



**U.S. Department of Housing and Urban Development**

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January 27, 2012

The Honorable Edward J.B. Calvo  
Governor of Guam  
Office of the Governor  
P.O. Box 2950  
Hagatna, GU 96932

Dear Governor Calvo:

Subject: Annual Community Assessment for Program Year 2010

This letter encloses HUD's assessment of the Government of Guam's (Guam's) performance for its 2010. The report reflects the Guam's efforts to ensure compliance with HUD Community Development Block Grant (CDBG), HOME Investment Partnerships Program (HOME), and Emergency Shelter Grant (ESG).

As part of HUD's annual review, the Department wants to take this opportunity to address the CDBG program timeliness requirements, and the importance it plays in ensuring that the intent of the CDBG program is achieved. HUD CDBG regulations require recipients to carry out their CDBG activities in a timely manner thus ensuring low- and moderate-income persons are assisted. The standard requires insular grantees to be at a 2.0 CDBG timeliness ratio 60 days prior to the end of their program year. In other words, Guam's CDBG line of credit cannot exceed its current years grant times two. Guam's program year ends September 30 of each year. About August 2nd of each year, or 60 days prior to the end of Guam's program year, Guam must have a CDBG grant ratio of 2.0 or less. During this period, Guam had a CDBG timeliness ratio of 1.0.

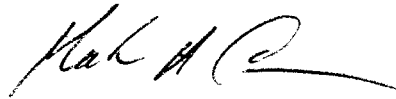
HUD congratulates Guam for taking affirmative steps to meet the HOME Investment Partnerships (HOME) Program commitment and expenditure requirements. HUD encourages Guam to continue to closely monitor its CDBG and HOME projects to ensure the programs' continued success.

HUD would like to recognize that the staff responsible for Guam's CPD programs is highly committed to the programs. Their commitment to the program objectives has resulted in Guam achieving many of the CPD programs' objectives and ensuring that low- and moderate-income persons have an opportunity to succeed. To further this endeavor, HUD has provided opportunities for your staff to receive technical assistance on various topics.

In closing, should Guam wish to comment on the enclosed report, please provide your comments to HUD within 30 days of the date of this letter. Should Guam choose not to comment or fails to comment within the period identified above, the report will be considered final and must be made available to the public. HUD recommends you handle availability of the report the same way you handle your regular program reports by providing a notice in the newspaper, identifying the report contents and where it is available for review.

Again, HUD looks forward to our continued partnership with Guam in serving the needs of its citizens. If you have any questions, please call me at 808-457-4678.

Sincerely,

A handwritten signature in black ink, appearing to read "Mark A. Chandler", with a stylized flourish at the end.

Mark A. Chandler, Director  
Office of Community Planning  
and Development

Enclosure

cc:

Mr. Marcel G. Camacho (w/enclosure)  
Executive Director  
Guam Housing and Urban Renewal Authority  
117 Bien Venida Ave.  
Sinajana, GU 96910

bcc:

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| Name  | Johnson        |                 |                 |             |             |             |
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# **ANNUAL COMMUNITY ASSESSMENT REPORT**

## **Guam**

**Program Year: October 1, 2010 to September 30, 2011**

### **HUD Point of Contact:**

Mr. Brian R. Johnson  
CPD Representative  
Office of Community Planning  
and Development  
HUD Honolulu Field Office  
500 Ala Moana Boulevard, Suite 3A  
Honolulu, HI 96813  
808-522-8180, x263

### **Guam Point of Contact:**

Mr. Marcel G. Camacho  
Executive Director  
Guam Housing and Urban  
Renewal Authority  
117 Bien Venida Ave.  
Sinajana, GU 96926  
671-475-1378

## **Introduction**

The regulations implementing the Housing and Community Development Act of 1974, as amended, and the National Affordable Housing Act of 1990, require federal grant recipients receiving federal assistance to submit an annual performance report disclosing the status of grant activities. The Department of Housing and Urban Development (HUD) is required by 24 CFR 91.525 to determine whether the grant recipient is in compliance with the statutes and has the continuing capacity to implement and administer the programs for which assistance is received. In accordance with 24 CFR 91.525, the comments below incorporate HUD's assessment of Guam's Program Year 2010 performance.

In assessing Guam's performance, HUD relied primarily upon Guam's Program Year 2010 Consolidated Annual Performance and Evaluation Report (CAPER), technical assistance, on-site monitoring, and communications with Guam's federal programs staff. During this period, HUD has determined that Guam generally met the intent of the Community Planning and Development (CPD) programs.

## **Significant Performance Conclusions**

Based on Guam's accomplishments through the Community Development Block Grant (CDBG), the HOME Investment Partnerships Program (HOME), the Emergency Shelter Grant (ESG), and Continuum of Care programs, Guam has demonstrated its ability to carry out various housing and community development programs.

Guam satisfactorily administers the CPD grant funds. In accordance with the CDBG regulations, the timeliness ratio benchmark should be 2.00 sixty days prior to the end of Guam's program year. Guam's CDBG timeliness ratio was 1.0 as of August 2, 2011. HUD congratulates Guam on its accomplishments and encourages Guam to continue seeking ways for timely project implementation.

## **CPD Programs**

### **CDBG**

Guam used CDBG funds to address housing and special needs housing, fair housing, homelessness, and community development needs during program year 2010. Guam's management of its CDBG program has ensured that low- and moderate-income persons will primarily benefit and receive program assistance. During the Program Year, 100 percent of CDBG funds (excluding funds expended for administration and planning) were spent on activities that benefited low and moderate income persons.

Guam completed the following CDBG activities:

- Renovation and upgrade of the LIHENG Elderly Housing;
- Design and construction of the Northern Pool Complex;
- Construction of the New Southern Police Precinct;
- Construction of the Agat-Santa Rita Fire Station.

Ongoing projects include the Sagan Bonita infrastructure upgrade, expansion and renovation of the Southern Region Community Health Center, renovation and construction of Macheche Neighborhood Multi-Purpose Facility, design and construction of Catherine's Home, continuation of services through the Lighthouse Recovery Center and the Family Service Center/One-Stop Homeless Assistance Center, conducting homeless awareness outreach, and fair housing education.

Guam's Consolidated Plan describes the following four priority concerns that will be addressed through the CDBG program: homelessness, community development, housing and special needs housing, and fair housing.

During Program Year 2010, Guam met or surpassed the following Consolidated Plan goals for program years 2005-2009:

- Met its goals of housing in meeting the available and sustainability of Decent Housing by renovating and upgrading the LIHENG Elderly Housing.
- Met its goal of homelessness in meeting the available and accessible of Suitable Living Environment by providing operating costs for the Lighthouse

Recovery Center and the Family Service Center/One-Stop Homeless Assistance Center.

- Met its goal of community development in meeting the available and sustainability of Suitable Living Environment by renovating and construction the Macheche Neighborhood Multi-Purpose Facility.

HUD congratulates Guam on meeting its CDBG timeliness requirement for Program Year 2010. As a reminder, please be informed that maintaining timeliness for the CDBG program is an essential program requirement. HUD and Congress have mandated that grantees meet the timeliness standard and that failure to comply with this standard would result in Guam being placed on a CDBG Timeliness Workout Plan and the potential loss of future funds. Therefore, HUD strongly encourages Guam to continue its timely implementation of the CDBG program.

### **HOME**

In Program Year 2010, Guam received \$1,405,903 in HOME funds and expended \$1,339,282, of which \$145,357 was program income. All funds are required to be committed within 24 months and expended within 60 months of the grant award. Failure to commit and expend funds within the required time period will result in the deobligation of the funds. HUD recognizes that Guam is expending its HOME funds toward projects that will assist low and moderate-income persons.

During the program year, no projects were completed. Ongoing projects include the sweat equity homebuyer program and the homeowner rehabilitation loan program.

### **ESG and Continuum of Care**

In Program Year 2010, Guam has implemented its ESG and Continuum of Care (CoC) programs in a manner that is assisting Guam's homeless population. HUD encourages Guam to continue its successful homeless programs. During the program year, Guam and its sub-recipients have utilized its homeless funds to operate a transitional housing facility providing shelter and supportive services to homeless men recovering from chronic substance abuse and to operate a transitional shelter for homeless youth, provide tenant-based rental assistance to homeless and disabled individuals, and provide permanent supportive housing to homeless adults with disabilities.

### **Community Empowerment**

As part of its Consolidated Plan, Guam developed a Citizen Participation Plan. The Plan is intended to generate ways to involve the public in planning and the reporting process for the CPD programs. GHURA received several oral comments and one written public comment during the citizen participation period for the 2010 CAPER. All oral and written comments acknowledged and praised GHURA's efforts to serve the low- and

moderate-income individuals through its efforts island wide. HUD encourages Guam to continue to foster public participation, as well as to explore additional opportunities to involve the public in its planning process.

### **Management of Funds**

Since GHURA has filled the position of General Accounting Supervisor and other accounting staff positions, HUD has noticed that Guam is now expending funds in a timely manner and is in compliance with the HUD regulations. HUD acknowledges that Guam staff who are responsible for the CPD programs are working diligently to ensure HUD funding is spent in accordance with program requirements.

### **Areas for Improvement and Recommendations**

Guam needs to:

- Identify project obstacles and develop plans to address these obstacles in order to strengthen its programs.
- Be diligent in the receipting and drawing down of HOME Program Income funds.

### **CAPER Submission**

HUD notes that the CAPER was completed using a modified version of the CPMP tool. Overall, Guam's report was informative and generally educated the public regarding the status of Guam's CPD projects. HUD commends the GHURA staff for its efforts in improving the CAPER.

### **Fair Housing & Equal Opportunity**

HUD notes that Guam's Analysis of Impediments (AI) was completed in July 2011, and the Comprehensive Housing Study was completed in August 2009 which included the compiling of data relevant to developing the updated AI. HUD encourages Guam to continue its activities that address the impediments identified in the AI document. The CAPER was forwarded to Mr. Jelani Madaraka, Lead Civil Rights Analyst, Honolulu Field Office, to review for compliance with Fair Housing and Equal Opportunity requirements. He will forward any comments or questions he may have under separate cover.



**Conclusion**

Overall, Guam is meeting its community needs by planning and executing a Consolidated Plan with a vision for the future, and by implementing this Plan through its Annual Action Plan. As a result, Guam has assisted many communities and especially low- to moderate-income persons. HUD encourages Guam to continue its support of various housing and community development programs, and especially want to recognize Mr. Michael Duenas and his staff for their dedication to the CPD programs. Their hard work and efforts are a credit to Guam and its CPD programs.

**Guam  
Consolidated Annual  
Performance and Evaluation  
Report (CAPER)**

**Program Year 2010  
Oct. 01, 2010 – Sept. 30, 2011**



# GHURA

Guam Housing and Urban Renewal Authority  
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117 Bien Venida Avenue, Sinajana, GU 96910  
Phone: (671) 477-9851 · Fax: (671) 300-7565 · TTY: (671) 472-3701



**Eddie Baza Calvo**  
Governor of Guam

**Ray Tenorio**  
Lt. Governor of Guam

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**Roland M. Selvidge**  
Resident Member

**Cecile B. Suda**  
Member

**Deanne S.N. Torre**  
Member

**Marcel G. Camacho**  
Executive Director

**Ray S. Topasña**  
Deputy Director

December 14, 2011

**TO: Governor of Guam**

**FROM: Executive Director**

**SUBJECT: Consolidated Annual Performance and Evaluation Report (CAPER) for Program Year 2010**

Hafa Adai Honorable Governor Calvo,


Transmitted herewith is Guam's Consolidated Annual Performance and Evaluation Report (CAPER) for the Period of October 1, 2010 to September 30, 2011 along with three certification forms for your signature.

The CAPER Report covers activities related to the administration of grant funds received from the Office of Community Planning and Development, U.S. Dept. of Housing and Urban Development. Grant funds are made available through three grant programs, specifically, the Community Development Block Grant (CDBG), Home Investment Partnership Grant (HOME), and Emergency Shelter Grant (ESG) programs.

We request that the signed documents be returned to GHURA for transmittal to the HUD Honolulu Field Office no later than Wednesday, December 21, 2011.

Should you have any questions, please contact Michael J. Duenas, GHURA Chief Planner at 475-1407.

Sincerely,

  
**MARCEL G. CAMACHO**  
Executive Director *MC*

Enclosures



# CONSOLIDATED ANNUAL PERFORMANCE AND EVALUATION REPORT (CAPER)

**Report Period:**

October 01, 2010 to September 30, 2011

**Name and Address of Grantee:**

Government of Guam  
C/O Guam Housing and Urban Renewal Authority  
117 Bien Venida Avenue  
Sinajana, GU 96910

**Grant:**

Community Development Block Grant (CDBG)  
Home Investment Partnership Grant (HOME)  
Emergency Shelter Grant (ESG)

The grantee's authorized representative certifies that:

- a. To the best of his/her knowledge and belief the data in this report was true and correct as of the date of the report.
- b. The records described in 24 CFR 570.506 are being maintained and will be made available upon request.
- c. Activities have been carried out in compliance with the certifications submitted with the application, and future activities will be carried out in compliance with the certifications.

Eddie Baza Calvo, Governor of Guam

**Name and Title of Authorized Representative**  
(Type/Print)

671-477-9851

**Telephone**

  
**Signature of Authorized Representative**

**Date**

**DEC 21 2011**

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# GUAM CAPER PY2010

## Consolidated Annual Performance and Evaluation Report (CAPER) for Program Year 2010 (Oct 01, 2010 – Sept 30, 2011)

### GENERAL

#### Executive Summary

Guam is pleased to report the progress achieved in the 1<sup>st</sup> year of its five year Consolidated Plan (ConPlan) period 2010-2014. Information provided in this CAPER outlines Guam's priorities, goals and objectives completed during the period covering October 1, 2010 through September 30, 2011.

This CAPER will give a brief overview that highlights how activities undertaken during the PY10 addressed strategic plan objectives and areas of high priority identified in Guam's ConPlan 2010-2014. The CAPER will describe activities included in Guam's Annual Action Plan 2010 and provide an update status or explanation of activities that have not commenced.

#### General Questions

##### 1. Assessment of the one-year goals and objectives:

###### a. Describe the accomplishments in attaining the goals and objectives for the reporting period.

The following describes activities and accomplishments undertaken towards meeting the goals and objectives outlined in Guam's 2010-2014 Consolidated Plan (ConPlan) during program year 2010. A brief description is provided for each activity that has been completed, ongoing, or is under re-evaluation. Included with this report is a table outlining Guam's progress toward achieving 2010-2014 ConPlan goals and objectives (see appendices). The priority needs are organized in three categories; Housing, Homeless, and Community Development. These priorities address Guam's ConPlan goals and objectives through Decent Housing, Suitable Living Environment and Economic Opportunity.

Because Guam is reporting on the 1<sup>st</sup> year of its five year ConPlan period 2010-2014, this report also includes projects approved for funding in prior program years but which were continued or completed during the PY10 reporting period. Accomplishment of goals and objectives for these activities are measured against Guam's 2005-2009 ConPlan goals and objectives.

Accomplishments during the reporting year:

## **CDBG**

### **Decent Housing**

#### *Completed Construction Activities*

1. *Renovation and Upgrade of the LIHENG Elderly Housing* – The renovation and upgrade of the LIHENG Elderly Housing was completed in September 2011. This project was the renovation of a 10-unit rental apartment complex for elderly low- and moderate-income renters. Renovations included the implementation of energy efficiency improvements, addition of perimeter fencing to enhance security, and parking lot improvements. Making decent housing available and accessible, the LIHENG Elderly Housing serves to benefit the elderly special needs population.

2. *Renovation of Kitchen Counters at LIHENG III* – Guam used CDBG funds for this activity to remove and replace damaged kitchen counters in 14 of the LIHENG III transitional housing units for homeless individuals and families to sustain the economic life of these units. A total of \$78,798.11 has been expended to address this project. The project was completed in PY10, and no additional expenditures were used in FY11. Making decent housing available and accessible, the LIHENG Transitional Housing serves to benefit the special needs population.

#### *Ongoing Construction Activities*

1. *Sagan Bonita Infrastructure Upgrade* – CDBG funds for this ongoing activity is being used in support of the Sagan Bonita Affordable Housing project for the upgrade and infrastructure of affordable housing units. The use of CDBG funds for this activity were used to bring infrastructure to the project boundary for the Sagan Bonita Affordable Housing consisting of 56 affordable permanent housing units for low- and moderate-income first time homebuyers. Making decent housing available and accessible, this activity incorporates universal design elements in the construction of affordable housing.

#### *Ongoing Activities (Non-Construction)*

1. *Homeownership Rehabilitation Direct Costs* – CDBG funds are used to pay for costs related to the provision of services to homeowners engaging in rehabilitation activities. The Homeownership Rehabilitation activity is intended to extend the functional life of a person's primary residence by supporting needed renovations and improvements to correct building code compliance issues and increase energy efficiency in the homes. A total of 14 program applications were received for the Homeownership Rehabilitation program during the program year. Of the 14 applications received, 9 homeowners who met the program criteria were approved. Approximately 5-10 families are provided program information or program qualification screening weekly through telephone or office visit. Program information is also provided to the general community through outreach with As-Tumbo Senior Center, University of Guam Family Service Center, Department of Public Health Senior Division and several local lenders. Sustaining the available stock of decent housing, this activity provides homeownership rehabilitation direct costs to families.

2. *Fair Housing Education* – It is Guam's effort to continue to affirmatively further fair housing in all aspects of our activities/programs. Funds under this activity are used to

purchase educational materials to promote fair housing. GHURA translates Fair Housing material into several languages commonly used on island due to our diverse community. GHURA Staff ensure that the information is available to areas such as Guam's Municipal Council, Public Housing AMP properties, and other areas where low- to moderate-income individuals are known to visit. GHURA Staff are available year round to provide information and conduct training seminars for organizations that provide assistance to low- to moderate-income families. Guam continues to make decent housing available and accessible by providing outreach and education on Fair Housing information to the community.

3. *Fair Housing Planning* – GHURA performed an Analysis of Impediments to Fair Housing Choice (AI Report) for the Territory of Guam beginning November 2010. The AI Report was conducted and prepared by SMS Consulting and was completed in April 2011. The report was made available for public comment and review and was finalized on July 2011. Information collected from the AI Report identified impediments to Fair Housing Choice facing Guam's communities. GHURA is using this report as the basis for preparing its work plan to undertake the Action Steps identified in AI Report to overcome the impediments. Through this activity, Guam continues to make decent housing available and accessible by providing outreach and education on Fair Housing information to the community.

4. *Neighborhood Stabilization Program* – NSP funds were used to acquire and rehabilitate one foreclosed or abandoned housing unit for use as Affordable Homeownership by persons at or below 50% of Guam's Area Median Income (as established by HUD). Guam identified \$61,333.42 of CDBG program funds to augment the NSP funding for acquisition and rehabilitation activities with total funding of \$162,007.42. In June 2010, Guam completed the purchase of a foreclosed home from Guam Housing Corporation for \$115,000.00. Shortly thereafter, rehabilitation activities commenced and were completed in early September 2010. Concurrent with the rehabilitation activity, approximately 25 families referred by the Section 8 Housing Choice Voucher Program, Public Housing, and an NGO - Micronesia Self Help Housing Corporation, were processed for eligibility and ability to obtain a mortgage to purchase the home. Of the families interviewed, only 2 families were considered eligible and sought financing options. One family was selected and afforded the opportunity of affordable homeownership. Making decent housing affordable, this activity supports the development of affordable housing opportunities for homebuyers.

## **Suitable Living Environment**

### *Completed Construction Activities*

1. *Design and Construction of the Northern Pool Complex* – The construction of the Northern Pool Complex was completed November 2010. The construction of this facility serves to benefit low- and moderate-income communities and special needs populations. Making suitable living environments available and accessible, the construction of this facility accommodates a growing population benefiting the northern villages of Dededo and Yigo.

2. *Construction of the New Southern Police Precinct* – CDBG and CDBG-R (American Recovery and Reinvestment Act (ARRA)) funds were used for the design and construction of the New Southern Police Precinct. Construction was completed October 2010. Guam continues to make suitable living environments available and accessible ensuring sustained and improved access by special needs populations to public safety



services in low- and moderate-income neighborhoods. The new facility serves to benefit the southern villages of Agat, Inarajan, Merizo, Piti, Santa Rita, Talofofo, Umatac and Yona.

3. *Construction of the Agat-Santa Rita Fire Station* – CDBG and CDBG-R (ARRA) funds were used for the design and construction of the New Agat-Santa Rita Fire Station. Construction was completed October 2010, ahead of the original scheduled January 2011 completion date. Making suitable living environments available and accessible, the construction of this facility improves access to public safety service in low-and moderate-income neighborhoods. The new Fire Station serves to benefit the southern villages of Agat and Santa Rita.

#### *Ongoing Construction Activities*

1. *Expansion and Renovation of the Southern Region Community Health Center* – Although substantially completed in July 2011, the expansion and renovation of the Southern Region Community Health Center remains an ongoing activity. GHURA continues to closely monitor the progress of the project's final completion and anticipates full use of the facility within the coming months. Continuing to make suitable living environments available and accessible, the construction of this facility will serve low- and moderate-income communities and special needs populations. The new and renovated facility serves to benefit families in the southern villages of Piti, Santa Rita, Umatac, Yona, Inarajan, Talofofo, Agat and Merizo.

2. *Renovation and Construction of Macheche Neighborhood Multi-Purpose Facility* – The Macheche Neighborhood Multi-Purpose Facility activity is the renovation of an existing structure for a multi-purpose facility and the construction of a basketball court. The project was awarded \$800,300 of CDBG funds to renovate and construct this facility and is scheduled to be completed by April 2012. Making suitable living environments available and accessible, the construction of this facility will serve low- and moderate-income communities benefiting the Macheche neighborhood located in the northern village of Dededo.

3. *Design and Construction of Catherine's Home* – Catherine's Home is a facility earmarked to provide a shelter for victims of domestic violence and their families. CDBG funds are used for the design and construction of the facility that is scheduled for completion by March 2012. Guam continues to make suitable living environments available and accessible by constructing or rehabilitating facilities to serve special needs populations.

#### *Construction Activities Under Re-evaluation*

1. *Talo' Youth Resource and Recreational Facility* – The Talo' Youth Resource and Recreational Facility activity is the design, construction and renovation of a public facility that will increase access to quality facilities and services improving the livability of neighborhoods. The Department of Youth Affairs (DYA) and the Department of Parks and Recreation (DPR) have partnered to operate this youth resource center that will provide services to central area youth with programs including academic assistance, mentoring, after-school activities, and a computer lab. DPR will assist DYA by operating the facility, providing a venue for activities promoting physical fitness, sports activities and other services. CDBG funds in the amount of \$800,000 were allocated for this activity. Due to delays in the course of the environmental review process, GHURA is currently working with the Guam Environmental Protection Agency to identify and

mitigate environmental hazards with the site. The project has since been suspended while new management for the user agency, DYA, re-evaluates this project. CDBG funds totaling \$531,102.93 were reprogrammed from this activity to support ongoing construction activities such as Catherine's Home, Southern Regional Health Center, The Northern Pool, and the Sagan Bonita Infrastructure upgrade.

