:  ☑ the Homeless ☑ Persons with HIV/AIDS ☑ Persons with Disabilities ☑ Public Housing Needs
Table 3C
Consolidated Plan Listing of Projects

Jurisdiction's Name Guam

Priority Need
General Administration and Planning Costs. GHURA administers the Consolidated Plan under the general direction of the Governor of Guam. As grants manager, GHURA monitors projects thru reports, site visits, and payment requests. GHURA sees to it that activities are in compliance with HOME requirements.

Project Title
Administrative Costs

Description
GHURA will use the funds to cover the cost of grant management, general administrative oversight and coordination, staff and overhead costs, public information activities, and indirect costs. GHURA will conduct monitoring and on-site inspections of the projects in accordance with HOME regulations. GHURA will maintain records and reports to demonstrate compliance with HOME requirements. GHURA will complete environmental review processes. GHURA will adhere to Federal requirements including non-discrimination and equal opportunity, disclosure requirements, debarred, suspended or ineligible contractors and drug-free workplace. GHURA will adopt affirmative marketing procedures and an affirmative outreach program in the construction, management and operations of the projects.

Objective category:  □ Suitable Living Environment  □ Decent Housing  □ Economic Opportunity
Outcome category:  □ Availability/Accessibility  □ Affordability  □ Sustainability

Location/Target Area: Guam (Islandwide)
(Street Address): 117 Bien Venida Avenue, Sinajana, GU 96910 & 424 W Soledad Ave, GCIC Building, Ste 304, Hagatna, GU 96910
(City, State, ZipCode):

<table>
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<td>Annual Units Does not apply.</td>
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Funding Sources:
- CDBG  
- ESG  
- HOME $185,669.00  
- HOPWA  
- Prior Year Funds  
- Assisted Housing  
- PHA  
- Other Funding Total $185,669.00  

The primary purpose of the project is to help:  □ the Homeless  □ Persons with HIV/AIDS  □ Persons with Disabilities  □ Public Housing Needs
### Table 3C
Consolidated Plan Listing of Projects

**Jurisdiction’s Name** Guam

**Priority Need**
Support the work of organizations providing assistance to very-low and low-income individuals, and special needs populations.

**Project Title**
Operations Costs

**Description**
GHURA will issue a Request for Proposal to identify an entity or entities to execute ESG Activities. Guam anticipates that the imminent implementation of the Homeless Emergency Assistance and Rapid Transition to Housing (HEARTH) Act will impact the use of ESG funds at a programmatic level. Guam will adapt to programmatic changes as required.

**Objective category:**

- Suitable Living Environment

**Outcome category:**

- Availability/Accessibility

---

**Location/Target Area:** Guam (Island-wide)

*(Street Address):* 117 Bien Venida Ave., Sinajana, Guam 96910 & GHURA CPD Office, 414 W. Soledad Ave., GCIC Building, Suite 306, Hagatna, Guam 96910


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**Funding Sources:**

- **CDBG**
- **ESG**
- **HOME**
- **HOPWA**
- **Total Formula**
- **Prior Year Funds**
- **Assisted Housing**
- **PHA**
- **Other Funding**
- **Total**

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The primary purpose of the project is to help: ☑ the Homeless  □ Persons with HIV/AIDS  □ Persons with Disabilities  □ Public Housing Needs
Table 3C
Consolidated Plan Listing of Projects

Jurisdiction’s Name Guam

Priority Need
Support the work of organizations providing assistance to very-low and low-income individuals, and special needs populations.

Project Title
Essential Services

Description
GHURA will issue a Request for Proposal to identify an entity or entities to execute ESG Activities. Guam anticipates that the imminent implementation of the Homeless Emergency Assistance and Rapid Transition to Housing (HEARTH) Act will impact the use of ESG funds at a programmatic level. Guam will adapt to programmatic changes as required.