*Ongoing Activities (Non-Construction)*

1. *Guma Hinemlo'* – This activity is a permanent supportive housing program for individuals with serious mental illness under the Supportive Housing Program (SHP) Continuum of Care grant. CDBG funds are used in support of the project sponsor to fulfill the cash match requirement of the SHP grant. Making suitable living environments available and accessible, this activity provides operational support to facilities providing residential recovery programs.

2. *Lighthouse Recovery Center (LRC)* - CDBG funds for this activity is used for the continued operation of the LRC operated by The Salvation Army Corps Guam (TSA). LRC is a residential treatment facility for homeless men recovering from substance abuse. The LRC receives CDBG funds for the purpose of providing substance abuse case management and support services for residents as well as out-patient substance abuse treatment services. Making suitable living environments available and accessible, this activity supports the work of organizations providing assistance to very-low and low-income individuals and special needs populations.

3. *Homeless Awareness Outreach* - Guam conducts the Point-In-Time (PIT) Homeless Count annually. Guam's PIT Count was a community-wide effort that took place on January 29, 2010. The PIT Count is organized by the Guam's Homeless Coalition (GHC). GHC reported that data received as a result of the count is that there were 1,789 experiencing homelessness. The report also indicated an increase in the number of homeless by 9% compared to the previous year. Data gathered from the PIT count provides information about the island's homeless population such as, information critical to future planning of programs, and services for those who are experiencing homelessness. The data is used to increase the public's awareness of homelessness, help service providers better serve their clients, and to establish a need to increase funding for homeless services in our community.

In addition to the PIT Count, Guam also conducts an annual homeless outreach, "Hope for the Homeless, Passport to Services". This outreach is a day-long event made available to the homeless community. Through this event, homeless individuals and families are able to mainstream services such health care, job training and employment information, and housing/shelter services. The event is an opportunity to provide information and direct services to the homeless, and for service providers to gather information on the number of homeless individuals and families. Service providers are able to use this information to assess the needs of homeless through whether it may be housing, health care and/or social needs. Data collected from the sign-in log sheets indicate that there were 297 homeless individuals that attended the event.

The private sector played a huge role in the success of this outreach program. Generosity from the community contributing to the event ensured that service providers and volunteers were given the support needed to promote the coalition's advocacy. The donations that were distributed to homeless participants ensured that our growing population of homeless individuals and families were fed, clothed and provided with items for their essential needs.

These two outreach events put together volunteers from Guam's non-profit homeless service providers, the local government, private sector businesses, and community volunteers to survey and physically count Guam's sheltered and unsheltered homeless. Making suitable living environments available and accessible, Guam supports the work of organizations providing assistance to very-low and low-income individuals and special needs populations.

4. *Family Service Center (FSC)/One Stop Homeless Assistance Center* – CDBG funds are used by this activity to meet the cash match requirements and operations for the Homeless Management Information System (HMIS) funded under the Supportive Housing Program. FSC/One-Stop Center also administers the Homelessness Prevention and Rapid Re-Housing Program (HPRP), a temporary grant assistance funded through the American Recovery and Reinvestment Act (ARRA). HPRP provides homelessness prevention assistance to individuals and families that would otherwise become homeless—many due to the economic crisis—and to provide assistance to rapidly re-house persons who are homeless. HPRP is focused on housing homeless and at-risk households. HPRP offers temporary financial assistance and housing relocation and stabilization services to individuals and families who are homeless or would become homeless *but not for* this assistance. Financial assistance is limited to the following activities: short-term rental assistance, medium-term rental assistance, security deposits, utility deposits, utility payments, moving cost assistance, and motel and hotel vouchers. Sustaining access to suitable living environments, Guam continues to support the work of organizations providing assistance to very-low and low-income individuals and special needs populations.

## **Economic Opportunity**

Guam did not engage any Economic Opportunity activities during PY10. A review of projects to undertake during for the 1<sup>st</sup> year of Guam's 5-year ConPlan 2010-2014 put into view focus of ongoing activities and projects. Consequently, the priority of economic opportunity activities was reprioritized for a later program year.

## **HOME**

### **Decent Housing**

#### *Ongoing*

1. *Homeowner Rehabilitation Loan Program (Homeowner Activity)* – This activity provides deferred and zero interest loans to assist low-income homeowners to rehabilitate the substandard conditions of their primary home. Homes are renovated to meet local building code standards. A total of 9 families were assisted during program year 2010. Sustaining the available stock of decent housing, this activity assists very-low and low-income homeowners sustain the physical and economic life of their homes.

2. *Sagan Bonita Affordable Homeownership Program (Homebuyer Activity)* – In 2007, GHURA entered into a partnership with Micronesia Self-Help Corporation (MSHC) to develop affordable housing. As a result of this, a 56-unit single family development in the village of Mangilao is now underway. On-site and off-site infrastructure has been completed.

Program criteria, marketing strategies and regulations have been completed specific to the use of the HOME Program funds. As of August 2011, 42 families closed their loans with USDA Rural Development for this project. Vertical construction remains ongoing at the project site.

Phase I of this project included 22 homes that have been completed. Occupancy permits for this phase have been delayed due to pump station #2 being inoperable. Testing and evaluation is ongoing on this pump station to determine whether the lines are obstructed or to verify any defects with the pump.

Phase II consists of 20 units, 10 of which are currently underway. Of the total 56 units, the remaining 14 are unassigned and under review. An assessment to a ravine located in the rear of the property of this phase is currently being examined. MSHC is reviewing plans to mitigate should this be of concern.

Making decent housing affordable, this activity increases homebuyer opportunities for low- and moderate-income individuals.

#### *Activities Under Re-evaluation*

1. *Saban Haya New Construction, Phase I* – The Saban Haya is an activity that is aimed at increasing homebuyer opportunities for low- and moderate-income individuals. HOME funds for this project will be used to prepare a master plan for the development of housing in the village of Umatac on property presently owned by GHURA, and to prepare the initial design for the first phase of homes to be constructed. HOME funds totaling \$1,195,103 were originally allocated for this activity. Preliminary discussions with the Guam Waterworks Authority (GWA) regarding this activity revealed that the existing sewage treatment plant that serves the area is operating beyond its design capacity. GHURA has since been reassessing the matter and is also working on conducting another environmental review process, as the one on file is 10 years long-standing. Due to delays in start-up of the project, GHURA has reprogrammed \$1,000,000 of HOME funds from this activity to support the Homebuyer New Construction activity. The Homebuyer New Construction activity is projected to develop 5 single family dwelling units to be constructed in Machananao Dededo, and 5 single family dwelling in Machananao Dededo. This new activity is keeping in line with Guam's ConPlan goals by making decent housing affordable and increasing homebuyer opportunities for low- and moderate-income individuals.

## **ESG**

### **Suitable Living Environment**

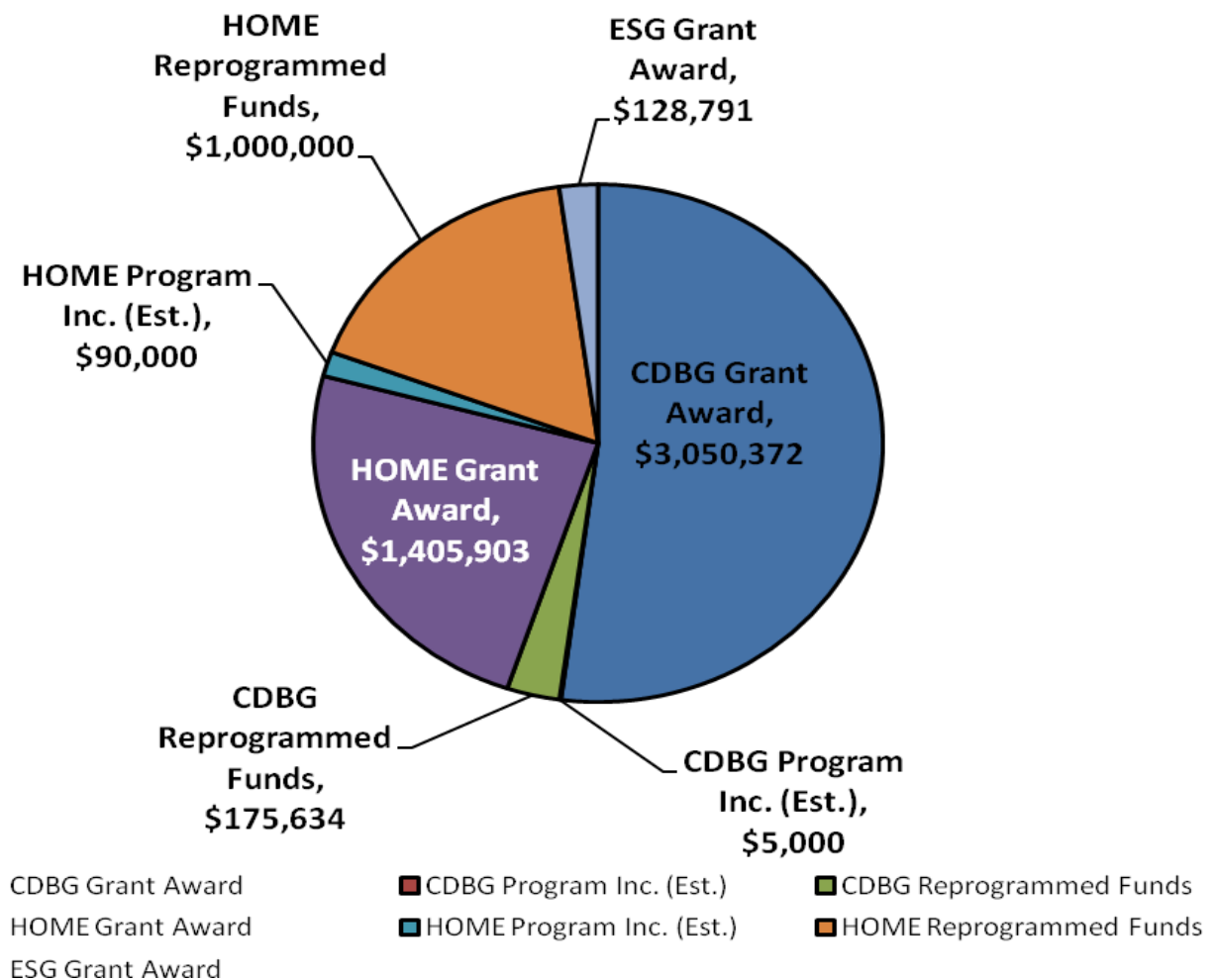
#### *Ongoing*

1. *Operational Costs and Essential Services* – The Lighthouse Recovery Center (LRC) receives ESG funds to operate a transitional housing facility providing shelter and supportive services to homeless men recovering from chronic substance abuse. Operational costs include such items as maintenance, occupancy costs, food, furnishings and equipment. LRC also receives ESG funds to provide essential services to homeless persons that assist with addressing their immediate needs, and enable them to secure more permanent housing. Sustaining access to suitable living environments serving the

homeless population, this activity supports the work of organizations providing assistance to very-low and low-income individuals and special needs populations.

- b. Provide a breakdown of the CPD formula grant funds spent on grant activities for each goal and objective.

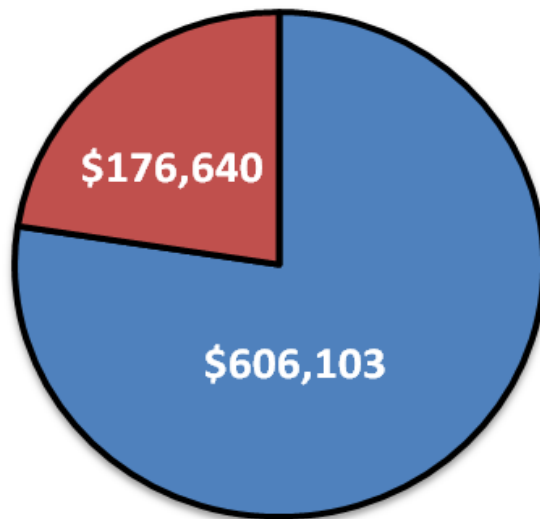
## HUD CPD Funds Authorized PY10



**HUD CPD Funds Authorized PY10**

|                          |              |
|--------------------------|--------------|
| CDBG Grant Award         | 3,050,372.00 |
| CDBG Program Inc. (Est.) | 5,000.00     |
| CDBG Reprogrammed Funds  | 175,633.97   |
| HOME Grant Award         | 1,405,903.00 |
| HOME Program Inc. (Est.) | 90,000.00    |
| HOME Reprogrammed Funds  | 1,000,000.00 |
| ESG Grant Award          | 128,791.00   |

**Continuum of Care Program 2010 Funding Awards  
(by Program)**



Supporting Housing Program      ■ Shelter Plus Care Grant

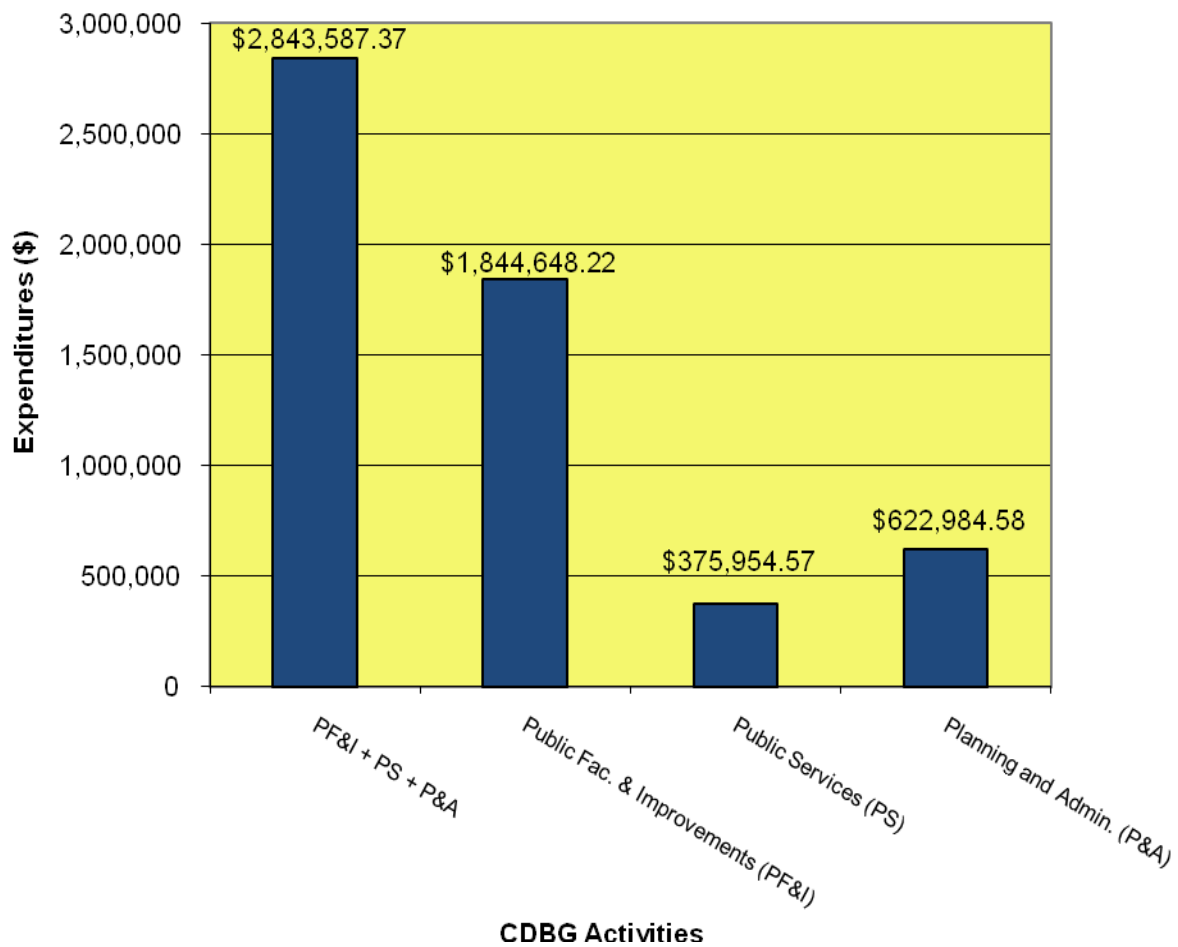
**Continuum of Care Program 2010 Funding Awards (By Program)**

|                            |            |
|----------------------------|------------|
| (a) + (b)                  | 782,743.00 |
| Supporting Housing Program | 606,103.00 |

Shelter Plus Care Grant

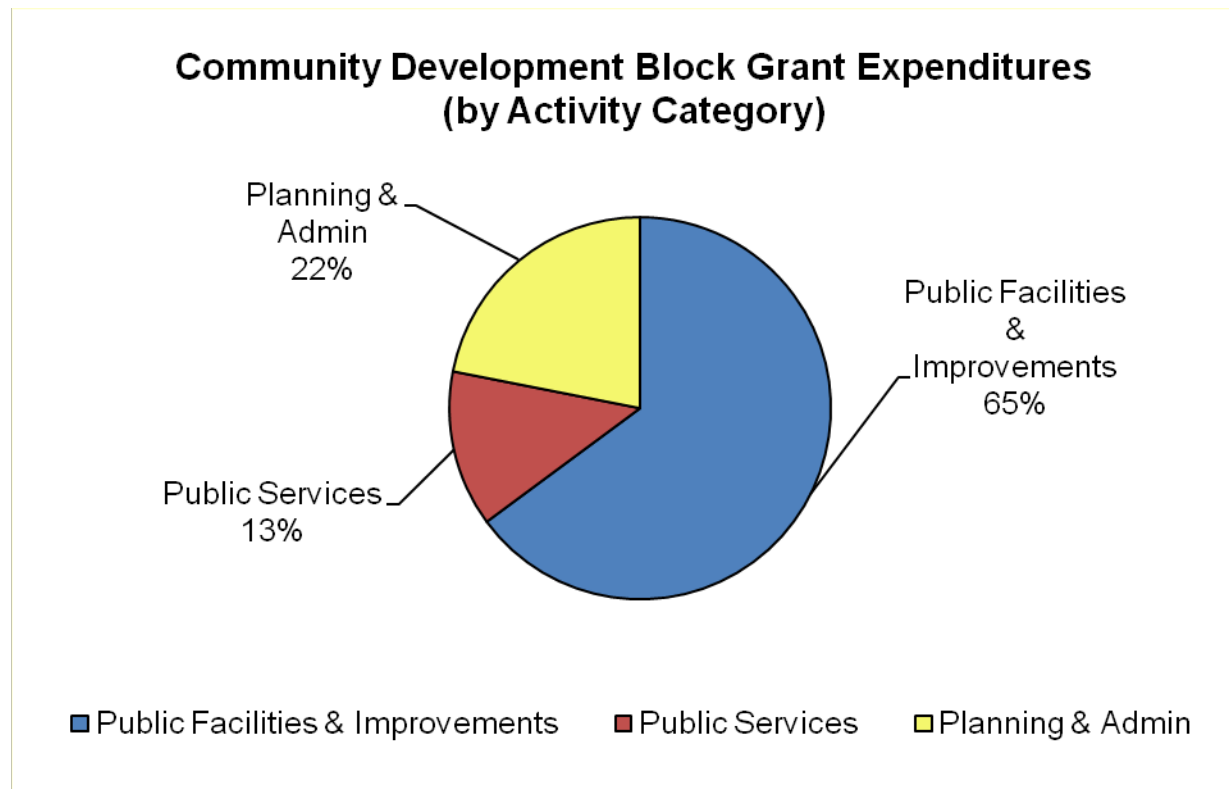
176,640.00

## CDBG Expenditures PY10



### CDBG EXPENDITURES PY10

|                                   |              |
|-----------------------------------|--------------|
| PF&I + PS + P&A                   | 2,843,587.37 |
| Public Fac. & Improvements (PF&I) | 1,844,648.22 |
| Public Services (PS)              | 375,954.57   |
| Planning and Admin. (P&A)         | 622,984.58   |



**Community Development Block Grant Expenditures (by Activity Category)**

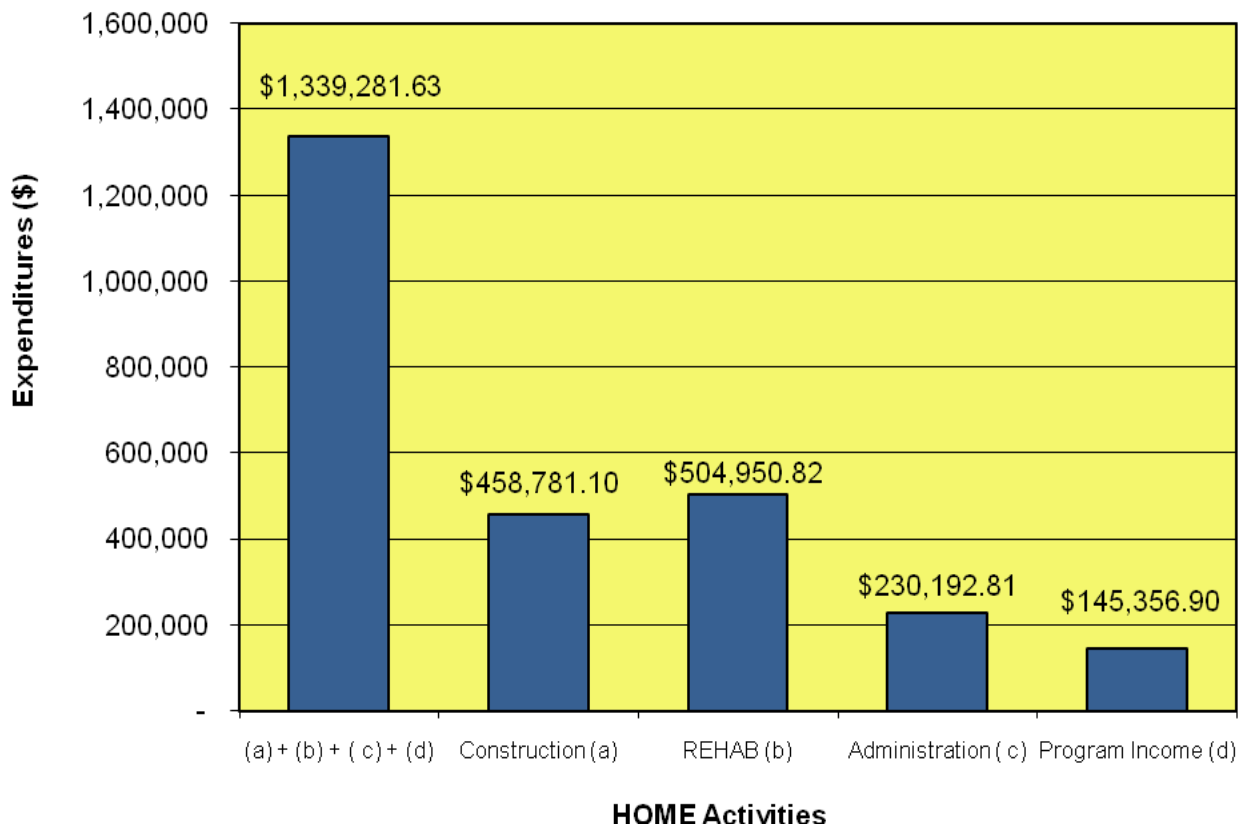
|                                  |        |
|----------------------------------|--------|
| (a)+(b)+(c)+(d)                  | 100.00 |
| Public Facilities & Improvements | 64.87  |
| Public Services                  | 13.22  |
| Planning & Admin                 | 21.91  |

**Note:** The chart indicates that 22% of the total expenditures for program year 2010 was for CDBG Planning and Admin. However, CDBG funds obligated for Planning and Admin for program year 2010 represented only 20% of the PY10 entitlement grant plus program income received during the program year.



| <b>CDBG Activity</b>  | <b>ConPlan<br/>I.D.</b> | <b>CDBG<br/>Expenditures</b> |
|---|-------------------------|------------------------------|
| <b>Public Facilities and Improvements</b>                                     |                         |                              |
| Macheche Neighborhood Multi-Purpose Facility                                  | N/A                     | \$ 130,447.40                |
| Catherine's Home  | N/A                     | \$ 414,329.19                |
| Liheng Elderly Housing Renovation   | N/A                     | \$ 200,391.86                |
| Sagan Bonita Affordable Homeownership   | N/A                     | \$ 125,138.10                |
| Northern Pool Complex   | FR-05                   | \$ 530,370.23                |
| Southern Regional Health Clinic   | FH-07                   | \$ 197,430.89                |
| Agat – Santa Rita Fire Station  | FH-05                   | \$ 123,857.46                |
| Southern Police Precinct  | FR-03                   | \$ 66,348.43                 |
| Homeowner Rehab   | N/A                     | \$ 56,146.24                 |
| Neighborhood Stabilization Program  | N/A                     | \$ 188.42                    |
| <b>Subtotal</b>   |                         | <b>\$ 1,844,648.22</b>       |
| <b>PUBLIC SERVICES</b>  |                         |                              |
| Lighthouse Recovery Center  | N/A                     | \$ 217,752.40                |
| Family Service Center/One-Stop Homeless Assistance Center                     | N/A                     | \$ 70,261.96                 |
| Guma Hinemlo  | N/A                     | \$ 87,940.21                 |
| <b>Subtotal</b>   |                         | <b>\$ 375,954.57</b>         |
| <b>ADMIN AND PLANNING</b>   |                         |                              |
| ConPlan Administration, General Administrative Costs, and Planning Activities | N/A                     | \$ 622,984.58                |
| <b>Subtotal</b>   |                         | <b>\$ 622,984.58</b>         |
| <b>TOTAL</b>  |                         | <b>\$ 2,843,587.37</b>       |

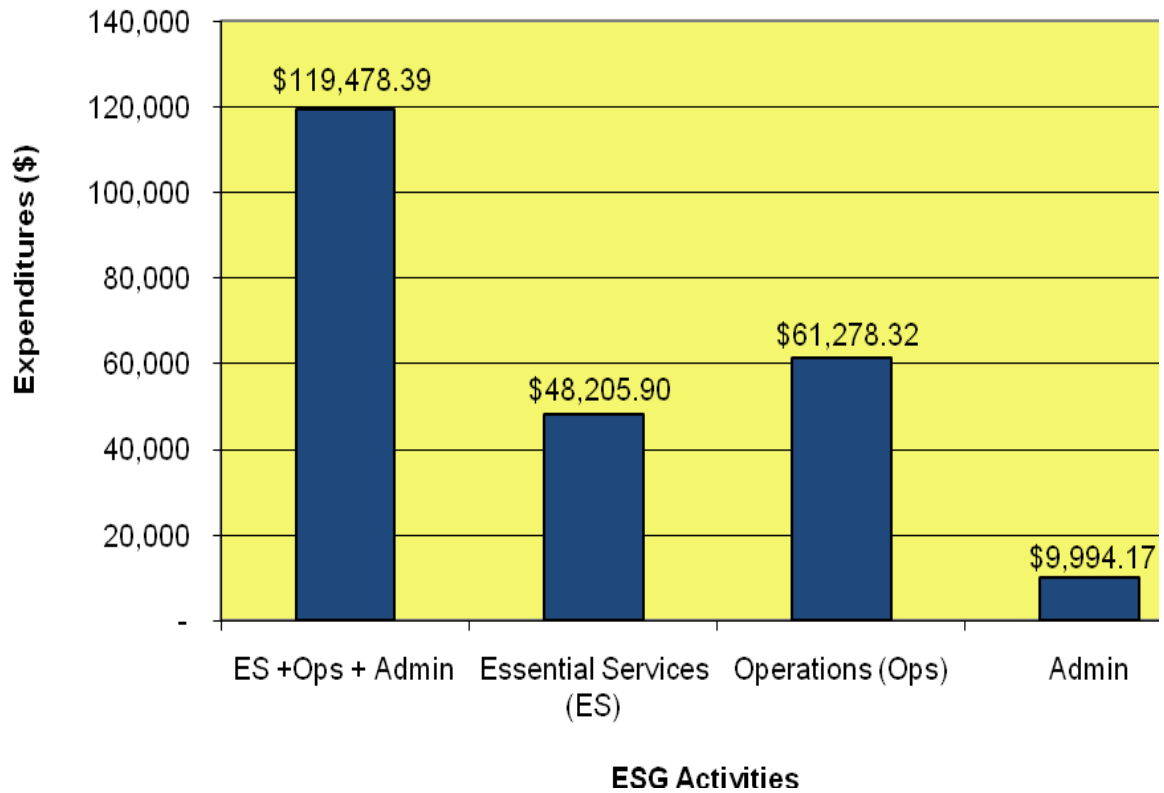
## HOME Expenditures PY10



### HOME EXPENDITURES PY10

|                       |              |
|-----------------------|--------------|
| (a) + (b) + (c) + (d) | 1,339,281.63 |
| Construction (a)      | 458,781.10   |
| REHAB (b)             | 504,950.82   |
| Administration (c)    | 230,192.81   |
| Program Income (d)    | 145,356.90   |

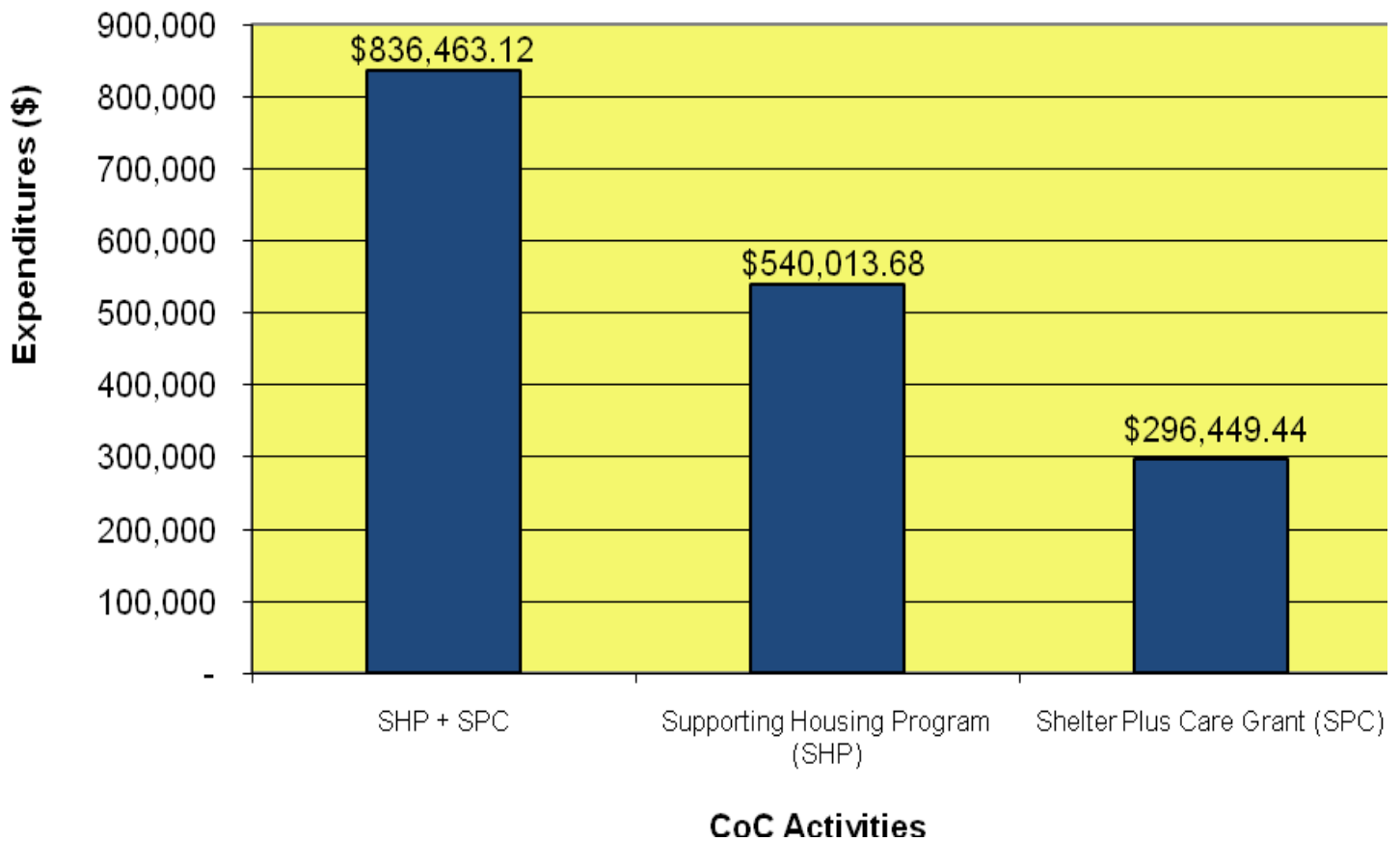
## ESG Expenditures PY10



### ESG EXPENDITURES PY10

|                         |            |
|-------------------------|------------|
| ES +Ops + Admin         | 119,478.39 |
| Essential Services (ES) | 48,205.90  |
| Operations (Ops)        | 61,278.32  |
| Admin                   | 9,994.17   |

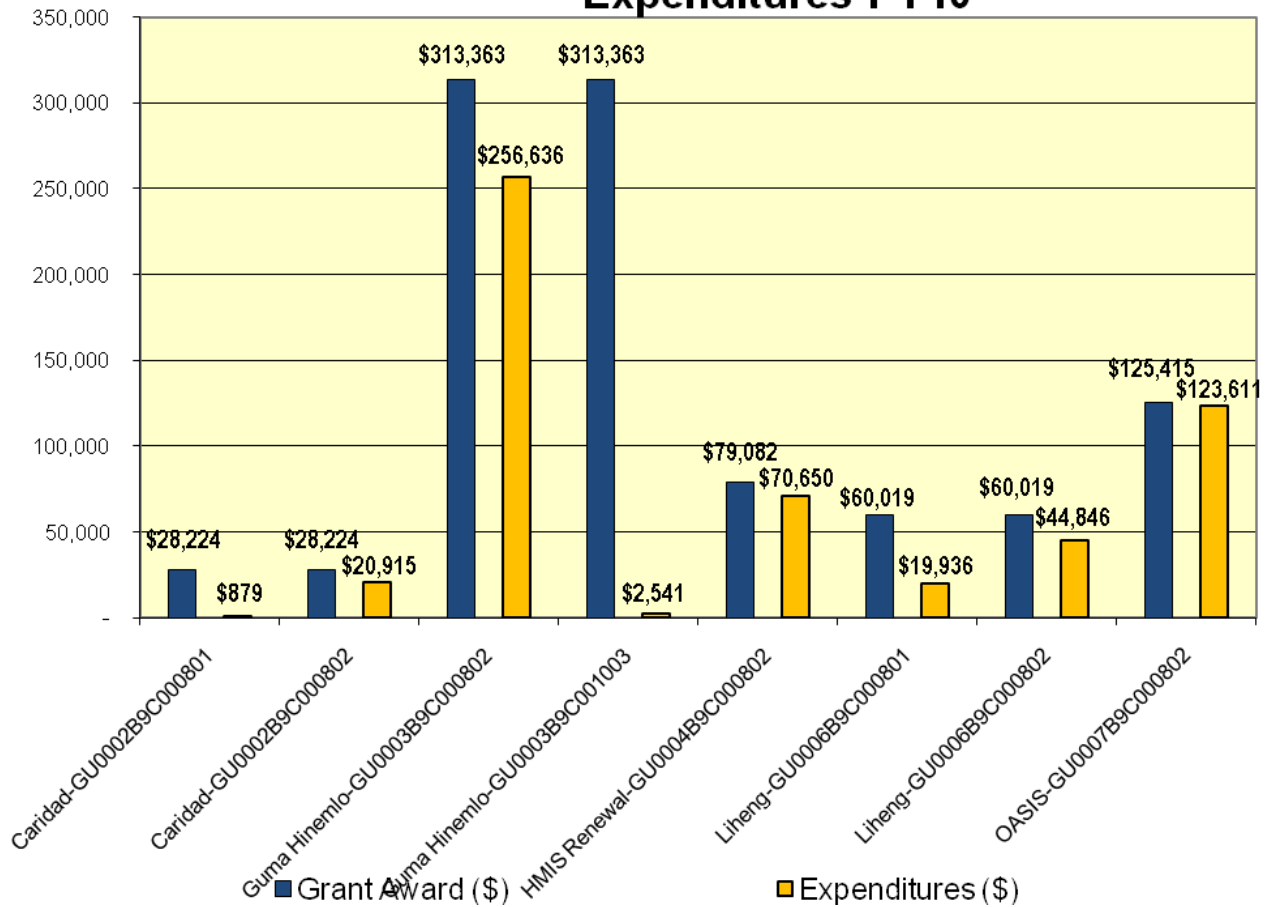
## Continuum of Care Grant Expenditures PY10 (by Program)



### Continuum of Care Grant Expenditures PY10 (by Program)

|                                  |            |
|----------------------------------|------------|
| SHP + SPC                        | 836,463.12 |
| Supporting Housing Program (SHP) | 540,013.68 |
| Shelter Plus Care Grant (SPC)    | 296,449.44 |

## Supportive Housing Program (SHP) Expenditures PY10

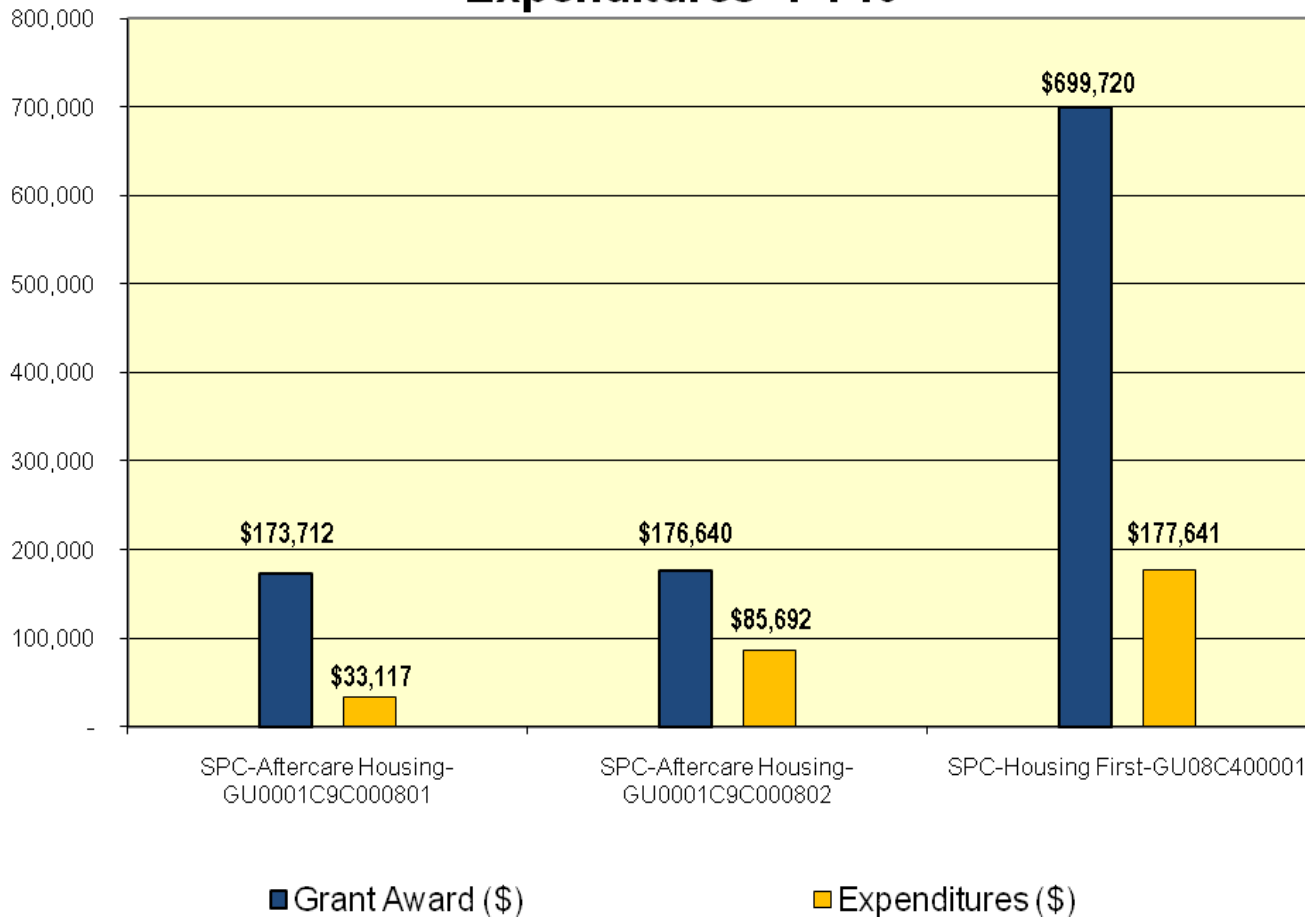


### Supportive Housing Program (SHP) Expenditures PY10

|                              | Expenditures (\$) | Grant Award(\$) |
|------------------------------|-------------------|-----------------|
| Caridad-GU0002B9C000801      | 878.63            | 28,224.00       |
| Caridad-GU0002B9C000802      | 20,915.31         | 28,224.00       |
| Guma Hinemlo-GU0003B9C000802 | 256,636.12        | 313,363.00      |
| Guma Hinemlo-GU0003B9C001003 | 2,541.12          | 313,363.00      |
| HMIS Renewal-GU0004B9C000802 | 70,649.64         | 79,082.00       |
| Liheng-GU0006B9C000801       | 19,936.05         | 60,019.00       |
| Liheng-GU0006B9C000802       | 44,845.85         | 60,019.00       |
| OASIS-GU0007B9C000802        | 123,610.96        | 125,415.00      |
| <b>Total</b>                 | <b>540,013.68</b> |                 |

1,007,709.00

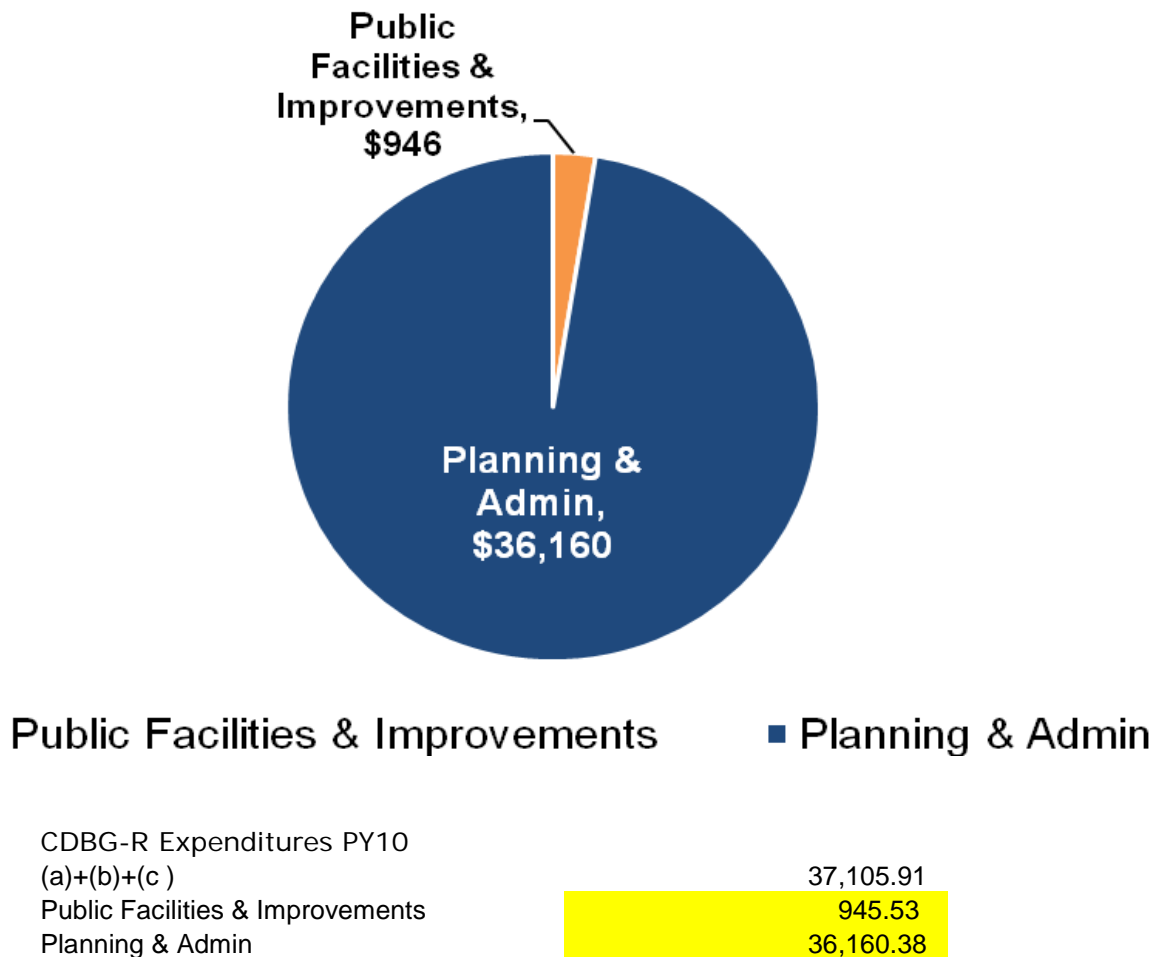
## Shelter Plus Care (SPC) Expenditures PY10