Objective category:  ☒ Suitable Living Environment  ☐ Decent Housing  ☐ Economic Opportunity
Outcome category:  ☒ Availability/Accessibility  ☐ Affordability  ☐ Sustainability

Location/Target Area: Guam (Island-wide)
(Street Address): 117 Bien Venida Ave., Sinajana, Guam 96910 & GHURA CPD Office, 414 W. Soledad Ave., GCIC Building, Suite 306, Hagatna, Guam 96910
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$42,256.00

The primary purpose of the project is to help:  ☒ the Homeless  ☐ Persons with HIV/AIDS  ☐ Persons with Disabilities  ☐ Public Housing Needs
Table 3C
Consolidated Plan Listing of Projects

Jurisdiction’s Name: Guam

Priority Need
Support the work of organizations providing assistance to very-low and low-income individuals, and special needs populations.

Project Title
Homeless Prevention

Description
GHURA will issue a Request for Proposal to identify an entity or entities to execute ESG Activities. Guam anticipates that the imminent implementation of the Homeless Emergency Assistance and Rapid Transition to Housing (HEARTH) Act will impact the use of ESG funds at a programmatic level. Guam will adapt to programmatic changes as required.

Objective category:
- ☑ Suitable Living Environment
- ☐ Decent Housing
- ☐ Economic Opportunity

Outcome category:
- ☑ Availability/Accessibility
- ☐ Affordability
- ☐ Sustainability

Location/Target Area: Guam (Island-wide)
(Street Address): 117 Bien Venida Ave., Sinajana, Guam 96910 & GHURA CPD Office, 414 W. Soledad Ave., GCIC Building, Suite 306, Hagatna, Guam 96910
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The primary purpose of the project is to help: ☑ the Homeless ☐ Persons with HIV/AIDS ☐ Persons with Disabilities ☐ Public Housing Needs
Table 3C
Consolidated Plan Listing of Projects

Jurisdiction’s Name Guam

Priority Need
General Administration and Planning Costs. GHURA administers the Consolidated Plan under the general direction of the Governor of Guam. As grants manager, GHURA monitors projects thru reports, site visits, and payment requests. GHURA sees to it that activities are in compliance with ESG requirements.

Project Title
Administrative Costs

Description
Guam will use ESG funds to cover the costs of administering the ESG program. These activities consist of grants management, general administrative oversight and coordination, staff and overhead costs, public information activities, and indirect costs. GHURA will update the Consolidated Plan including the affordable housing, anti-poverty and homeless strategies. GHURA will conduct needs assessments of the homeless population and continue the development of the homeless management information system. GHURA will conduct monitoring and on-site inspections in accordance with ESG regulations. GHURA will maintain records and reports to demonstrate compliance with ESG requirements.

Objective category: □ Suitable Living Environment □ Decent Housing □ Economic Opportunity
Outcome category: □ Availability/Accessibility □ Affordability □ Sustainability

Location/Target Area: Guam (Island-wide)
(Street Address): 117 Bien Venida Ave., Sinajana, GU 96910 & 424 W Soledad Ave, GCIC Bldg Suite 304
(City, State, ZipCode): Hagatna, Guam 96910

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- CDBG
- ESG $7,042.00
- HOME
- HOPWA
- Total Formula
- Prior Year Funds
- Assisted Housing
- PHA
- Other Funding
- Total $7,042.00

The primary purpose of the project is to help: □ the Homeless □ Persons with HIV/AIDS □ Persons with Disabilities □ Public Housing Needs
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<td>56.66%</td>
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**Notes:**
- The table shows population figures for different districts and years.
- The percentages indicate the proportion of the population in each district.
Lujan House now open

By Zita Y. Talitano
jta@mgum.com
Variety News Staff

IF THE walls of the Jose P. Lujan House and Guam Institute could talk, they would be telling several stories about the people who walked and lived in the 100-year-old structure.

On Saturday, the Guam Preservation Trust, along with the Department of Chamorro Affairs and several other organizations, marked the centennial anniversary of the Lujan home at its original site in Hagåtña.