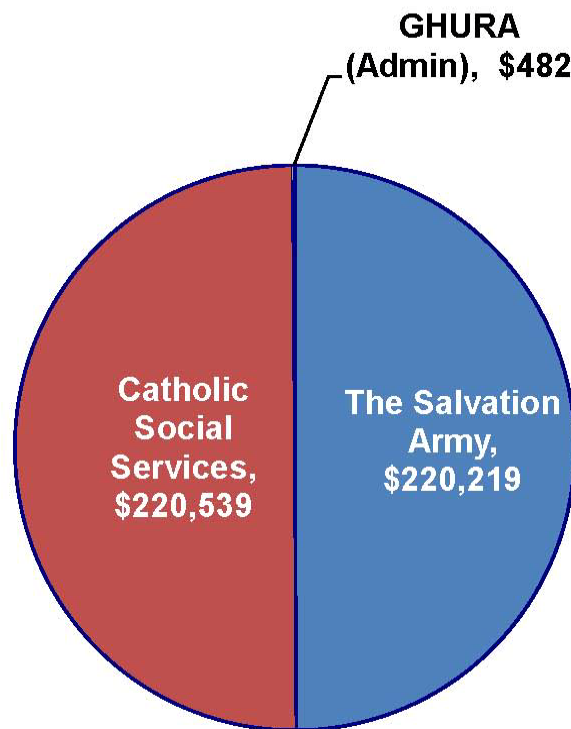
### SPC Projects

|                                       | Expenditures (\$) | Grant Award (\$)    |
|---------------------------------------|-------------------|---------------------|
| SPC-Aftercare Housing-GU0001C9C000801 | 33,117.16         | 173,712.00          |
| SPC-Aftercare Housing-GU0001C9C000802 | 85,691.65         | 176,640.00          |
| SPC-Housing First-GU08C400001         | 177,640.63        | 699,720.00          |
| <b>Total</b>                          | <b>296,449.44</b> | <b>1,050,072.00</b> |

**American Recovery and Reinvestment Act (ARRA)**  
 (funded as HUD CDBG-R Program)  
**Expenditures PY10 (by Activity Type)**



**American Recovery and Reinvestment Act (ARRA)  
(funded as HUD HPRP)  
Expenditures PY10 (by Subrecipient)**



**HPRP Expenditures  
PY10**

|                          |            |
|--------------------------|------------|
| (a) + (b) + (c)          | 441,240.19 |
| The Salvation Army       | 220,218.67 |
| Catholic Social Services | 220,539.17 |
| GHURA (Admin)            | 482.35     |



### CPD and CoC funds expended in PY10

|                                      |                        |
|--------------------------------------|------------------------|
| CDBG (Entitlement and Reprogramming) | \$ 2,839,782.49        |
| CDBG Program Income (actual)         | \$ 3,804.88            |
| HOME (Entitlement and Reprogramming) | \$ 1,193,924.73        |
| HOME Program Income (actual)         | \$ 145,356.90          |
| ESG                                  | \$ 119,478.39          |
| CoC SHP                              | \$ 540,013.68          |
| CoC S+C                              | \$ 296,449.44          |
| <b>Funds Expended - Total</b>        | <b>\$ 5,138,810.51</b> |

**c. If applicable, explain why progress was not made towards meeting the goals and objectives.**

Guam has made progress in all the goals and objectives of the Consolidated Plan for this Action Plan year, although, the degree of accomplishment was slower than anticipated in some instances. Fair Housing objectives: GHURA continues to pursue opportunities for adopting a local fair housing statute to mirror the Federal Fair Housing Act. Housing and support services for adult persons with disabilities: The local mental health care system has undergone a number of critical administrative changes over the past several years. Guam is encouraged by local efforts to gain approval of a strategic plan for improving the quality of care for persons with disabilities. As a primary partner in all efforts to increase or improve housing and support services for persons with disabilities, GHURA is working closely with the Dept. of Mental Health and Substance Abuse to identify projects for this population. Increasing economic opportunities for low-income individuals: Guam has been challenged to identify partners and programs to increase economic opportunities for low-income persons. Economically, Guam has struggled in ways not dissimilar from stateside locales in recent years (financial market downturns, the mortgage crisis, increased joblessness). GHURA is constantly reevaluating what methods and strategies may work under these economic conditions to increase the success of microenterprise and small business enterprise programs. Increasing homeownership opportunities for low-income families and individuals: There are few partners within the local non-profit inventory who focus on providing housing for low-income families and individuals. We have been fortunate to partner with Habitat for Humanity Guam to support their Sweat Equity Homeownership program in past cycles. As with many non-profits, staff turnover can be a challenge to sustain progress and some time was lost as they filled needed positions. We are encouraged by the non-profits renewed focus on fulfilling the mission of providing affordable housing.

**2. Describe the manner in which the recipient would change its program as a result of its experiences.**

Guam continues to review the process of selecting strong viable activities for funding. Guam is also exploring new training and technical assistance opportunities to improve the administration and monitoring of the federally-funded activities. Guam intends to build upon the current monitoring plan for all CDBG-funded activities to ensure continued compliance with current rules and regulations.

These plans are coupled with the approval of the new five-year Guam Consolidated Plan for 2010-2014. As we move forward into the new ConPlan cycle, we are building on our experiences to adopt plans and strategies to address our challenges of past projects.

### **3. Affirmatively Furthering Fair Housing:**

#### **a. Provide a summary of impediments to fair housing choice.**

Guam's most recent Analysis of Impediments to Fair Housing Choice Report was completed in July of 2011. Data compiled from the report identified five impediments for Guam as follows: Impediment One-Difficulty Enforcing Fair Housing Laws Due to Guam's Landlord and Tenant Code, Impediment Two, Guam's Fair Housing Law not Substantially Equivalent to Federal Fair Housing Law, Impediment Three-The Lack of a Fair Housing Enforcement Organization on Guam, Impediment Four- The Public Does Not Understand the Complaints System, and Impediment Five-Difficulty Understanding Fair Housing Laws, Rights and Resources. Guam remains committed to ensuring that these Action Steps are followed through in its effort to continue to affirmatively further fair housing. GHURA is currently in the process of providing a work plan that will address the identified impediments using the Action Steps identified in the AI Report as its guide.

A summary of each of the impediments are as follows:

Impediment One: Difficulty Enforcing Fair Housing Laws Due to Guam's Landlord and Tenant Code. The AI Report indicates that through previous reports and plans, surveys and interviews that Revising Guam's landlord and tenant laws will require the cooperative effort of many different agencies on Guam. It notes that GHURA has been involved with an attempt to change fair housing laws in general, and the landlord and tenant law in particular for at least five years. It further indicates that GHURA's experience and role in promoting fair housing on Guam qualify us as a leader in future movement toward revision. While several past efforts to revise the laws have failed, the current atmosphere may be more favorable for the review and revision of housing laws. The mistakes in procedure have been made and noted so that future reformers can avoid them. The current administration has taken an aggressive stand for real improvement in the lives of Guam's people. The Round Table Meeting and stakeholder interviews provide evidence of a fair housing network that can be tapped to support revision. Finally, the recent adoption of the International Building Code (IBC) as Guam's building code suggests that the legislative and administrative atmosphere on Guam may be favorable to this effort.

Impediment Two: Guam's Fair Housing Law Not Substantially Equivalent to Federal Fair Housing Law. As with impediment one, this impediment involves the legislative process.

GHURA will take the initiative and play a leadership role in coordinating the effort to bring about a comprehensive revision of Guam's fair housing law by 2016. Only the first step has been formalized at this point in time. In the next seven months, GHURA will produce a work plan and time schedule for completing this task. When that plan is in place, the measures of effectiveness will be attached and the Fair Housing component of the Consolidated Plan will be updated.

Impediment Three: The Lack of a Fair Housing Enforcement Organization on Guam. GHURA will take the initiative in identifying the most appropriate format for a local fair housing enforcement organization and encouraging its development and certification. The first step, identifying the most appropriate format for Guam, will take approximately

seven months. GHURA will produce a work plan and time schedule for completing this task. When that plan is in place, the measures of effectiveness will be attached and the Fair Housing component of the Consolidated Plan will be updated.

Impediment Four: The Public Does Not Understand the Complaints System. GHURA will undertake three tasks in the next year to improve the fair housing complaints system on Guam.

1. GHURA will formally request that the information and assistance functions related to facilitating the HUD complaints system be transferred to the local HUD office on Guam. This task will be completed on or before October 1, 2011.
2. GHURA will hold formal discussions with the Guam Office of the Attorney General to streamline or otherwise improve the local fair housing complaints system with the intent to produce meaningful and effective change to current procedures. This task will be completed on or before October 1, 2011.
3. GHURA will ensure that procedures for filing fair housing complaints on Guam are part of all literature and training materials prepared and distributed by the Authority and that the complaints system is prominently set forth in all advertising produced or coordinated by the Authority. This task will begin no later than July 10, 2011 and will continue through June 30, 2016.

Impediment Five: Difficulty Understanding Fair Housing Laws, Rights and Resources.

GHURA will undertake three tasks to improve the quality of fair housing education, outreach, and training on Guam.

1. GHURA will continue to sponsor an annual conference on fair housing law, featuring the latest information as it affects the Territory of Guam. The conference will be similar in format to those of the past and GHURA will invite HUD to provide trainers for that event.
2. GHURA will continue to create and distribute collateral material for fair housing education, outreach, and training on Guam and to maintain records of materials produced and distributed as well as other activities in support of education, outreach, and training for fair housing on Guam.
3. GHURA will continue to provide translated versions of education, outreach, and training materials as needed. GHURA will translate public housing contracts, eviction notices, and rules and regulations over the next twelve months. Translations will be made from English to Japanese, Tagalog, Ilocano, Chuukese, Marshallese, and Palauan languages. In the current year, other languages for which translations might be needed will be identified for action next year.

#### Other AFFH Efforts

GHURA participates in annual and other events such as workshops, assistive technology fairs, and information sessions that keep persons with disabilities informed on subjects that affect them, including the Fair Housing Act, Section 504, and related issues.

GHURA maintains other partnerships with entities - public, non-profit, and private sectors - that have an impact on fair housing education and enforcement. These include

the Office of the Attorney General - Consumer Protection Division, the Guam Legal Services Corporation, the Dept. of Mental Health and Substance Abuse, the Guam Legislature - Committee on Health, Human Services and Homeland Security, Department of Integrated Services for Individuals with Disabilities (DISID) and the Guam Developmental Disabilities Council (GDDC).

GHURA has seen success in its compliance with Minority-Owned Business Enterprise/Women-Owned Business Enterprise (MBE/WBE) and Section 3<sup>1</sup> requirements. Every effort is made to encourage the utilization of MBE/WBE enterprises. For GHURA housing projects, invitation for bid documents include statements advising that the successful bidder will be required, to the best extent feasible, to award at least 50% of the dollar value of construction contracts to minority and/or women-owned business enterprises or General Contractors with MBE/WBE participation.

The Fair Housing Coordinator/504 Coordinator's contact number is published in both of Guam's major telephone directories with island wide distribution during the calendar years 2010 & 2011. Requests for accommodations by individuals are evaluated on an as-needed basis for those who may qualify for participation under the HCVP or Public Housing program.

Guam's fair housing strategy is to educate government organizations, advocacy groups, civic organizations, minority communities (i.e., the Micronesian immigrant communities), and persons with disabilities about the Fair Housing Act and to provide information on fair housing through print and electronic media. Print advertisements illustrating the Fair Housing Act have been printed in several languages and have been distributed to GHURA's Subrecipients and partners. Posters are displayed in GHURA's offices and are also readily available to include in all Fair Housing outreach efforts. GHURA has also distributed these posters to its HPRP Subrecipients as well as other partners in the public and private sector.

#### **4. Describe Other Actions in Strategic Plan or Action Plan taken to address obstacles to meeting underserved needs.**

Guam's HUD-funded programs benefit the 'underserved' low- and moderate-income (LMI) population, whether through public services, public facilities and improvements, operations and essential services, and/or homeless services. The housing and supportive services needs of underserved populations are addressed in PY10 with new and continuing service activities described as follows.

##### ***Public Service***

1. *Lighthouse Recovery Center (LRC)* – The LRC transitional housing facility for homeless men with substance abuse was not adequate for needed residential services and support services for low-income and/or homeless men and women with substance abuse problems. CDBG funds were used for the enhancement to the transitional housing facility for homeless men in recovery from substance abuse. The enhancement allows for a more suitable living environment for the residents of the facility.

2. *Guma San Jose Emergency Shelter* – Guma San Jose is an emergency shelter that services homeless families. The existing facility was overcrowded and not accessible.

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<sup>1</sup>In accordance with Section 3 of U.S. Dept. of Housing and Urban Development Act of 1968, all construction contractors, to the maximum extent feasible, shall provide training, contracting, and employment opportunities to low income residents residing in HUD-funded public housing or participants of the HCVP.

Funding for a new facility was made through the CDBG and CDBG-R (ARRA) programs. The new facility increases the number of homeless families assisted and provides for much needed additional space to enhance case management and counseling for these families.

### ***Public Facilities and Improvements***

1. *Expansion and Renovation of the Southern Region Community Health Center* – The Southern Region Community Health Center is a facility that serves low- to moderate-income persons with access to health care. To improve public activity and services to low- to moderate-income families, the facility allows persons that are unable to afford health care and/or employers that do not have the resources to provide health insurance. The southern residents of Piti, Santa Rita, Umatac, Yona, Inarajan, Talofofo, Agat and Merizo will have improved access to quality health care.

2. *Sagan Bonita Infrastructure Upgrade* – To increase home buyer opportunities for low- and moderate-income individuals, this activity is the infrastructure upgrade in support the Sagan Bonita Affordable Housing project. The Sagan Bonita Affordable Housing project is the construction of 56 affordable permanent housing units for low- and moderate-income first time homebuyers.

3. *Renovation of LIHENG Elderly Housing* – The renovation of LIHENG Elderly Housing activity is to sustain the current stock of affordable rental housing for low- and moderate-income populations and special needs populations. The facility is a 10-unit rental apartment complex for elderly low- and moderate-income renters. The renovations include the implementation of energy efficiency improvements, addition of a perimeter fence to enhance security, and parking lot improvements. The renovation of this facility is to sustain the life of the facility.

4. *Catherine's Home* – Catherine's Home is a facility that provides housing to victims of domestic violence and their families. Guam currently has one existing facility that addresses this special needs population. To address this obstacle, this activity is the design and construction of Catherine's Home, a facility that will serve low- and moderate-income communities and special needs populations.

5. *Sagan Bonita Affordable Housing Project* – Owning a home of their own for many individuals and families is extremely difficult due to the high cost of living on Guam. To address this obstacle, HOME funds for this activity are being used to increase the supply of permanent housing available for purchase by low- and moderate-income individuals. GHURA partnered with USDA Rural Development and Micronesia Self-Help Housing Corporation to develop 56 units of affordable housing for sale to eligible low- and moderate-income homebuyers.

### ***Operations and Essential Services***

1. *Family Services Center(FSC)/One Stop Homeless Assistance Center* - Funding is needed to continue to provide casework, homeless prevention, rental/mortgage assistance, utility assistance, food assistance, self-sufficiency training, and cover operations costs for Family Services Center. To address this obstacle, FSC receives CDBG funds for cash match of Supportive Housing Program (SHP) HMIS and for operation funds to support the Homeless Prevention and Rapid Re-Housing Program (HPRP). HPRP provides case management and direct assistance to prevent eviction to

individuals that have loss of income, and rapid re-housing to homeless individuals and families.

2. *Lighthouse Recovery Center (LRC)* – To address obstacles in meeting the underserved needs and to assist special populations, LRC receives CDBG and ESG funds for the operation of the transitional housing facility serving homeless men recovering from substance abuse and low/mod non-residential support to homeless men and women continuing recovery. In PY10, LRC received additional CDBG and ESG funds to support its operations and continue to provide services to this special population. Since operating in their new facility, LRC has experienced an increase in the maintenance of building expenses attributed to operating a bigger facility that now staff offices, and houses more beds for homeless men with substance abuse issues.

### ***Continuum of Care (CoC) – Homeless Assistance***

Guam receives funds through the CoC Supportive Housing Program (SHP) and Shelter Plus Care (S+C) grant programs. The CoC grants are competitively awarded homeless programs, supporting the needs of this underserved population.

#### Supportive Housing Program (SHP)

- *CARIDAD Permanent Housing (PH) Program* – The CARIDAD PH Program, operated by Catholic Social Service (CSS) provides supportive service assistance to homeless adults with disabilities. Participants of this program are afforded the opportunity to obtain life skills training, employment assistance, and case management, while residing in the KARIDAT Apartments located in the village of Mong-mong. Guam has limited permanent supportive housing for homeless families with disabilities. Recognizing the need to address this barrier, Guam continually applies for renewal funding through the Continuum of Care grant (SHP) in support of this activity.

As per HUD's description, "Supportive Services Only (SSO) projects address the service needs of homeless persons. Projects are classified as this component only if the project sponsor is not also providing housing to the same persons receiving the services. SSO projects may be in a structure or operated independently of a structure, such as street outreach or mobile vans for health care." CARIDAD PH Program was changed from its original CARIDAD SSO program to the CARIDAD PH Program in the last grant cycle.

- *Sagan Ayudan Maisa* - Sagan Ayudan Maisa (Oasis Sobriety House) is a new SHP funded activity that will add the vital component of supportive aftercare to homeless women with substance abuse problems that have completed their six months treatment from the Oasis Transitional Housing. Recognizing that there is limited permanent supportive housing for homeless families with disabilities, this project establishes permanent and sober living opportunities, promotes lasting self-determination and increases earning potential to four women. The program funds are utilized for the operations of the permanent supportive housing. Elim Pacific Ministries is the project sponsor for this activity.
- *Guma Hinemlo'* – Department of Mental Health and Substance Abuse (DMHSA) an entity of the Government of Guam became the new project sponsor for Guma Hinemlo' in PY09 and continues through PY10. Because there are limited permanent supportive housing for homeless families with disabilities, Guam continues to pursue funding for this activity to address this obstacle. Guma Hinemlo' is a permanent



supportive housing facility for homeless adults with serious mental illness that provides case management, mental health care, personal care and supportive counseling. Guma Hinemlo' can serve 7 persons at a given point in time. During PY10, residential and supportive services were provided to 8 individuals

- *LIHENG Transitional Housing Case Management (THCM)* – LIHENG Transitional Housing is comprised of 3 scattered-site transitional housing apartment complexes. Case Management and Job training are offered to residents of LIHENG. CSS administers the THCM program in conjunction with the LIHENG Transitional Housing facilities. Residents are allowed to stay in the apartments for a maximum of up to 24 months. While residing in the LIHENG apartments, residents of this program partake in an individual assessment plan outlining their needs for job training and placement to obtain the skills necessary to become self-sufficient and secure employment. Residents are afforded case management services to assist in the development of economic independence, assistance in accessing job training, employment programs, educational programs, and job placement services.
- *Homeless Management Information System (HMIS)* – Because infrastructure for the homeless programs was not integrated, Guam addressed this obstacle by implementing the HMIS. The Salvation Army Corps Guam administers the HMIS program for Guam. HMIS is designed to record and store client level information on the characteristics and service needs of the homeless. HMIS is intended to assist homeless service providers to coordinate their data collection and information resources, and to share this information to improve the provision of services to the homeless.
- *OASIS Empowerment Center* – One of the underserved populations of Guam are homeless women with substance abuse issues. The Oasis program addresses this obstacle by providing both transitional housing and supportive services to homeless women with substance abuse issues. The transitional housing and services are operated and administered by Elim Pacific Ministries. The transitional housing provides shelter for the participants for up to six months. While residing in the transitional housing, participants also receive supportive services at the Oasis Empowerment Center, such as counseling, case management, life skills training, vocational skills, job search and placement.

#### Shelter Plus Care (S+C)

- *Lighthouse Recovery Center (LRC) Aftercare Housing Program (AHP)* – The LRC AHP provides tenant-based rental assistance (TBRA) to homeless men with disabilities who have completed the LRC residential treatment program. The Salvation Army Corps Guam administers the LRC AHP and is allotted 17 TBRA vouchers annually. Current housing subsidy for homeless men graduating from transitional housing for substance abusers is insufficient. Guam addresses this barrier by applying annually to renew funds through the CoC grant cycle. The use of vouchers is monitored to plan future requests to increase the amount of allotted vouchers.
- *Housing First Voucher Program (HFVP)* – There is limited permanent supportive housing for homeless families with disabilities on Guam. Realizing this need, Guam continues to pursue funding to serve this special population. The HFVP program is a tenant-based rental assistance program currently providing 15 homeless individuals with disabilities tenant-based rental assistance (TBRA). GHURA's Community Development Division administers the HFVP for Guam in partnership with

Department of Mental Health and Substance Abuse (DMHSA). DMHSA provides supportive services to the individuals with disabilities, and coordinates and makes client referrals for the program. GHURA administers the Housing Assistance Payment (HAP).

## **5. Leveraging Resources**

### **a. Identify progress in obtaining “other” public and private resources to address needs.**

Guam examines all potential projects for their ability to positively leverage the limited resources of grant funds. The ability to utilize additional resources beyond the CPD & CoC grants reflects positively during the rating of proposals. Interested organizations (potential applicants) are advised of the importance of leveraging the limited grant resources. This discussion takes place during the grant workshop conducted mid-way through the appointed application solicitation period (for CPD), during Continuum of Care application meetings (for CoC) and at any time assistance is requested during the development of a project proposal.

### **b. How Federal resources from HUD leveraged other public and private resources.**

Guam was successful in positively leveraging limited HUD resources through a number of projects during the reporting period.

#### ***Public Service Activities***

- *The Salvation Army Corps Guam (TSA) Family Service Center (FSC)/One-Stop Homeless Assistance Center* - TSA's FSC leverages CDBG funds with \$47,000.00 in FEMA funding from the Emergency Food and Shelter Grant and \$6,500.00 from other fundraising events such as Rock Aid. FSC/One-stop also received funding from Citibank of \$5,000.00 and Bank of Hawaii of \$10,000.00. These funds are utilized to provide food, rental and utilities assistance.
- *Lighthouse Recovery Center (LRC)*, LRC is a program operated by TSA that receives \$294,400 from local funds. TSA provides leverage resources through in-kind services and community contributions/donations (individual, corporate, foundations). Donations to the LRC include such items and services as food, clothing, clinical services with limited medical consultation. The FSC/One-Stop provided life skills classes, limited rental and utility assistance for homeless transitioning out of the LRC. The DMHSA and the Pacific Behavioral Health Clinic provided psychiatric assessments, follow-up treatment and medications, the Department of Public Health & Social Services (DPHSS) provided tuberculosis testing and HIV/AIDS testing, to LRC clients.

#### ***Public Facilities and Improvement Activities***

- *Expansion and Renovation of the Southern Region Community Health Center* - Department of Public Health and Social Services (DPHSS) leveraged CDBG grant funds with the Capital Improvement Grant and Capital Improvement Grant ARRA funds from the U.S. Department of the Interior in the amount of \$388,000 and \$718,195, respectively. Funds were also leveraged with 2007 Tobacco



Settlement Asset-Backed Bond in the amount of \$6M and DPHSS Program Income funds in the amount of \$41,315.

- *Sagan Bonita Affordable Housing Project* - Micronesian Self-Help Housing Corporation (MSHC) is the subrecipient for this affordable housing program consisting of 56 units of affordable housing. MSHC used U.S Department of Agriculture (USDA) Rural Development Program to leverage HOME and CDBG funds. \$1.5M of USDA direct loan funds is being to develop the infrastructure of the Sagan Bonita Affordable Housing Project. HOME funds in the amount of \$3,100,210.00 and CDBG funds of \$215,000.00 were used for leverage. Homes will be sold to eligible low- and moderate-income homebuyers. USDA is providing the financing for families to purchase these affordable homes using their Direct Loan and/or Rural Loan assistance.

#### ***Continuum of Care (CoC) – Homeless Assistance***

- *The Oasis Empowerment Center* – Elim Pacific Ministries administers the Oasis Empowerment Center program. Funds for this program are leverages with donated common area fees at the UIU building totaling approximately \$42,000.00 per year. The Second Chance Shop, also operated by Elim Pacific Ministries generates approximately \$60,000.00 annually. Oasis also uses other leveraging resources through volunteer time at the rate of \$10.00/hr., totaling \$14,500.

#### **c. How matching requirements were satisfied.**

The CoC SHP and S+C grants have match requirements that are discussed below. However, insular areas are afforded a waiver of the HOME Program matching requirements.

##### SHP

- *CARIDAD Permanent Housing (PH) Program* – Catholic Social Service (CSS) coordinates and provides the cash match for the CARIDAD PH Program. The cash match is used to supplement funding for case management, employment assistance, life skills and outreach services provided to homeless adults with disabilities residing in the Karidat Apartments.
- *Guma Hinemlo'* – Guma Hinemlo' is a permanent housing for homeless adults with serious mental illness. CDBG funds are used to provide the required cash match for the operations costs of the Guma Hinemlo' facility. Supportive services are also provided to the clients residing in Guma Hinemlo'.
- *OASIS Empowerment Center* – Elim Pacific Ministries coordinates and provides the cash match for the OASIS Empowerment Center which receives \$33,580 of Federal Emergency Management Agency (FEMA) Emergency Food and Shelter Program funds, \$370,000 DMHSA funds, and an estimate of \$14,500 Volunteer Labor.
- *LIHENG Transitional Housing Case Management (THCM)* – CSS coordinates and provides the cash match for the LIHENG THCM program. The cash match is used to supplement funding for case management, job assistance and operations costs for the THCM program.

- *Homeless Management Information System (HMIS)* - CDBG funds are used to provide a 20% cash match for the HMIS project under the Continuum of Care Supportive Housing Program grant requirements.

S+C

- *Lighthouse Recovery Center (LRC) Aftercare Housing Program (AHP)* - TSA coordinates and provides the service match for the LRC Aftercare program. The service match was used for services including continued counseling and aftercare services to support a drug-free lifestyle and address relapse concerns, case management, vocational counseling, education, budgeting, personal hygiene, housekeeping, medication monitoring, and other services.
- *Housing First Voucher Program (HFVP)* – GHURA's Community Development Division administers the HFVP for Guam in partnership with Department of Mental Health and Substance Abuse (DMHSA) who provides supportive services to individuals with disabilities. DMHSA provides and documents the service match and coordination of client supportive services.

## Managing the Process

### 1. Describe actions taken during the last year to ensure compliance with program and comprehensive planning requirements.

For discussion or to offer comments regarding this CAPER, please contact:

Guam Housing and Urban Renewal Authority  
Mr. Marcel G. Camacho, Executive Director  
117 Bien Venida Avenue, Sinajana, Guam 96910  
Phone: (671) 475-1378 Fax: (671) 300-7565  
Email: [MCamacho@ghura.org](mailto:MCamacho@ghura.org)

The Government of Guam, as the *participating jurisdiction* receives CPD funds. The three formula grants Guam receives are the Community Development Block Grant (CDBG), HOME Investment Partnership Grant (HOME), and the Emergency Shelter Grant (ESG). Guam also receives two CPD competitive grants. The two competitive grants are under the Continuum of Care Grant: the Supportive Housing Program (SHP) and Shelter Plus Care (S+C). The Governor of Guam, as Chief Executive of the Government of Guam designated the Guam Housing and Urban Renewal Authority (GHURA) to receive, manage and administer these programs.

Application Process – Guam selects projects and activities for CDBG, HOME, and ESG funding through a competitive process. Guam's use of these funds is guided by the identified projects and activities outlined in the Guam Consolidated Plan 2010-2014 (ConPlan). The ConPlan includes objectives and activities for addressing Guam's needs to support the low-income populations, special needs populations, affordable housing objectives, fair housing and the sustainability of existing communities.

Applications proposing the use of the CPD funds are submitted by local organizations, private and public. The applications are reviewed by a selection committee for compliance with national objectives, program objectives and the ConPlan.

Guam's proposed activities were submitted for HUD approval as Guam's Annual Action Plan (AAP). SHP and S+C funds are competed for at a national level through the HUD Continuum of Care grant application process.

Citizen Participation Process (for project selection) - Guam's competitive process began in April 2010 with the publication of the Notice of Funding Availability. GHURA accepted proposals from April 15, 2010 through May 28, 2010. Evaluation of the applications was conducted through the following two months, June to July 2010. In July 2010 Guam published its proposed AAP. The Citizen Participation Process concluded, Guam submitted its AAP to HUD for approval in August 2010.

Technical Assistance to subrecipients, grantees, and project sponsors – Technical assistance was rendered to organizations providing public services and housing to low-income individuals, individuals with special needs and the homeless under the CDBG, ESG, SHP, and S+C programs on topics such as:

- Classifying eligible and non-eligible expenses
- Submission of budget amendments
- Client admission and eligibility
- Determining and documenting match funding requirements
- Program requirements and program compliance
- Payment requests, program income, and accounting
- Cost allocation, income calculation and assessment
- Verification of homelessness
- Documentation
- Annual performance reporting requirements

#### Outreach Efforts

- a. On April 28, 2010, GHURA conducted a Workshop for persons, organizations, and agencies interested in submitting applications to use HUD CPD funds for PY10.
- b. Guam published on three occasions a "Notice to the Public: Use of CPD Funds for FY11/PY10" outlining the selection of projects to be funded by CDBG, HOME and ESG funds. The Notices were published on April 15 & 27, 2010 and May 12, 2010. The same Notice was also uploaded to the GHURA website at [www.ghura.org](http://www.ghura.org). A Public hearing was held on July 27, 2010 as part of the citizen participation process to engage the community in the selection of projects for the program year.
- c. The Guam Homeless Coalition (GHC) in partnership with Guam's Interagency Council on Homelessness carried out its 5th annual outreach "Hope for the Homeless, Passport to Services." This day-long event enhances access to mainstream services such as health care, counseling, job training and placement information, and benefits assistance to homeless veterans. Special services were provided such as free long distance calls to re-connect homeless individuals with their family's off-island. Homeless individuals and families who attended the event were given food, drinks and gift bags including hygiene items, first aid kits, bath towels, etc. The event is held not only for data collection but also as an outreach opportunity to provide information on available services in the community.

- d. Fair Housing advertisements are published in the Guam Yellow Pages phonebook annually.

Monitoring - Guam conducts monitoring activities to review for compliance with applicable laws and regulations. Monitoring activities are conducted in accordance with these laws and regulations and as outlined in the HUD Monitoring Handbook.

In PY10 GHURA planners and accounting staff conducted and documented on-site and remote monitoring of public service and homeless assistance activities funded by CDBG, ESG, SHP, and S+C, and HPRP program funds. GHURA and local governmental construction regulatory authorities monitored CDBG, CDBG-R (ARRA) and HOME-funded construction activities through all phases of construction. Payment requests and wage compliance issues were also routinely scrutinized to ensure compliance with contractual obligations and federal regulations. Guam conducts annual physical inspection of HOME-assisted rental housing to ensure compliance with HUD housing quality standards.

## **Citizen Participation**

### **1. Provide a summary of citizen comments.**

A Notice to the Public announcing the availability for review of the draft PY10 CAPER was published in the Marianas Variety newspaper, a publication of general circulation in Guam. The report was also made available online at the GHURA website, [www.ghura.org](http://www.ghura.org). Advertisements were printed on three occasions - October 13<sup>th</sup>, October 28<sup>th</sup>, and November 10<sup>th</sup>, 2011 – to announce the availability of the CAPER and to solicit comments from the public. The CAPER was also emailed to a number of Guam's program partners, Guam Homeless Coalition members, and village Mayors and Vice Mayors for their review and to share with their participants and/or constituents. The published ad also included notification of the CAPER Public Hearing, a forum to receive the public's comments and engage in discussion. The deadline to receive all written comments was 5:00 p.m., Thursday, November 17, 2011. The public hearing gathered several oral comments and received one written comment. All oral and written comments acknowledge and praised GHURA's efforts to serve the low- and moderate-income individuals through its efforts island-wide. Community Services and Resources, Inc. (CSR) through written comment, commends GHURA for its prioritization of Guam's Southern Region because of its construction projects that support public health and safety. CSR indicates that the addition of the Southern Police and Fire Station as well as the Southern Regional Community Health Center meets the needs of Guam's southern community who often face challenges of reliable transportation to access basic services. Guam acknowledges that a strong citizen participation process is vital to maintaining a thorough understanding of Guam's needs. In the coming year, GHURA will be reviewing its Citizen Participation Plan to ensure that the process of engaging Guam's citizenry takes into consideration evolving methods of communication though the use of advanced technology. This is also an opportunity to incorporate any procedural updates in implementing an effective citizen participation process.

In addition, the performance report provided to citizens must identify the Federal funds made available for furthering the objectives of the Consolidated Plan. For each formula grant program, the grantee shall identify the total amount of funds available (including estimated program income), the total amount of funds committed during the reporting period, the total amount expended during the reporting period, and the

geographic distribution and location of expenditures. Jurisdictions are encouraged to include maps in describing the geographic distribution and location of investment (including areas of minority concentration). The geographic distribution and expenditure requirement may also be satisfied by specifying the census tracts where expenditures were concentrated.

Guam received HUD funds in the form of entitlement program (formula) grants (CDBG, HOME, and ESG program grants). Guam also received grant funds through the SHP and S+C programs, homeless grants authorized under the HUD Continuum of Care program. The use of funds through these five HUD programs is the subject of this CAPER report.

For Program Year 2010, CPD funds were approved in the amount of \$4,585,066 to fund eligible projects and activities with formula grant funds, program income, and reprogrammed funds. A total of \$1,017,891.00 was also approved through CoC funding to continue the authorized programs. The combined total of approved funding is \$5,602,957.

*Total amount of funds available for PY10 activities (including est. program income)*

**PY10 Authorized funds**

|                                      |           |                     |
|--------------------------------------|-----------|---------------------|
| CDBG                                 | \$        | 3,050,372.00        |
| CDBG Program Income (Est.)           | \$        | 5,000.00            |
| CDBG Reprogrammed Funds              | \$        | 175,633.97          |
| HOME                                 | \$        | 1,405,903.00        |
| HOME Program Income (Est.)           | \$        | 90,000.00           |
| HOME Reprogrammed Funds              | \$        | 1,000,000.00        |
| ESG Grant Award                      | \$        | 128,791.00          |
| SHP                                  | \$        | 606,103.00          |
| S+C                                  | \$        | 176,640.00          |
| <b>PY10 authorized funds - Total</b> | <b>\$</b> | <b>6,638,442.97</b> |

**Total amount expended during the period**

|                               |           |                     |
|-------------------------------|-----------|---------------------|
| CDBG                          | \$        | 2,843,587.37        |
| HOME                          | \$        | 1,193,924.73        |
| HOME Program Income           | \$        | 145,356.90          |
| ESG                           | \$        | 119,478.39          |
| SHP                           | \$        | 540,013.68          |
| S+C                           | \$        | 296,449.44          |
| <b>Funds expended - Total</b> | <b>\$</b> | <b>5,138,810.51</b> |

The total amount of funds expended during the reporting period is inclusive of all funds expended on projects underway or subsequently completed during the period from October 1, 2010 through September 30, 2011. This figure includes projects approved for funding in prior program years but which were continued or completed during the PY10 reporting period.

*Geographic distribution and location of expenditures* – When an activity is to benefit an area, Guam determines the specific service area of the proposed project and the

geographical area analyzed, according to the proposed regions served by the facility. Census Service areas and areas of low-and moderate-income populations are determined from year 2000 statistical data.

Included in the CAPER is IDIS report PR03 (see appendices). The PR03 provides detailed information on the location and addresses for all HUD-funded activities currently underway. Census service areas indicating the percentage of low/mod populations served is also updated through PY010 on the PR03 report. The following maps<sup>2</sup> show the location of the ongoing Public Facilities and Improvement projects during the PY10.

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<sup>2</sup> Source: Guam Map Book, Produced by the Bureau of Statistics and Plans, Office of the Governor, Government of Guam, January 2008.



# Guam

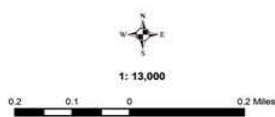
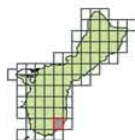
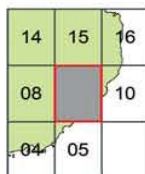
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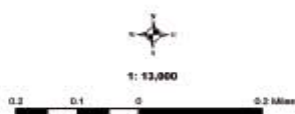
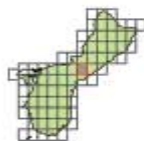
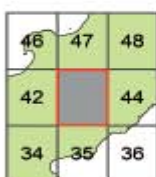
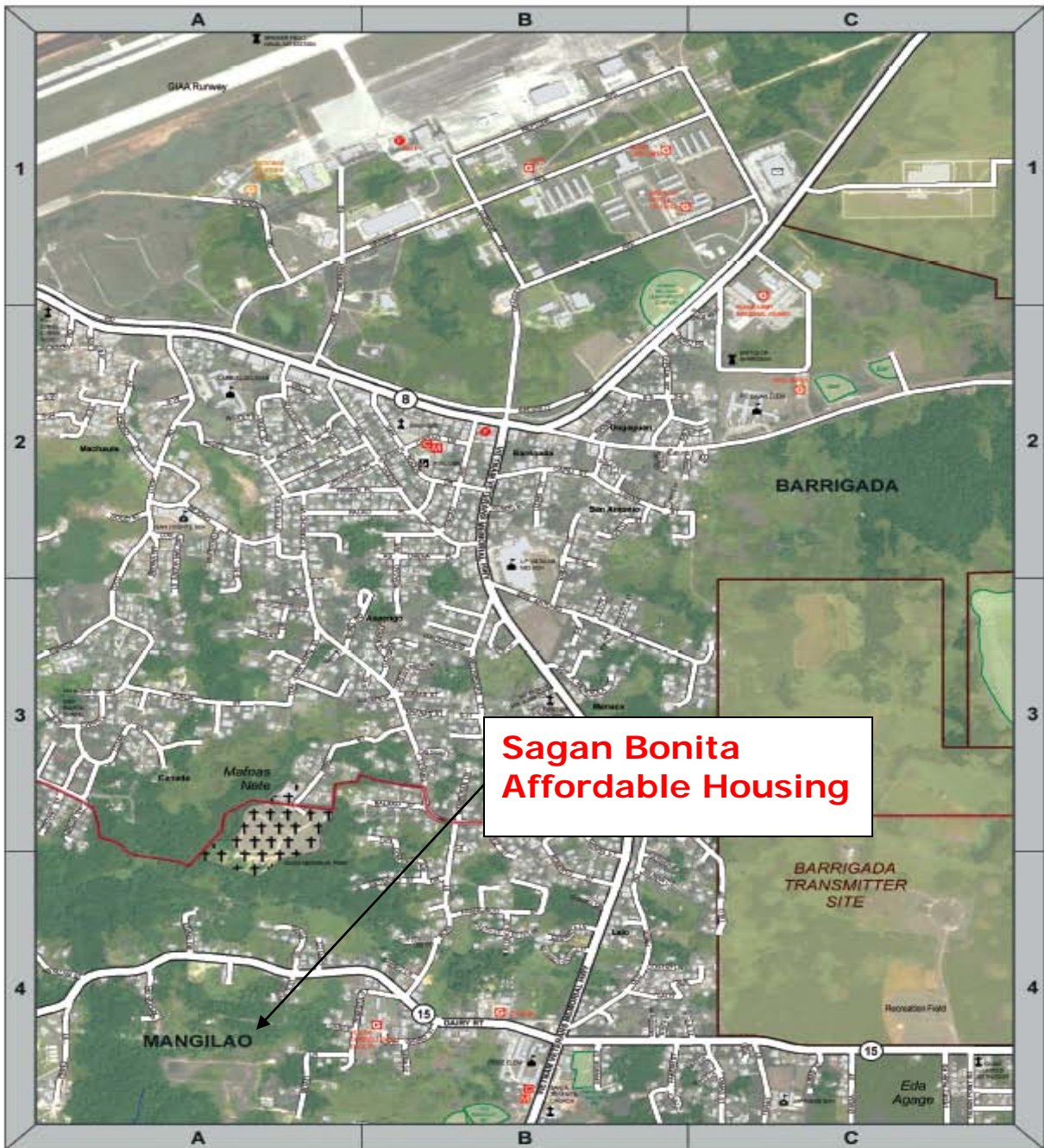


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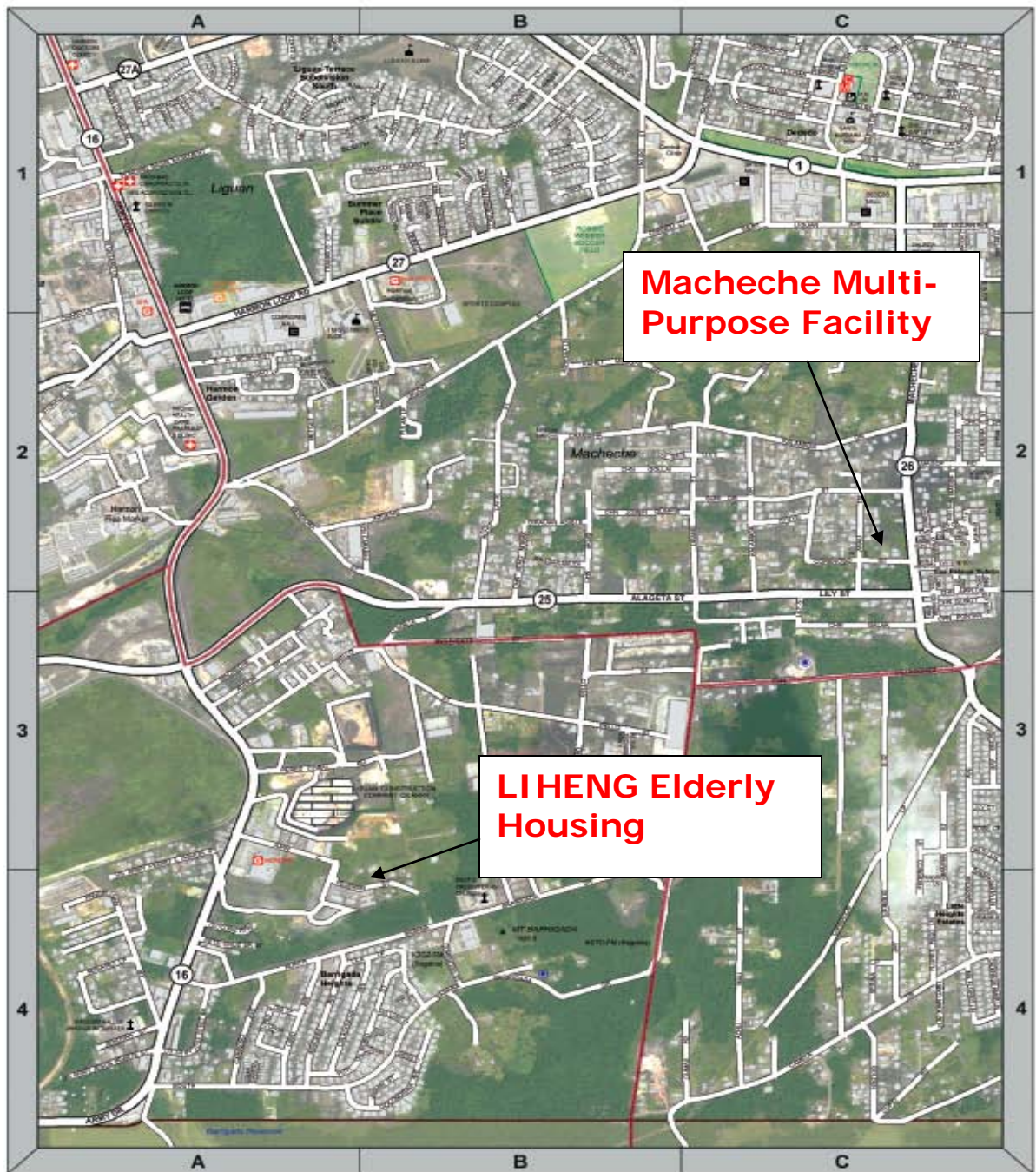


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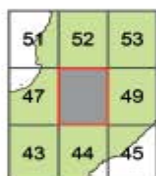
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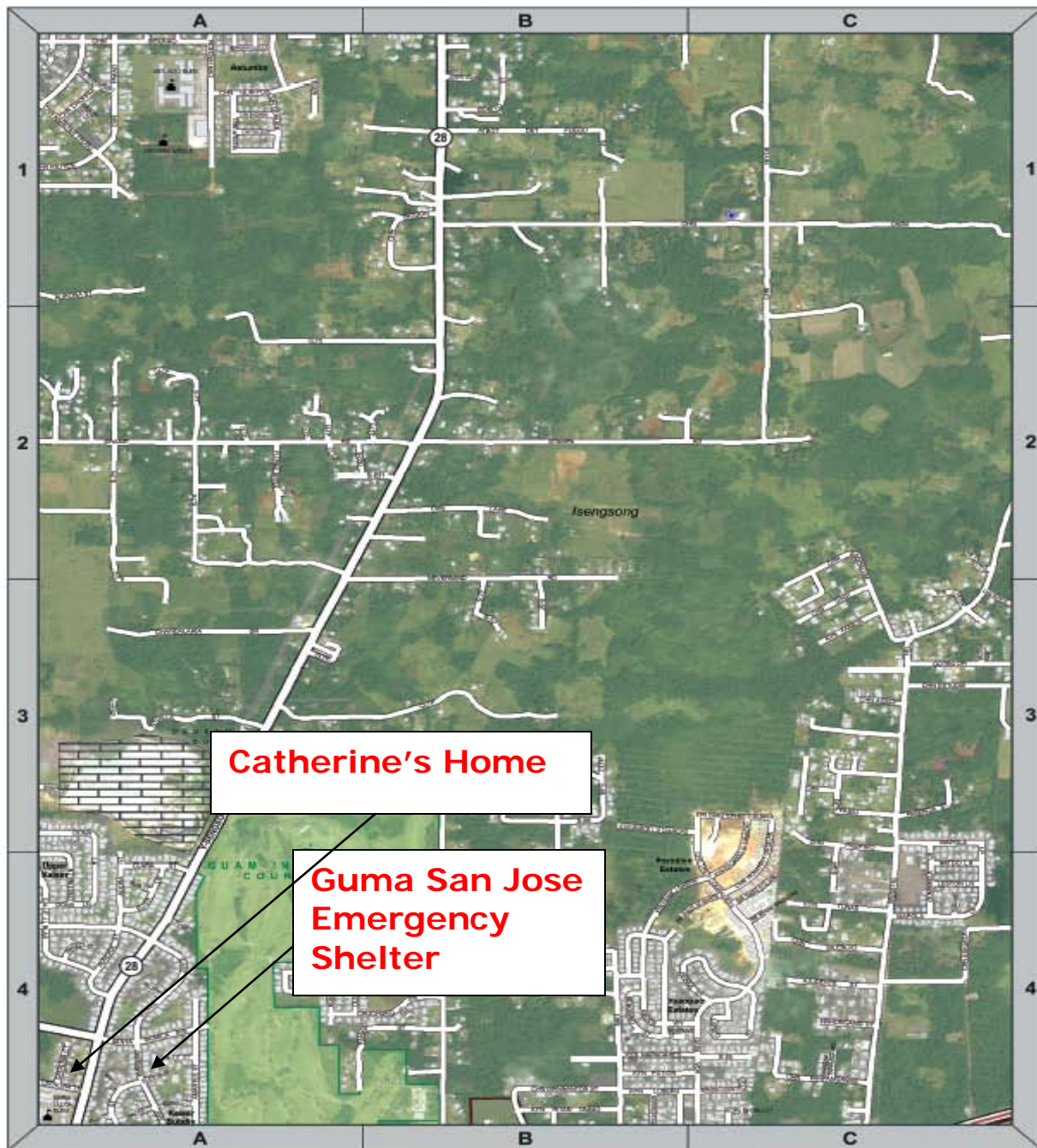


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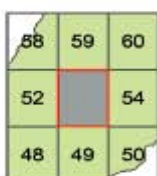
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## Institutional Structure

### 1. Describe actions taken during the last year to overcome gaps in institutional structures and enhance coordination.