The structure was built by Jose P. Lujan in the early 1900s for his wife Dolores Untalan Cruz and their children Salvador, Gregorio, Ana, Rosario, Luis, Vicente, Jose, Gil, Carmen and Manuel. Three surviving sisters, Carmen Glenfield, Anna Untalan and Luisa Edgualine attended the event and took part in the ribbon-cutting ceremony, commemorating the centennial of their former home.

His granddaughters Rose Lujan Batt and Liza Lujan Iriarte were ecstatic about the building being used again.

"It's an honor to have a structure like this still in existence," said Batt.

"My grandfather built it and my father lived here," recalled Iriarte, adding she was 7 years old when she came to the home to see her grandparents. "It's just amazing it survived."

"It's an honor to have a structure like this still in existence."

Also reminiscing about their grandfather's home was Bernie Edgualine, daughter of Luisa.

"When I was young, we'd drop by here and this was our playground. It's like our home, but it's something that my grandfather built for the family," said Bernie, adding her father built seven other homes in Agat, but the original Lujan home will always be her favorite.

"I'm glad everyone was able to remember it close to the original structure," she said.

Master Builder

Jose P. Lujan was also posthumously honored by the Guam Humanities Council's Chamorro Masters of Tradition as Master Builder.

The building also was rented out to Navy officers and also used for the first private school in the island: the Guam Institute. The Lujan House was redesigned in 1962 and work began for its rehabilitation. That dream became a reality in 2005 and earlier this year the renovation was completed. The Lujan House is now home to the Guam Preservation Trust.

AMENDED

NOTICE TO THE PUBLIC

Use of HUD Community Planning and Development (CPD) Funds
Proposed PY11 Annual Action Plan Review
For the Fiscal Year 2012 (Program Year 2011)

The Guam Housing and Urban Renewal Authority (GHURA) announces the use of $4,484,416 in U.S. Dept. of Housing and Urban Development (HUD) Community Planning and Development (CPD) funds — Community Development Block Grant (CDBG), HOME Investment Partnership Program (HOME), and Emergency Shelter Grant (ESG) — for the following projects:

CDBG

<table>
<thead>
<tr>
<th>Project</th>
<th>Purpose</th>
<th>Amount</th>
</tr>
</thead>
<tbody>
<tr>
<td>1. Housing Assistance 250</td>
<td>Community Development Grants</td>
<td>102,000</td>
</tr>
<tr>
<td>2. Lighthouse Recovery Center</td>
<td>The Salvation Army Corp Guam</td>
<td>184,000</td>
</tr>
<tr>
<td>3. Guam’s Heroes’ Relief Fund</td>
<td>Department of Mental Health and Substance Abuse</td>
<td>50,000</td>
</tr>
<tr>
<td>4. Homeless Management Information System 350</td>
<td>The Salvation Army Corp Guam</td>
<td>29,000</td>
</tr>
<tr>
<td>5. New Neighborhood Development, Community Facilities 450</td>
<td>Guam Housing Corporation/GHURA</td>
<td>672,072</td>
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<tr>
<td>6. Energy Savings WIC 500</td>
<td>Hitting the nail on the head!</td>
<td>520,000</td>
</tr>
<tr>
<td>7. DISDINMIS Disadvantaged persons 650</td>
<td>Department of Public Health and Social Services</td>
<td>300,000</td>
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<tr>
<td>8. Public Health Laboratory, New Construction 750</td>
<td>Department of Chamorro Affairs</td>
<td>300,000</td>
</tr>
<tr>
<td>9. Housing Development, New Construction 850</td>
<td>GHURA</td>
<td>300,000</td>
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<tr>
<td>10. Administrative Activities 950</td>
<td>GHURA</td>
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<td>CDBG Total</td>
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HOME