Guam is steadily building upon the existing institutional infrastructure to improve the quality of programs and facilities serving the island community. Communication and coordination among government regulatory authorities, private sector businesses and non-profit service providers is critical to providing the proper support for programs and facilities. In this past year, the primary areas for institutional strengthening included:

Guam Housing Symposium Guam held its third annual symposium on housing issues in June 2011. The event consisted of panel discussions on infrastructure, military buildup issues, affordable housing, and other major issues. Breakout sessions were engaged to allow for more detailed discussion on a variety of housing-related concerns and issues.

Hearth Act / HMIS Conference In preparation for the implementation of the Hearth Act and changes to the structure of support for homelessness programs, the Guam HMIS Coordinator attended an introductory conference and sessions in 2010.

Lead-Based Paint Certification & Training Two GHURA staffers attended training to become Certified Renovators in 2010. Another three individuals attended training introductory training in lead-based paint issues. Staffs are involved in the Public Housing Modernization program, the HOME Rehab Program, the CDBG Program, and all CPD-funded construction activities (A/E staff).

Habitat for Humanity In November 2010, Habitat for Humanity held a roundtable forum on affordable housing. The forum was held to engage community organizations and provide general information on Habitat's Sweat Equity Program.

Guam Homeless Coalition (GHC) GHC has made significant progress towards obtaining 501(c) 3 status and has formed an Ad Hoc Committee to formulate by-laws and Articles of Incorporation. The Ad Hoc Committee has aggressively worked on preparing the Articles of Incorporation and by-laws. GHC members voted on the approval of both documents, which were signed and notarized in July 2010. GHC is still working to finalize its 501 (c) 3 status with the local Department of Revenue and Taxation and then with the Internal Revenue Service. GHC hopes to complete the required information from the local taxation office within the coming months.

## Monitoring

### 1. Describe how and the frequency with which you monitored your activities.

Ongoing CDBG and HOME-funded construction activities were physically monitored by staff of the Architecture and Engineering (A&E) division on a routine schedule. This practice remains unchanged and is intended to ensure strict compliance with construction timelines and quality requirements throughout the construction process.

A&E also continues the monitoring of completed CDBG and HOME-funded buildings, once again for continued compliance with the uses as was approved. 29 completed CDBG funded public facility construction activities and 40 completed HOME funded

residential construction activities have been monitored during PY10. Monitoring of completed projects will be scheduled annually.

On-site monitoring for compliance in all areas of administrative, financial, and program are conducted on non-construction projects. Nearly all SHP activities and SPC activities funded through the Continuum of Care grants were monitored in PY10. Annual monitoring of nearly all CDBG, HOME and CoC-funded activities are scheduled.

## **2. Describe the results of your monitoring including any improvements.**

Guam conducted monitoring of its CPD and CoC funded activities. GHURA planners and accountants conducted on-site and remote monitoring for review of the programs through interviews and review of document files maintained by the subrecipients and project sponsors. Findings and concerns were documented, resolving the findings and concerns are ongoing.

Guam continues to work with the subrecipients and project sponsors of CPD and CoC funded programs to correct all issues of performance to ensure compliance with program rules and regulations. Technical assistance for all programs is ongoing.

### **CDBG**

Physical inspections of a total of 29 public facilities constructed with CDBG funds were conducted. Of the 29 facilities inspected one facility, 'Ray of Hope', is in need of renovations and is vacant and under repair. During inspections the monitoring of the current usage of the facilities was also conducted, no change in usage has been noted.

Guam will continue to perform annual inspections to ensure compliance with program rules and regulations.

### **HOME**

Annual physical inspection of the LIHENG Apartments rental housing units acquired or constructed with HOME funds were conducted in PY10. LIHENG Apartments is the name given to four scattered-site apartment complexes managed and operated by Catholic Social Service, non-profit organization. Three of the apartment units are operating as transitional housing for homeless individuals/families, and one as an elderly housing complex. GHURA staff continues to conduct its annual inspections to ensure any deficiencies that may arise are corrected timely.

### **ESG**

*The Lighthouse Recovery Center* receives ESG funds to assist in operations and provide essential services to homeless clients. Guam conducted on-site monitoring of the subrecipient's programs to ensure compliance with program rules and regulations for the use of ESG funds. The subrecipient was provided guidance and technical assistance during the monitoring. The subject monitoring yielded few concerns. Outstanding issues on the financial management of the program are continuously reviewed. TSA has provided GHURA with a plan to correct its deficiencies cited during monitoring. TSA keeps in communications with GHURA's Program Manager to ensure continuous compliance with program requirements.

### **Continuum of Care**

#### **Supportive Housing Program**

*Guma Hinemlo'* - Guma Hinemlo' is a permanent supportive housing facility for homeless adults with serious mental illness. Effective July 1, 2010, Department of Mental Health and Substance Abuse (DMHSA) is the new project sponsor for the program. An On-Site Monitoring was conducted on April, 2011. The monitoring identified two findings and one concern. One finding has been cleared, the other finding and concern is being resolved. Improvement to the management of the program has been addressed, and ongoing technical assistance is being provided.

*LIHENG Transitional Housing and Case Management (THCM)* – LIHENG THCM is a Supportive Housing Program (SHP) operated by Catholic Social Services (CSS). LIHENG THCM program provides transitional housing for homeless individuals and families. Case Management and Job Training are provided to LIHENG residents to increase their ability to become self-sufficient. Guam conducted monitoring of the program and provided CSS staff with technical assistance during the monitoring. Overall, the subject monitoring indicated that CSS' implementation of the SHP was adequate. CSS is generally implementing an acceptable Supportive Housing Program for the LIHENG participants. Although the homeless documentation is adequate, supportive documents to establish participants' linkage to mainstream services such as welfare benefits are not in file. GHURA also found weaknesses in the documentation of the Individual Service Plan (ISP). GHURA advised LIHENG to utilize the ISP to determine client's needs and goals and assist them to access the services to attain their goal that will lead them towards self-sufficiency. GHURA provided technical assistance to LIHENG so as they can improve program implementation.

*CARIDAD Permanent Housing (PH) Program* – CARIDAD PH Program is a Supportive Housing Program (SHP) that provides supportive services to individuals with disabilities who currently reside in the Karidat Mong-mong apartments of which both the support program and the apartment units are operated by Catholic Social Services (CSS). Guam conducted monitoring of the program and provided CSS staff with technical assistance during the monitoring. The monitoring concluded with few concerns and an improvement from the subrecipient on documenting program participant outcomes. Overall, the subject monitoring indicated that the subrecipient is carrying out an adequate SHP.

*Oasis Empowerment Center* – Oasis Empowerment Center is a Supportive Housing Program (SHP) that provides transitional housing to homeless women who suffer from substance abuse issues. Oasis Empowerment Center is operated by Elim Pacific Ministries. Guam conducted monitoring of the program and provided Oasis staff with technical assistance during the monitoring. Overall, the subject monitoring indicated that the subrecipient is carrying out an adequate SHP. Elim Pacific Ministries is generally implementing a satisfactory supportive housing program for the Oasis participants; however, the monitoring indicates that Oasis must ensure that participants' accomplishments in the Individual Strategy Plan are documented in the file specifically for those who have completed the program.

*Homeless Management Information System (HMIS)* - Guam conducted an on-site monitoring of the HMIS program. Programmatically, The Salvation Army Corps Guam's implementation of the HMIS program is average. HMIS staff ensures that all CoC funded programs participate in entering clients' information in HMIS and the activities are



updated in a timely manner. End users are also provided periodic assistance and training. Guam found weaknesses in the project sponsor's financial management system in the areas of budget control and accounting records and documentation. GHURA advised TSA's financial management staff to ensure all accounting records and supporting documentations is complete and filed accordingly. GHURA provided technical assistance to TSA accounting staff to resolve this matter.

#### Shelter Plus Care (S+C)

*Lighthouse Recovery Center (LRC) Aftercare Housing Program (AHP)* – The LRC AHP is a Shelter Plus Care (S+C) Program that provides tenant-based rental assistance (TBRA) to homeless men with substance abuse issues. Participants of this program are those who successfully complete treatment with the Lighthouse Recovery Center through its residential program. The LRC AHP is operated by The Salvation Army (TSA). GHURA conducted monitoring of the program and found that TSA is carrying out an adequate S+C program. TSA's submission of their monthly services match requirements indicates that they are meeting and/or exceeding the match based on the number of vouchers they have issued. Although TSA has shown improvement from previous grant cycles in meeting its match requirements, GHURA is concerned that TSA has not shown a significant lease-up based on the amount of vouchers they receive. Monthly desk review of the program reports indicate that the highest number of active vouchers on average is 14, with a low of 12. Recognizing the need to assist more homeless individuals with the available S+C TBRA vouchers, TSA sought the assistance of the Elim Pacific Ministries (subrecipient of the Oasis Empowerment Center). Together, both subrecipients have submitted a request to HUD's Honolulu Field Office requesting approval on their plan to share the S+C TBRA vouchers and enter into a Memorandum of Understanding (MOU). Upon HUD's approval, TSA and Elim Pacific Ministries will enter into an MOU in which TSA will provide housing assistance payments on behalf of the client, and Elim Pacific Ministries will be responsible for providing the supportive services and the service match documentation.

*Housing First Voucher Program (HFVP)* - The HFVP provides tenant-based rental assistance (TBRA) to homeless adults with disabilities and their families. Under TBRA, the homeless have the opportunity to select an affordable rental housing of in their choice. In PY 2008, Guam requested and received a one year no cost extension for this program. In PY10, Guam continued to utilize all of the allotted vouchers. For the same period, Guam experienced an increase in requests for this assistance and had exceeded the amount of allotted vouchers due to the demand. Guam is currently only utilizing 15 vouchers. GHURA's Program Manager works closely with Department of Mental Health & Substance Abuse (DMHSA) to ensure documented match in services, compliance, and monitoring of participants.

### 3. Self Evaluation

#### a. Describe the effect programs have in solving neighborhood and community problems.

HUD CPD-funded programs have had a multitude of positive effects on Guam's neighborhoods, communities, and specific populations. CDBG, ESG, SHP, and SPC Program funds meet the needs of community by reducing homelessness among persons with disabilities, men and women in recovery from substance abuse, and families. CDBG construction activities have been the means to improve the availability of public safety and health facilities to southern communities, to improve

access to quality recreational facilities serving the northern communities, and the island's first and only homeless shelter specifically intended to serve families. Families and individuals continue to benefit from homebuyer and homeowner programs to purchase new homes and rehabilitate older homes, respectively.

- b. Describe progress in meeting priority needs and specific objectives and help make community's vision of the future a reality.**
- c. Describe how you provided decent housing and a suitable living environment and expanded economic opportunity principally for low and moderate-income persons.**

*In PY10, Guam* undertook the following activities in support of two of the three strategic objectives – decent housing and suitable living environment for low and moderate-income persons. Activities for the third strategic objective, economic opportunity, are planned to be addressed at a later time within the 2010-2014 ConPlan period. Omitted from this list are such activities as primarily targeted assistance for homeless persons and families.

Decent Housing

Fair Housing Education

Fair Housing Planning

Homeowner Rehabilitation Direct Costs

Homeowner Rehabilitation Loan Program

Renovation and Upgrade of the LIHENG Elderly Apartments

Sagan Bonita Affordable Homeownership Program

Sagan Bonita Infrastructure Upgrade

Suitable Living Environment

Design and Construction of Catherine's Home

Design and Construction of the Northern Pool Complex

Expansion and Renovation of the Southern Region Community Health Center

Construction of the New Southern Police Precinct

Construction of the Agat-Santa Rita Fire Station

FSC/One-Stop Homeless Assistance Center

Guma Hinemlo'

Homeless Awareness Outreach

LRC Operations and Essential Services

Renovation and Construction of the Macheche Neighborhood Multi-Purpose Facility

- d. Indicate any activities falling behind schedule.**

*Sagan Bonita Affordable Homeownership Program (Homebuyer Activity)* – In 2007, GHURA entered into a partnership with Micronesia Self-Help Corporation (MSHC) to develop affordable housing. As a result of this, a 56-unit single family development in the village of Mangilao is now underway. On-site and off-site infrastructure has been completed.

Program criteria, marketing strategies and regulations have been completed specific to the use of the HOME Program funds. As of August 2011, 42 families closed their loans with USDA Rural Development for this project. Vertical construction remains ongoing at the project site.

Phase I of this project included 22 homes that have been completed. Occupancy permits for this phase have been delayed due to pump station #2 being inoperable. Testing and evaluation is ongoing on this pump station to determine whether the lines are obstructed or to verify any defects with the pump.

Phase II consists of 20 units, 10 of which are currently underway. Of the total 56 units, the remaining 14 are unassigned and under review. An assessment to a ravine located in the rear of the property of this phase is currently being examined. MSHC is reviewing plans to mitigate should this be of concern.

- e. **Describe how activities and strategies made an impact on identified needs.**
- f. **Identify indicators that would best describe the results.**
- g. **Identify barriers that had a negative impact on fulfilling the strategies and overall vision.**
- h. **Identify whether major goals are on target and discuss reasons for those that are not on target.**
- i. **Identify any adjustments or improvements to strategies and activities that might meet your needs more effectively.**

## **Lead-based Paint**

- 1. Describe actions taken during the last year to evaluate and reduce lead-based paint hazards.**

For participants of the Housing Choice Voucher Program, Shelter Plus Care, and HPRP, Guam ensures the implementation of procedures to provide information to individuals and families on the dangers of lead-based paint prior to commencing a search for rental housing.

Educational materials are provided to GHURA clients of the Homeowner Rehabilitation Loan Program on the dangers of lead-based paint, especially the dangers to children residing in a home contaminated by lead.

## **HOUSING**

### **Housing Needs**

- 1. Describe Actions taken during the last year to foster and maintain affordable housing.**

#### **HOME**

*Sagan Bonita Housing Project* – The Sagan Bonita Housing Project aims to increase the stock of affordable housing for low- to moderate-income homebuyers earning no more than 80% AMI. When completed, Sagan Bonita will increase the housing stock by 56 single-family homes located in the village of Mangilao. The infrastructure for the project has been completed and construction of the homes commenced October 2010. The entire project has an affordability period of 15 years.



*Homeowner Rehabilitation Program* – GHURA continues to provide deferred and zero interest loans to assist low-income homeowners in rehabilitating the substandard conditions of their primary home. Homes are renovated to meet local building code standards. A total of 9 families were assisted for PY10.

### **HPRP**

Homelessness Prevention and Rapid Re-Housing Program (HPRP) provides homelessness prevention assistance to households who would otherwise become homeless—many due to the economic crisis—and to provide assistance to rapidly re-house persons who are homeless. HPRP is focused on housing for the homeless and those at-risk of becoming homeless. HPRP provides temporary financial assistance and housing relocation and stabilization services to individuals and families who are homeless or would be homeless if not for this assistance.

### **S+C**

The Housing First Voucher Program and the Lighthouse Recovery Center Aftercare Housing Program are both tenant-based rental assistance (TBRA) programs that assist homeless disabled individuals to attain affordable housing.

## **Specific Housing Objectives**

- 1. Evaluate progress in meeting specific objective of providing affordable housing, including the number of extremely low-income, low-income, and moderate-income renter and owner households comparing actual accomplishments with proposed goals during the reporting period.**

Ongoing construction for two projects, Ironwood Heights Phase I and II in Ypao Road Tamuning are underway and expected to be completed late 2011 and late 2012. The project would yield an additional 132 low rental units targeted to families making no more than 60% of the Area Median Income. Guam will continue to utilize the IRS Section 42 Low-Income Housing Tax Credit (LIHTC) program as it is made available every calendar year.

The Karidat Mong-mong apartments offer an 8-unit complex as rental housing for low- to moderate-income individuals. Four units are operated to provide supportive services to homeless individuals with disabilities. The remaining four units are rentals for any low- to moderate-income qualified individuals. In PY10, all 8 units were occupied with very-low to low- income qualified persons.

- 2. Evaluate progress in providing affordable housing that meets the Section 215 definition of affordable housing for rental and owner households comparing actual accomplishments with proposed goals during the reporting period.**

The Homeowner Rehabilitation is ongoing in sustaining affordable housing to owner households. This program is specific to owner occupied primary units with low- to moderate-incomes. All homes assisted under this program do not exceed 95% of area median.

The Sagan Bonita affordable home owner housing project does comply with Section 215 requirements. The project by completion is expected to produce 56 affordable single-family dwelling available for homeownership.

**3. Describe efforts to address “worst-case” housing needs and housing needs of persons with disabilities.**

Homeowner Rehabilitation Program – GHURA continues to provide deferred and zero interest loans to assist low income homeowners to rehabilitate the substandard conditions of their primary home. Homes are renovated to meet local building code standards.

The Karidat Mong-mong apartments offer four units to individuals with disabilities who require supportive services. Supportive services are provided by the Catholic Social Service organization and funded through the Supportive Housing Program (SHP) grant.

## **Public Housing Strategy**

**1. Describe actions taken during the last year to improve public housing and resident initiatives.**

- a. Improved public housing management occupancy rate to 97.7%, i.e., at least 681 units were occupied by the end of the fiscal year with at least 53 units under modernization.**
- b. Improved housing voucher management occupancy rate to 97%.**
- c. Increased customer satisfaction**

- By monitoring resident services and gauging satisfaction through the use of annual resident surveys. The results of the survey will be used to identify service gaps and future program planning.
- By promoting awareness and sensitivity to the needs of the elderly and persons with disability by providing staff training on disability and accessibility requirements; and
- By improving the delivery of services under the Public Housing and Section 8 HCV Programs.

**d. Concentrated on efforts to improve specific management functions: (list; e.g., public housing finance; voucher unit inspections)**

- By reducing the Public Housing vacant unit turnaround time;
- By reducing Public Housing occupancy loss;
- By improving the delivery services of the Public Housing and Section 8 HCV Programs.
- By renovating or modernizing public housing units in a timely manner.
- By updating the Public Housing Admissions and Continued Occupancy Policy (ACOP) and Section 8 Administrative Plan to ensure that policies align with HUD rules and regulations.
- By improving the rent collection policy and procedures, collecting current and past due rents, and maintaining a rent collection rate of 3%.

## **Barriers to Affordable Housing**

**1. Describe actions taken during the last year to eliminate barriers to affordable housing.**

The Guam Affordable Housing Symposium was held in June 2011 and included local and federal agencies, corporate and private businesses, and NGO's. The focus on the symposium was to address the ongoing affordable housing issues including the upcoming military buildup and its effects on the housing market.

Several Task teams were organized to address the cost of constructing affordable homes. The first team consists of the following local government agencies: Guam Waterworks Authority, Guam Environmental Protection Agency, Guam Coastal Commission, Department of Land Management and GHURA. These agencies are to determine the various cost barriers in developing the required infrastructures to support the construction of homes. The team will be looking at rezoning (reducing lot size, zero lot lines and other means in reducing cost of landownership), waste control, to include on-site sewer treatment, and other ideas on reducing water run-offs containment.

The second team was organized to work with the private developers, bankers, insurance companies and small construction companies in developing other cost effective home construction.

With the Military build-up, construction costs, availability of a workforce, and availability of construction materials will be a major concern. Recognizing this concern, there have been alternate plans towards other types of homes being constructed, to include prefab homes made with material other than CMU or pour in place concrete. In order to proceed with this concept, the support of both the lending institutions and insurance companies are needed.

Guam continues to push for additional funding to address the projected increase in cost for the Housing Choice Voucher Program and the reduction of housing inventory for low/mod income families. Much of our success has been achieved through the Low-Income Housing Tax Credit Program (LIHTC). Through the LIHTC program, two new projects have been awarded. The projects address additional affordable rental units.

## **HOME/ American Dream Down Payment Initiative (ADDI)**

### **1. Assessment of Relationship of HOME Funds to Goals and Objectives**

- a. Evaluate progress made toward meeting goals for providing affordable housing using HOME funds, including the number and types of households served.**

*Homeowner Rehabilitation Program* – GHURA continues to provide deferred and zero interest loans to assist low-income homeowners in rehabilitating the substandard conditions of their primary home. Homes are renovated to meet local building code standards. A total of 9 households served were below 50% Area Median Income.

### **2. HOME Match Report**

- a. Use HOME Match Report HUD-40107-A to report on match contributions for the period covered by the Consolidated Plan program year.**

N/A - The HOME match requirement is waived for Guam.

### **3. HOME MBE and WBE Report**

- a. **Use Part III of HUD Form 40107 to report contracts and subcontracts with Minority Business Enterprises (MBEs) and Women's Business Enterprises (WBEs).**

No HOME-funded contracts were issued this program year to an MBE or WBE.

#### **4. Assessments**

- a. **Detail results of on-site inspections of rental housing.**

Annual physical inspection of the LIHENG Apartments rental housing units acquired or constructed with HOME funds were conducted in PY10. LIHENG Apartments is the name given to four scattered-site apartment complexes managed and operated by Catholic Social Service, non-profit organization. Three of the apartment units are operating as transitional housing for homeless individuals/families, and one as an elderly housing complex. GHURA staff continues to conduct its annual inspections to ensure any deficiencies that may arise are corrected timely.

- b. **Describe the HOME jurisdiction's affirmative marketing actions.**

HOME funded programs are marketed through local banks, real estate professionals, private and public agencies. Network with these organizations results in numerous HOME eligible referrals. GHURA also participated in the 2011 Guam Affordable Housing Symposium sponsored by the Federal Reserve Bank of San Francisco and the Habitat for Humanity Housing Symposium where HOME funded programs were presented.

- c. **Describe outreach to minority and women owned businesses.**

HOME funded program projects follow a regulated procurement process which require requests for quotations, proposals and bid submissions. This process is published for public solicitation through two local newspapers. Contractor listing is maintained for all contractors interested in the Homeowner Rehabilitation program which includes minority and women owned businesses. Listing is provided to homeowners to secure minimum 3 estimates for their project. At homeowner request, contractors from the listing are informed of projects open for estimates.

## **HOMELESS**

### **Homeless Needs**

1. **Identify actions taken to address needs of homeless persons.**

GHURA oversees the activities and programs funded through the HUD Continuum of Care (CoC) programs of Shelter Plus Care (S+C) and the Supportive Housing Program (SHP). S+C and SHP are competitive grants under the HUD Continuum of Care awarded to organizations providing services to homeless populations. Service providers receiving S+C & SHP funding are required to be active members of the Guam Homeless Coalition, working to coordinate and improve the island's efforts to deliver needed services to

Guam's homeless population. The Guam Homeless Coalition (GHC) holds monthly meetings throughout the program year, on the third Wednesday of each month.

#### Supportive Housing Program (SHP)

- *Guma Hinemlo'* – Guma Hinemlo' is a permanent supportive housing facility for homeless individuals with serious mental illness with Department of Mental Health and Substance Abuse (DMHSA) as the project sponsor. Guma Hinemlo' provides case management, mental health care, transportation, personal care and supportive counseling to homeless persons. The staff work with residents on improving their life management skills including nutrition management, money management, home management, medical management, time management, problem solving, coping skills and personal safety skills. Guma Hinemlo' provides services to homeless persons with mental illness who are clinically stable but unable to live independently without supervision. The total number of homeless persons authorized for the project when the project is at full capacity is seven (7). Figures obtained from the most recent Guma Hinemlo' Annual Performance Report shows that eight individuals received care and supportive services provided during PY10.
- *Homeless Management Information System (HMIS)* – Guam utilizes HMIS to assist homeless service providers coordinate and track homeless families and individuals as they move through Guam's Continuum of Care (CoC) system. HMIS participation is mandatory for every organization receiving HUD SHP and Shelter Plus Care (S+C) funds. The goal of HMIS is to provide data that will help communities improve their response to homelessness to address the problem more effectively. Another HMIS benefit is in providing service providers with a coordinated response system enabling them to improve their delivery of services to their clients and customers. The Salvation Army was awarded a one-year renewal grant of \$79,082 in PY10 to continue implementation of HMIS. HMIS was awarded \$71,600 additional funds for FY2012 to increase the current staff to include a Data Analyst who will be responsible for monitoring the integrity of data collected, monitoring data collection practices, and generating program agency, and/or continuum level data reports. The Data Analyst will also make projections regarding future trends and identify patterns based on the data collected. Customized reports will also be generated providing a comprehensive analysis on the extent of homelessness and how it is addressed.
- *CARIDAD Permanent Housing (PH) Program* – Catholic Social Service was awarded a one-year renewal grant of \$28,224 in PY10. CARIDAD PH provides supportive services to disabled individuals residing in the Karidat Apartment complex in Mong-mong. Figures obtained from the most recent CARIDAD Annual Performance Report show that 4 (four) persons received assistance in the year. Annual expenditures totaled \$21,793.94 for the reporting period.
- *LIHENG Transitional Housing and Case Management (THCM)* – Catholic Social Service administers the LIHENG THCM for residents of the LIHENG Apartments. LIHENG apartments are scattered-site CSS-operated transitional housing complexes. Participants are afforded case management services to assist in the development of economic independence, assistance in accessing job training, employment programs, educational programs, and job placement services that transition individuals from training to employment. Figures obtained from the most recent THCM Annual Performance Report show that THCM served 25 client/residents (39 households).

HUD has approved the Guam CoC a one-year renewal of the THCM program in the amount of \$60,019 during PY10. Expenditures totaled \$64,781.90 for the PY10 period. The amount of expenditures reflects an amount higher than the approved grant amount, as it covers the use of two grants within the same reporting period. (please refer to SHP expenditure charts)

- OASIS – Elim Pacific Ministries is a Non-Profit Organization that was awarded \$125,415.00.00 of SHP funds to carry out the Oasis Empowerment Center Program, a transitional supportive housing and recovery service program for homeless women who are in need of substance abuse recovery services. Elim Pacific Ministries reported in its last APR that they expended \$123,610.96 and assisted 18 homeless women during PY10.

#### Shelter Plus Care (S+C)

- Lighthouse Recovery Center (LRC) Aftercare Housing Program (AHP) – The Salvation Army Guam Corps. operates the LRC AHP, providing tenant-based rental voucher assistance to successful LRC clients in support of their continued recovery. Figures obtained from the most recent LRC Aftercare Annual Performance Report show that 14 individuals received voucher assistance TSA was awarded a one-year renewal grant of \$175,392.00 LRC AHP expenditures totaled \$118,814.81 during PY10.
- *Housing First Voucher Program (HFVP)* – GHURA's Community Development Division administers the HFVP for Guam. Currently, HFVP provides rental and utilities assistance to 14 clients. A total of 16 vouchers were previously awarded for the program, but due to a projected shortfall in the availability of funds, and increase in rental costs, HFVP decreased the number of vouchers to 15. Expenditures totaled \$177,640 during PY10.

Continuum of Care (CoC) Grants - Guam's Continuum of Care strategy is to coordinate a system of homeless programs to transition homeless families and individuals through the continuum of care system and eventually into permanent housing. To do so requires the development of a formal Continuum of Care group of service providers made up of NGOs, government organizations, private sector and community interests. Guam continues to develop its CoC partnerships of homeless provider organizations and the community and developed plans and strategies to end homelessness.

## **2. Identify actions to help homeless persons make the transition to permanent housing and independent living.**

- The Lighthouse Recovery Center Aftercare Program – The Lighthouse Recovery Center, transitional housing for homeless men with substance abuse issues, administers a 6-month residential treatment recovery program. Participants who complete the residential treatment recovery program are afforded the opportunity to participate in the Lighthouse Recovery Center Aftercare Program, a tenant-based rental assistance program. The LRC Aftercare program is aimed at providing continued out-patient recovery and counseling while participants transition into independent living. LRC Aftercare assists homeless men with a disability.
- CARIDAD Supportive Services Only Program – The CARIDAD Supportive Services Only Program aims at assisting homeless individuals with disabilities in obtaining mainstream services through a network of service providers. CARIDAD SSO program provides supportive services to four clients. Four of eight units at the KARIDAT



Mong-mong apartments, operated by CSS, are utilized for CARIDAD SSO program participants.

- LIHENG Transitional Housing and Case Management (THCM) – LIHENG Transitional Housing is comprised of 3 scattered-site transitional housing apartment complexes. Case Management and Job training are offered to residents of LIHENG. CSS administers the THCM program in conjunction with the LIHENG Transitional Housing facilities. Residents are allowed to stay in the apartments for a maximum of up to 24 months. While residing in the LIHENG apartments, residents of this program partake in an individual assessment plan outlining their needs for job training and placement to obtain the skills necessary to become self-sufficient and secure employment. Residents are afforded case management services to assist in the development of economic independence, assistance in accessing job training, employment programs, educational programs, and job placement services.
- Homeless Prevention and Rapid Re-housing (HPRP) - Catholic Social Service (CSS) received American Recovery and Reinvestment Act (ARRA) funds through Guam Housing and Urban Renewal Authority (GHURA) to develop and carryout the objectives of HPRP. CSS assists homeless persons such as those who are at eminent risk of losing their housing with Homeless Prevention, and those coming from the street with Rapid Re-housing temporary assistance funds. The HPRP CSS Program focuses on assisting homeless individuals or families with temporary assistance while providing supportive services to effectively ensure that households are able to maintain their housing once the temporary assistance ends. Households are provided Case Management assistance and are re-evaluated every three months to ensure that they are meeting their goals towards becoming self-sufficient. Participants of the program develop an Individual Service Plan that identifies goals and steps make certain that participants are able to transition to permanent housing.

### **3. Identify new Federal resources obtained from Homeless SuperNOFA.**

Guam received renewal funding for ongoing SHP and S+C activities. Total grant funds received through the two Continuum of Care grants for homeless activities is \$1,017,891. Each activity received renewal funding for a 12-month period. Department of Mental Health and Substance Abuse received \$313,363 for the Guma Hinemlo' program, a permanent housing facility for persons with serious mental illness. Catholic Social Service received funding for two activities: 1) CARIDAD Permanent Housing Program received \$28,244 in their efforts to provide case management to individuals with disabilities residing for four of the Karidat Mong-mong Apartment complex. 2) CSS received \$60,019 for the renewal of the Transitional Housing and Case Management program supporting residents of the LIHENG Transitional Housing. Oasis Empowerment Center received renewal funding of \$125,415 for providing housing, rehabilitation and support service to women with substance abuse problems. The Salvation Army Corps Guam received \$79,082 to continue the operation of Guam's Homeless Management Information System (HMIS) and \$175,392 for Lighthouse Recovery Center's Aftercare Housing Program, a tenant based rental assistance (TBRA) under Shelter Plus Care (S+C). GHURA received \$165,796.00 for the Housing First Voucher Program, also TBRA program under the S+C program.

## **Specific Homeless Prevention Elements**

### **1. Identify actions taken to prevent homelessness.**

Homelessness Prevention and Rapid Re-Housing Program (HPRP) funds is utilized by The Salvation Army Family Service Center (TSA/FSC) and Catholic Social Service (CSS) to provide homelessness prevention assistance to households who would otherwise become homeless and to rapidly re-house persons who are homeless and coming from the streets or places not meant for human habitation.

TSA/FSC and CSS assess and document that the household would become homeless “but for” HPRP assistance. In general, this means that a household would require emergency shelter or would otherwise become homeless in the absence of HPRP assistance. This includes assessing and documenting a household’s support networks and financial resources, and other housing options.

To date, Guam has assisted 1,450 households with HPRP funds. Guam submits quarterly reports online at e-snaps and federal reporting. The HPRP report is also made available to the public through GHURA’s website at [www.ghura.org](http://www.ghura.org).

## **Emergency Shelter Grants (ESG)**

### **1. Identify actions to address emergency shelter and transitional housing needs of homeless individuals and families (including significant subpopulations such as those living on the streets).**

ESG funds are used to assist The Salvation Army Corps Guam in providing services and housing to homeless populations.

- The Lighthouse Recovery Center (LRC) receives funds for operations and essential services for its transitional housing facility. LRC provides shelter and supportive services to homeless men recovering from substance abuse. Funding for operational costs include maintenance, occupancy costs, food, furnishings and equipment. ESG funds for essential services assists individuals/families with homelessness prevention programs.

### **2. Assessment of Relationship of ESG Funds to Goals and Objectives**

#### **a. Evaluate progress made in using ESG funds to address homeless and homeless prevention needs, goals, and specific objectives established in the Consolidated Plan.**

The Guam ConPlan identifies the problems/needs of the island’s homeless population. ESG funds assist in addressing these issues through the operations of the Lighthouse Recovery Center (LRC) operated by The Salvation Army Corps Guam. The LRC addresses the identified ConPlan need to provide remedy for insufficient funding available to operate the current transitional shelter for homeless men recovering from substance abuse.

#### **b. Detail how ESG projects are related to implementation of comprehensive homeless planning strategy, including the number and types of individuals and persons in households served with ESG funds.**

ESG funds are used to address the need for services identified in Guam’s ConPlan for the benefit of the island’s homeless population. ESG funds assist those individuals whose incomes fall well below the low- and very-low income categories, the most vulnerable within our community.



### **3. Matching Resources**

- a. Provide specific sources and amounts of new funding used to meet match as required by 42 USC 11375(a)(1), including cash resources, grants, and staff salaries, as well as in-kind contributions such as the value of a building or lease, donated materials, or volunteer time.**

The Salvation Army Corps Guam continues to receive funds through the Federal Emergency Management Agency (FEMA) Emergency Food and Shelter Grant. In PY10, TSA received \$47,000 of FEMA grant funds. TSA also leverages with in-kind services and community contributions/donations (individual, corporate, foundations). Donations to the LRC include food, clothing, and clinic services with limited medical consultation.

The Family Service Center (FSC)/One-Stop Homeless Assistance Center provided life skills classes, and limited rental and utility assistance for homeless transitioning out of the Lighthouse Recovery Center. The Department of Mental Health and Substance Abuse (DMHSA) and the Pacific Behavioral Health Clinic provided psychiatric assessments, follow-up treatment and medications. The Department of Public Health and Social Services (DPHSS) also provided tuberculosis testing and HIV/AIDS testing.

### **4. State Method of Distribution**

- a. States must describe their method of distribution and how it rated and selected its local government agencies and private nonprofit organizations acting as subrecipients.**

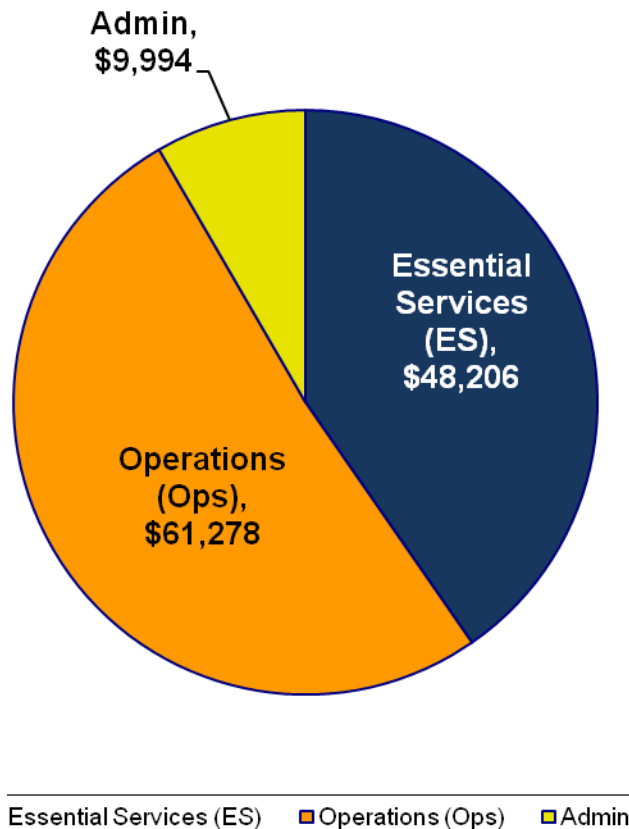
N/A

### **5. Activity and Beneficiary Data**

- a. Completion of attached Emergency Shelter Grant Program Performance Chart or other reports showing ESGP expenditures by type of activity. Also describe any problems in collecting, reporting, and evaluating the reliability of this information.**

Guam Service Providers have experience challenges ensuring that unduplicated counts are properly collected and reported. Guam uses HMIS to provide a user-oriented automated records system. This system aids to expedite client intake procedures, improve referral accuracy and support the collection of information that can be used for program improvement and service planning. HMIS improves collaboration among participating agencies, ensuring a Continuum of Care that will speed-up the process of a homeless person's access to needed resources and accelerate achievement towards self-sufficiency. Ultimately, the homeless population benefits as more homeless move from homelessness to permanent housing.

## ESG Expenditures PY10



### b. Homeless Discharge Coordination

Guam's Interagency Council on Homelessness and Guam Homeless Coalition developed and approved a community Discharge Planning Protocol, which does not allow release or discharge into homelessness, including not releasing to homeless shelters. The protocol established that all institutions such as Guam Memorial Hospital Authority, Department of Mental Health and Substance Abuse, Department Of Corrections and Foster Care make appropriate arrangements for discharge planning to all and specifically to those that find themselves homeless upon admission.

A Discharge Plan requires planning for a person's exit from a treatment, correctional, or other custodial setting into residential setting within the community. The discharge policy of various public facilities and institutions are outlined below:

#### 1. *Health Care Facility*

It is the policy of Guam Memorial Authority (GMHA) that all patients admitted to the facility shall receive a complete and comprehensive assessment by a qualified

individual to allow development and implementation of a discharge plan that will meet the individualized health and housing needs of the patient.

A patient's discharge needs shall be assessed upon admission and a discharge plan will be developed using a collaborative approach to meeting the patients' needs for discharge in the community. A discharge preparation memorandum will enable nursing staff to document that referrals were made to any and all organizations such as: social services, home health care services, and adult or child protective services. Referrals can also be initiated by any member of the Interdisciplinary care Team (ICT). The team is responsible for updating, resolving and prioritizing the plan. The ICT would identify and address the patients' care and needs upon admission throughout the hospitalization and during the discharge. ICT acknowledge the discharge preparation with completed assessment and make recommendations for appropriate care, housing and continuum of care of the patient.

## *2. Mental Health Care Facility*

Department of Mental Health and Substance Abuse's (DMHSA) policy is that all cases are reviewed for discharge purposes when a client's level of functioning has improved, when the treatment plan has been resolved and goals have been attained. The client case is reviewed with the Supervisor of treatment branch for formulation of discharge plan. If the client needs more support services, a meeting is called among service providers to ensure that appropriate services will be provided to the client. Any and all recommendation by the team is documented and entered in the clients' chart. DMHSA ensures that client is not discharge into homelessness by working with their family or collaborating with GHURA, the Guam Homeless Coalition and other shelter providers.

## *3. Foster Care Facility*

The Department of Public Health and Social Services (DPHSS) - Bureau of Social Services Administration, Child Protective Services (BOSSA, CPS) administers the Foster care program. The goal is to help children reunite with their families. Should reunification not be in the best interest of the children, the Bureau finds homes for the children in relative placements or licensed foster care. Many children are reunited with their parent(s) or primary caregivers; some are adopted and leave foster care. However, others may remain in long-term foster care. The Foster Care Program's discharge policy prohibits it from closing any foster care case unless the young adult has housing in place. The program prepares youth for the transition out of foster care. The transition plan includes but is not limited to, education, employment and housing. The program works closely with organizations that serve youth such as Sanctuary Incorporated, educational programs such as the University of Guam and the Guam Community College, employment programs such as those provided by the Guam Department of Labor and the Agency for Human Resources Development, to prepare youth transitioning out of foster care into independent living.

## *4. Youth Facility*

Department of Youth Affairs (DYA) - The DYA operates a youth correctional facility. The DYA has a discharge policy that prevents it from releasing youth from their facility if a housing solution has not been identified. To prevent discharge into homelessness, DYA helps youth completing their stay to reconcile with their families.

DYA's goal is to help the family heal and reunite children with their parents. In the event that reunification with the immediate family is not possible, the DYA works with the youth to identify an extended family that will accept and nurture the youth. If extended family is unwilling, unable, or if there is no extended family, the youth is placed in the Foster Care Program. (See #3, above).

#### 5. *Prison Facility*

##### Department of Corrections (DOC)

DOC has programs such as basic education, life skills, computer tutorials to assist inmates whose goal is to reintegrate into the community, improving the chances of survival upon release. Forensic programs such as anger management, behavior modification are other types of program that DOC administers to prepare the inmate to deal with emotional hardships when discharged from the facility.

The Parole Services Division (PSD) partners with the community for employment, aftercare counseling and supportive services. Depending on the individual (inmate) classification or status the division provides assistance specifically temporary housing assistance from community resources such as The Salvation Army, Oasis, Guma San Jose and the James Ji Foundation.

**c. Explain how your government is instituting a homeless discharge coordination policy, and how ESG homeless prevention funds are being used in this effort.**

The Guam Interagency Council on Homelessness is the islands policy body for guiding efforts to end homelessness in Guam. During the PY10 period, the Council was chaired by the former First Lady of Guam and co-chaired by the former Executive Director of the Guam Housing and Urban Renewal Authority. Updating the island's comprehensive Discharge Plan and the 5-year Plan to End Homelessness are immediate priorities of the Council. Special committees were formed in late 2008 to address these priorities. ESG homeless prevention funds are not directly utilized to institute a homeless discharge coordination program, although funds are used to support programs supporting an end to homelessness.

## COMMUNITY DEVELOPMENT

### Community Development

#### Assessment of Relationship of CDBG Funds to Goals and Objectives

**a. Assess use of CDBG funds in relation to the priorities, needs, goals, and specific objectives in the Consolidated Plan, particularly the highest priority activities.**

Guam has continued to strive to meet its Community Development Block Grant goals. The greatest part of its CDBG funding has been used for Public Facilities and Improvement projects.

| Goals                      | Objectives                  | Problem/Need  | Project   | National Objective |
|----------------------------|-----------------------------|---|---|--------------------|
| Housing Goals              | Decent Housing              | Acquire, construct, or rehabilitate structures to sustain the current stock of affordable housing for low- and moderate-income populations and special needs populations.           | <b>Renovation and Upgrade of the LIHENG Elderly Housing</b> a 10-unit rental apartment complex for elderly low- and moderate-income renters.  | LMC                |
| Housing Goals              | Decent Housing              | Assist very-low and low-income homeowners to sustain the physical and economic life of their homes, to meet current building code standard, and/or to modify to meet ADA standards. | <b>Homeownership Rehabilitation Direct Costs</b> , costs related to the provision of services to homeowners engaging in rehabilitation activities.                                  | LMH                |
| Homeless Goal              | Suitable Living Environment | Support the work of organizations providing assistance to very-low and low-income individuals, and special needs populations.   | <b>Lighthouse Recovery Center</b> residential treatment facility for homeless men recovering from substance abuse Operations Costs.   | LMC                |
| Homeless Goal              | Suitable Living Environment | Support the work of organizations providing assistance to very-low and low-income individuals, and special needs populations.   | <b>Guma Hinemlo Permanent Supportive Housing</b> permanent supportive housing for adults with serious mental illness, cash match for operations and supportive services costs.      | LMC                |
| Homeless Goal              | Suitable Living Environment | Support the work of organizations providing assistance to very-low and low-income individuals, and special needs populations.   | <b>Family Service Center/One Stop Homeless Assistance Center</b> HMIS cash match and operations costs for administering the Homeless prevention and Rapid Re-Housing Program (HPRP) | LMC                |
| Community Development Goal | Suitable Living Environment | Construct or rehabilitate facilities to serve low- and moderate-income communities and special needs populations: Emergency and Transitional Shelters.                              | <b>Design and Construction Alee 1 Housing for Women with Children</b> a facility providing housing to victims of domestic violence and their families.                              | LMC                |
| Community Development Goal | Suitable Living Environment | Construct or rehabilitate facilities to serve low- and moderate-income communities and special needs populations: Community centers, sports, and recreational facilities.           | <b>Renovation and Construction of Macheche Neighborhood Multi-Purpose Facility</b> will service the Macheche neighborhood in the Village of Dededo, 59.52% low/mod population.      | LMA                |

**b. Evaluate progress made toward meeting goals for providing affordable housing using CDBG funds, including the number and types of households served.**

Guam has utilized CDBG funds largely for activities which support the sustainability of affordable housing in communities by strengthening the infrastructure which supports low- and moderate-income populations and subpopulations.