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<tr>
<td>11. Planning Activities 1050</td>
<td>GHURA</td>
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<tr>
<td>12. New Neighborhood Development, Housing Cess. 1150</td>
<td>GHURA</td>
<td>300,000</td>
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<tr>
<td>13. Homeowner Rehabilitation Loan Program 1250</td>
<td>GHURA</td>
<td>300,000</td>
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<tr>
<td>14. Administrative and Planning Activities 1350</td>
<td>GHURA</td>
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<td>HOME Total</td>
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ESG

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<tr>
<td>1. Transitional Housing 2050</td>
<td>GHURA Permanent RFP</td>
<td>65,326</td>
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<tr>
<td>2. Essential Services 2150</td>
<td>GHURA Pending RFP</td>
<td>42,256</td>
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<td>3. Homelessness Prevention 2250</td>
<td>GHURA Pending RFP</td>
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<td>ESG Total</td>
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<td>$114,624</td>
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</table>

Guam will prioritize the use of CPD funds unexpended upon the successful completion of activities or the postponement of approved projects. First priority is established to support the need for additional funding of ongoing approved projects (as necessary). Second priority is established to fund the Guam Mentally Ill Hospital-Surgical Infrastructure Modernization project. "GHURA will issue a Request for Proposals to identify an entity or entities to execute ESG Activities. Guam anticipates that the imminent implementation of the Guam Health Care and Emergency Assistance and Rapid Transition to Housing (HEART) Act will impact the use of ESG funds at a programming level. Guam will adapt to programmatic changes as required.

GHURA’s application for the use of CPD funds for the period from October 1, 2011 through September 30, 2012 is submitted to HUD as Guam’s PY11 Annual Action Plan (AAP). Activities selected will address priorities identified in Guam’s Consolidated Plan 2010-2014. Selection was made from proposals submitted or before April 25, 2011 by government and non-government entities, in response to Notice of Funding published on February 22, 2011, March 24, 2011 and April 18, 2011, and from activities identified as priority by the Local Agency (GHURA). GHURA is inviting the public to comment on the proposed use of funds. A public hearing will be held on Tuesday, July 19, 2011 at 10:00 a.m., in the CPD Conference Room, 3rd Floor, GCC Building, 414 W. Santos Avenue, Suite 328A, Hagåtña.

Copy of the AAP is available on the GHURA website at www.guam.org and at GCC CPD Office. Written comments must be submitted not later than 5:00 p.m., August 3, 2011 at GHURA CPD, GCC Bldg. Ste. 326, 414 W. Santos Ave., Hagåtña. For additional information or special accommodations to attend the public hearing, please contact GHURA Chief Planner Michael J. Duarte at 475-1407.

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No base rate hike at this time: CPUC

By Adaece Wilgepaa Zethelny
avo@variety.com
Variety News Staff

SAIPAN — The Commonwealth Public Utilities Commission (CPUC) has not approved the base rate hike proposed by the Commonwealth Utilities Corp. (CUC) for its electric service. The CPUC’s decision is based on its finding that the proposed rate hike is not justified.

The CPUC said it conducted a thorough review of the proposed rate hike and determined that CUC has not demonstrated a need for the increase.

Chairwoman Viola Alepuy noted that the proposed rate hike would increase the monthly electric bill for a typical residential customer by approximately 10 percent.

Alepuy said that the commission considered various factors, including the company’s financial performance and the overall economic conditions in the Commonwealth. She added that the commission has been closely monitoring the company’s operations and has had several discussions with the management.

The CPUC’s decision comes after the company submitted its rate filing in November 2010. The commission had received over 300 comments from consumers and other stakeholders, including a petition opposing the rate hike.

The commission’s finding that the proposed rate hike is not justified is based on the need for CUC to demonstrate a need for the increase. The commission said that the company has not provided sufficient evidence to support the need for the increase.

The company has 30 days to appeal the decision to the Saipan Superior Court. If the company chooses to appeal, the rate increase will be delayed.

The commission also noted that the company has made significant investments in its infrastructure and has improved its operations.

The CPUC has been working closely with the company to ensure that it continues to improve its service and keep rates affordable for its customers.