CDBG funds were also used to pay for costs related to the provision of services to homeowners engaging in rehabilitation activities. The rehabilitation activities are to

assist very-low and low-income homeowners to sustain the physical and economic life of their homes to meet current local building code standards.

- c. Indicate the extent to which CDBG funds were used for activities that benefited extremely low-income, low-income, and moderate-income persons.**

Eligible income group's benefit through the funding of the Expansion and Renovation of the Southern Region Community Health Center a *Public Facilities and Improvement* project and the Family Service Center/One-Stop Homeless Assistance Center a *Public Services* project, see details/descriptions in above table.

## **2. Changes in Program Objectives**

- a. Identify the nature of and the reasons for any changes in program objectives and how the jurisdiction would change its program as a result of its experiences.**

Through PY10, Guam continued to pursue its program objectives in accordance with the approved ConPlan. The pursuit of program objectives has not changed, however the project time line to address the proposed activities to meet these objectives are re-evaluated on occasion. Limited resources and limited service providers will, at times impede Guam's progress to meet its program objective according to the ConPlan estimated timelines. However, the objectives remain the focus of Guam's efforts and activities.

## **3. Assessment of Efforts in Carrying Out Planned Actions**

- a. Indicate how grantee pursued all resources indicated in the Consolidated Plan.**  
**b. Indicate how grantee provided certifications of consistency in a fair and impartial manner.**  
**c. Indicate how grantee did not hinder Consolidated Plan implementation by action or willful inaction.**

Guam did not hinder the implementation of its ConPlan by action or willful inaction. Guam endeavors to select and implement only those activities which will address identified ConPlan priorities, goals, and objectives. Guam engages only in those activities for which funding approval has been received, for which eligibility is established to best implement those activities within the target timeliness of the Consolidated Plan.

## **4. For Funds Not Used for National Objectives**

- a. Indicate how use of CDBG funds did not meet national objectives.**

Guam did not engage in any CDBG-funded activities that did not meet the purposes indicated in one of the three established national objective areas. Guam works diligently to ensure full compliance with the National Objective requirements.

- b. Indicate how did not comply with overall benefit certification.**

N/A

**5. Anti-displacement and Relocation – for activities that involve acquisition, rehabilitation or demolition of occupied real property**

**a. Describe steps actually taken to minimize the amount of displacement resulting from the CDBG-assisted activities.**

The *Construction of the Agat-Santa Rita Fire Station* project funded with CDBG and CDBG-R impacted an area that included five Agat staff housing units which were demolished pursuant to the fire station project plan. These units were transferred by the Government of Guam to GHURA. GHURA evaluated the impact area to assure that the required demolition was necessary for the benefit of the community with minimal displacement. There were two renter household units who were displaced due to the demolition of their occupied units which benefited the community.

**b. Describe steps taken to identify households, businesses, farms or nonprofit organizations who occupied properties subject to the Uniform Relocation Act or Section 104(d) of the Housing and Community Development Act of 1974, as amended, and whether or not they were displaced, and the nature of their needs and preferences.**

As in all relocation cases, GHURA identified displacees and determined their replacement housing needs. Those who were displaced were awarded relocation payments in accordance to the Uniform Relocation Act (URA).

**c. Describe steps taken to ensure the timely issuance of information notices to displaced households, businesses, farms, or nonprofit organizations.**

GHURA follows the URA regulations that cover planning, notices, advisory services and filing claims for payments under the general relocation requirements. GHURA took steps to ensure cooperation and coordination with the affected occupants in order for the project to continue efficiently with minimal duplication efforts. Printed copies of the HUD information brochures were made available to the affected families.

**6. Low/Mod Job Activities – for economic development activities undertaken where jobs were made available but not taken by low- or moderate-income persons**

N/A – Guam did not engage in CDBG-funded Low/Mod Job Activities in PY10.

**a. Describe actions taken by grantee and businesses to ensure first consideration was or will be given to low/mod persons.**

N/A

**b. List by job title of all the permanent jobs created/retained and those that were made available to low/mod persons.**

N/A

**c. If any of jobs claimed as being available to low/mod persons require special skill, work experience, or education, provide a description of steps being taken or that will be taken to provide such skills, experience, or education.**

N/A

**7. Low/Mod Limited Clientele Activities – for activities not falling within one of the categories of presumed limited clientele low and moderate income benefit**

- a. Describe how the nature, location, or other information demonstrates the activities benefit a limited clientele at least 51% of whom are low- and moderate-income.**

Guam evaluates Census data, conducts site visits, analyzes map data and utilizes other tools at its disposal to determine the service areas for projects slated to receive CDBG funding. Guam also consults with the intended service provider or user-agency (in the case of construction activities) to clearly identify their intended service area, ensuring that the area in question meets the population requirement of at least 51% of whom are low- and moderate-income persons.

**8. Program income received**

- a. Detail the amount of program income reported that was returned to each individual revolving fund, e.g., housing rehabilitation, economic development, or other type of revolving fund.**

A nominal amount of program income was recorded through the issuance of bid documents or Request for Proposals (RFP); documents related to the funded project.

- b. Detail the amount repaid on each float-funded activity.**

N/A

- c. Detail all other loan repayments broken down by the categories of housing rehabilitation, economic development, or other.**

N/A

- d. Detail the amount of income received from the sale of property by parcel.**

N/A

**9. Prior period adjustments – where reimbursement was made this reporting period for expenditures (made in previous reporting periods) that have been disallowed, provide the following information:**

N/A

- a. The activity name and number as shown in IDIS;**

N/A

- b. The program year(s) in which the expenditure(s) for the disallowed activity(ies) was reported;**

N/A

- c. The amount returned to line-of-credit or program account; and**

N/A

- d. Total amount to be reimbursed and the time period over which the reimbursement is to be made, if the reimbursement is made with multi-year payments.**

N/A

**10. Loans and other receivables**

N/A



- a. **List the principal balance for each float-funded activity outstanding as of the end of the reporting period and the date(s) by which the funds are expected to be received.**

N/A – Guam is not engaged in float-funded activities.

- b. **List the total number of other loans outstanding and the principal balance owed as of the end of the reporting period.**

N/A – Guam did not engage in CDBG-funded lending activities

- c. **List separately the total number of outstanding loans that are deferred or forgivable, the principal balance owed as of the end of the reporting period, and the terms of the deferral or forgiveness.**

N/A

- d. **Detail the total number and amount of loans made with CDBG funds that have gone into default and for which the balance was forgiven or written off during the reporting period.**

N/A

- e. **Provide a List of the parcels of property owned by the grantee or its subrecipients that have been acquired or improved using CDBG funds and that are available for sale as of the end of the reporting period.**

N/A

#### **11.Lump sum agreements**

N/A

- a. **Provide the name of the financial institution.**

N/A

- b. **Provide the date the funds were deposited.**

N/A

- c. **Provide the date the use of funds commenced.**

N/A

- d. **Provide the percentage of funds disbursed within 180 days of deposit in the institution.**

N/A

#### **12.Housing Rehabilitation – for each type of rehabilitation program for which projects/units were reported as completed during the program year**

- a. **Identify the type of program and number of projects/units completed for each program.**  
b. **Provide the total CDBG funds involved in the program.**  
c. **Detail other public and private funds involved in the project.**

*Homeownership Rehabilitation Direct Costs* - CDBG funds supported the administration of the Homeowner Rehabilitation Loan Program under HOME. The Rehabilitation Loan Program assists low- and very-low income homeowners to sustain the physical and economic life of their homes. Eligible CDBG costs are related to the provision of services to homeowners engaging in rehabilitation

activities. Funds in the amount of \$77,000 have been allocated in PY10 to address this need.

*Renovation of Kitchen Counters at LIHENG III* – Guam used CDBG funds to remove and replace damaged kitchen counters in 14 of the Liheng III transitional housing units for homeless individuals and families and to sustain the economic life of these units. A total of \$78,798.11 has been expended to address this project. The project was completed in PY10, and no additional expenditures were used in FY11.

**13. Neighborhood Revitalization Strategies – for grantees that have HUD-approved neighborhood revitalization strategies**

- a. **Describe progress against benchmarks for the program year. For grantees with Federally-designated EZs or ECs that received HUD approval for a neighborhood revitalization strategy, reports that are required as part of the EZ/EC process shall suffice for purposes of reporting progress.**

N/A

**Antipoverty Strategy**

**1. Describe actions taken during the last year to reduce the number of persons living below the poverty level.**

Guam continues to fund the efforts of the Family Service Center/One-Stop Homeless Assistance Center. Funds are used to assist FSC in providing life skills classes, money management and case management. Families assisted are those living at the poverty level and who are not eligible for these services under the various mainstream social service programs. Additionally, FSC invites other private organizations such as Citibank, Guam Contractor's Association and One-Stop Career Center to assist clients on pre-employment enhancement and training. Services include resume writing, information on job training opportunities, and ways to maintain or increase their income. CDBG funds provided to FSC are used for to meet the HMIS match requirement as well as operations costs to support HPRP.

## NON-HOMELESS SPECIAL NEEDS

**Non-homeless Special Needs**

**1. Identify actions taken to address special needs of persons that are not homeless but require supportive housing, (including persons with HIV/AIDS and their families).**

Guam did not engage in activities to serve non-homeless individuals with special needs during PY10.

**Specific HOPWA Objectives**

Guam does not participate in the HOPWA Program

**1. Overall Assessment of Relationship of HOPWA Funds to Goals and Objectives  
Grantees should demonstrate through the CAPER and related IDIS reports the**

**progress they are making at accomplishing identified goals and objectives with HOPWA funding. Grantees should demonstrate:**

- a. That progress is being made toward meeting the HOPWA goal for providing affordable housing using HOPWA funds and other resources for persons with HIV/AIDS and their families through a comprehensive community plan;**

N/A

- b. That community-wide HIV/AIDS housing strategies are meeting HUD's national goal of increasing the availability of decent, safe, and affordable housing for low-income persons living with HIV/AIDS;**

N/A

- c. That community partnerships between State and local governments and community-based non-profits are creating models and innovative strategies to serve the housing and related supportive service needs of persons living with HIV/AIDS and their families;**

N/A

- d. That through community-wide strategies Federal, State, local, and other resources are matched with HOPWA funding to create comprehensive housing strategies;**

N/A

- e. That community strategies produce and support actual units of housing for persons living with HIV/AIDS; and finally,**

N/A

- f. That community strategies identify and supply related supportive services in conjunction with housing to ensure the needs of persons living with HIV/AIDS and their families are met.**

N/A

- 2. This should be accomplished by providing an executive summary (1-5 pages) that includes:**

- a. Grantee Narrative**

- i. Grantee and Community Overview**

- (1) A brief description of your organization, the area of service, the name of each project sponsor and a broad overview of the range/type of housing activities and related services**

N/A

- (2) How grant management oversight of project sponsor activities is conducted and how project sponsors are selected**

N/A

- (3) A description of the local jurisdiction, its need, and the estimated number of persons living with HIV/AIDS**

N/A

- (4) A brief description of the planning and public consultations involved in the use of HOPWA funds including reference to any appropriate planning document or advisory body**

N/A

- (5) What other resources were used in conjunction with HOPWA funded activities, including cash resources and in-kind contributions, such as the value of services or materials provided by volunteers or by other individuals or organizations

N/A

- (6) Collaborative efforts with related programs including coordination and planning with clients, advocates, Ryan White CARE Act planning bodies, AIDS Drug Assistance Programs, homeless assistance programs, or other efforts that assist persons living with HIV/AIDS and their families.

N/A

## **ii. Project Accomplishment Overview**

- (1) A brief summary of all housing activities broken down by three types: emergency or short-term rent, mortgage or utility payments to prevent homelessness; rental assistance; facility based housing, including development cost, operating cost for those facilities and community residences

N/A

- (2) The number of units of housing which have been created through acquisition, rehabilitation, or new construction since 1993 with any HOPWA funds

N/A

- (3) A brief description of any unique supportive service or other service delivery models or efforts

N/A

- (4) Any other accomplishments recognized in your community due to the use of HOPWA funds, including any projects in developmental stages that are not operational.

N/A

## **iii. Barriers or Trends Overview**

- (1) Describe any barriers encountered, actions in response to barriers, and recommendations for program improvement

N/A

- (2) Trends you expect your community to face in meeting the needs of persons with HIV/AIDS, and

N/A

- (3) Any other information you feel may be important as you look at providing services to persons with HIV/AIDS in the next 5-10 years

N/A

## **b. Accomplishment Data**

- i. Completion of CAPER Performance Chart 1 of Actual Performance in the provision of housing (Table II-1 to be submitted with CAPER).

N/A

**ii. Completion of CAPER Performance Chart 2 of Comparison to Planned Housing Actions (Table II-2 to be submitted with CAPER).**

N/A

## OTHER NARRATIVE

**Include any CAPER information that was not covered by narratives in any other section.**

### **Neighborhood Stabilization Program (NSP)**

On March 19, 2009, Guam received approval to amend the Guam PY08 Annual Action Plan in order to incorporate activities of the Guam Neighborhood Stabilization Program (NSP). The U.S. Dept. of Housing and Urban Development approved \$100,674 for Guam, federal funds authorized under the U.S. Congress' passage of HERA, the Housing and Economic Recovery Act (P.L. 110-289, July 30, 2008). HERA was enacted to aid communities impacted by the housing and mortgage crises which came to bear in 2008. NSP funds have been approved for activities intended to redevelop abandoned and foreclosed homes for use as affordable housing.

In Guam, NSP funds were used to acquire and rehabilitate one foreclosed or abandoned housing unit for use as affordable Homeownership by persons at or below 50% of Guam area median income (as established by HUD). Guam identified \$61,333.42 of CDBG (Comm. Dev. Block Grant) program funds to augment the NSP funding for acquisition and rehabilitation activities with total funding of \$162,007.42. In June 2010, Guam completed the purchase of a foreclosed home from Guam Housing Corporation for \$115,000.00 and renovations were completed shortly thereafter. A family was then selected and in-house financing closed on December 23, 2010. The in-house financing included a mortgage and a note for the purchase price of \$100,000.00 at a rate of 4.5% amortized at 30 years. The terms and conditions also included a balloon payment due in 12 months. The purchaser was advised that the in-house financing would have to be refinanced to a conventional mortgage. Purchaser is currently processing with one of the local lenders to refinance this loan.

### **Low Income Housing Tax Credit Program (Low-Income Rental Program)**

In 2005 Guam implemented the IRS Section 42 Low Income Housing Program. This program provides opportunities for qualified developers and projects to receive federal tax credits. These tax credits are then syndicated to provide substantial funding for the development of low income rental units. Three projects have been completed since the inception of the program providing 304 low income rental units. Ongoing construction for two projects are underway expected to be completed late 2011 and late 2012 which would yield an addition 132 low income rental units. During the report period, work continued on Ironwood Heights Phase I & II. Phase I is a 72 unit complex financed entirely through the 1602 Tax Exchange Program. Phase II is partially funded by the 1602 Tax Exchange Program and tax credits from 2010.

## Homeless Prevention and Rapid Re-Housing Program (HPRP)

GHURA reviews the priorities developed as a result of the Continuum of Care planning process in developing Guam's homeless strategy for the Consolidated Plan and priorities for the use of CDBG, HOME and ESG funds.

Guam received \$1,221.922 in HPRP funds under the American Recovery and Reinvestment Act of 2009. HPRP provides homelessness prevention assistance to households who would otherwise become homeless—many due to the economic crisis—and to provide assistance to rapidly re-house persons who are homeless as defined by section 103 of the McKinney-Vento Homeless Assistance Act (42 U.S.C. 11302).

HPRP is focused on housing for homeless and at-risk households. It will provide temporary financial assistance and housing relocation and stabilization services to individuals and families who are homeless or would be homeless *but for* this assistance. Financial assistance is limited to the following activities: short-term rental assistance, medium-term rental assistance, security deposits, utility deposits, utility payments, moving cost assistance, and motel and hotel vouchers.

Guam would coordinate closely with other Recovery Act funding streams so that eligible activities under the other Recovery Act programs are aligned with HPRP funds to create a comprehensive package of housing and services options available to eligible program participants.

GHURA divided the \$1,221,922.00 of HPRP funds it received to two subrecipients – The Salvation Army (TSA) received \$609,426.00 and Catholic Social Service (CSS) \$599,306.00 to carry out all four eligible HPRP activities. Oversight of the HPRP program was assigned to GHURA Planners. Importantly, GHURA Planners focused on ensuring that HPRP kept timely with key expenditure dates identified in the notice by ensuring that 60% of its HPRP funds were expended within in the first two years of the grant.

As of September 30, 2011, HPRP's aggregate QPR 9 report indicated that The Salvation Army and Catholic Social Service assisted a total of 1,450 persons and 340 households with Homelessness Prevention and Rapid Re-housing through all four eligible activities. The report also indicates that they have collectively spent a total of \$1,091,663 for the period covering up to September 30, 2011.

| Priority Needs | Goal   | Objective   | Activity   | I.D. #   | 2010     |        | 2011     |        | 2012     |        | 2013     |        | 2014     |        | Total    |        | Measurement       | Outcomes  | PY10 Activities Complete / Underway / Ongoing  |
|----------------|--|---|--|----------|----------|--------|----------|--------|----------|--------|----------|--------|----------|--------|----------|--------|-------------------|---|--|
|                |  |   |  |          | Proposed | Actual | Proposed | Actual | Proposed | Actual | Proposed | Actual | Proposed | Actual | Proposed | Actual |                   |   |  |
| HOUSING        | Make Decent Housing Available and Accessible | Acquire, construct, rehabilitate, or convert structures for use as housing for special need populations | Housing for Persons with Disabilities  | 1DH-1.1  | 0        |        | 1        |        | 0        |        | 0        |        | 0        |        |          |        | Facility          | Increase the supply of supportive housing which includes structural features and services to enable persons with disabilities to live independently.            |  |
|                |  |   | Housing for Youth and Children   | 2DH-1.1  | 1        | 0      | 0        |        | 0        |        | 0        |        | 0        |        |          |        | Facility          | Young adults will receive permanent housing and supportive services as they transition into independence and self-reliance.                                     |  |
|                |  | Conduct outreach and education on the Fair Housing Act  |  | 6DH-1.1  | 150      | 251    | 150      |        | 150      |        | 150      |        | 150      |        |          |        | Persons           | Renters and homeowners will be more knowledgeable of their right to equal housing.  | Section 8 and Public Housing Briefings; FH brochures and posters printed in multiple languages |
|                |  | Incorporate universal design elements in the construction of affordable housing                         |  | 5DH-1.1  | N/A      |        | N/A      |        | N/A      |        | N/A      |        | N/A      |        |          |        | N/A               |   |  |
|                |  | Support the development and operation of a homeownership counseling program                             |  | 4DH-1.2  | 0        |        | 1        |        | 0        |        | 0        |        | 0        |        |          |        | Persons           | Make the home buying process less complicated and less expensive. Educated and Knowledgeable homebuyers will be capable of sustaining long-term home ownership. |  |
|                | Make Decent Housing Affordable               | Increase homebuyer opportunities for low- and moderate-income individuals                               | Support local lenders to develop innovative programs to increase homeownership         | 7DH-2.1  | 50       | 0      | 50       |        | 50       |        | 50       |        | 50       |        |          |        | Renter Households | Make the home buying process less complicated and less expensive.   |  |
|                |  |   | Support new development of affordable housing opportunities for homebuyers and renters | 8DH-2.1  | 0        |        | 2        |        | 0        |        | 2        |        | 0        |        |          |        | Owner Households  | Make the home buying process less complicated and less expensive.   |  |
|                |  |   | Support new development of affordable housing opportunities for homebuyers and renters | 9DH-2.1  | 10       |        | 10       |        | 10       |        | 10       |        | 10       |        |          |        | Owner Households  | Make the home buying process less complicated and less expensive.   |  |
|                |  |   | Support new development of affordable housing opportunities for homebuyers and renters | 10DH-2.1 | 1        | 1      | 2        |        | 1        |        | 1        |        | 2        |        |          |        | Households        | Make the home buying process less complicated and less expensive.   | NSP  |
|                |  |   | Support new development of affordable housing opportunities for homebuyers and renters | 11DH-2.1 | 0        |        | 0        |        | 10       |        | 0        |        | 0        |        |          |        | Renter Households | Make the home buying process less complicated and less expensive.   |  |
|                |  |   | Support new development of affordable housing opportunities for homebuyers and renters | 12DH-2.1 | 2500     | 0      | 2500     |        | 2500     |        | 2500     |        | 2500     |        |          |        | Renter Households | Make the home buying process less complicated and less expensive.   |  |
|                |  |   | Support new development of affordable housing opportunities for homebuyers and renters |          |          |        |          |        |          |        |          |        |          |        |          |        |                   |   |  |
|                |  |   | Elderly Housing  |          |          |        |          |        |          |        |          |        |          |        |          |        |                   | Guam will sustain the functional life of housing for elderly persons.   |  |
|                |  |   | First Time Homebuyer Housing Choice Voucher Homeownership Program                      |          |          |        |          |        |          |        |          |        |          |        |          |        |                   |   |  |
|                |  |   | Low-Income Housing Tax Credit Program  |          |          |        |          |        |          |        |          |        |          |        |          |        |                   | Guam will increase its supply of affordable rental housing.   |  |
|                |  |   | Single and multi-family housing  |          |          |        |          |        |          |        |          |        |          |        |          |        |                   |   |  |



| Priority Needs | Goal  | Objective   | Activity                          | I.D. #   | 2010     |        | 2011     |        | 2012     |        | 2013     |        | 2014     |        | Total    |        | Measurement       | Outcomes  | PY10 Activities Complete / Underway / Ongoing             |
|----------------|---|---|-----------------------------------|----------|----------|--------|----------|--------|----------|--------|----------|--------|----------|--------|----------|--------|-------------------|---|---|
|                |   |   |                                   |          | Proposed | Actual | Proposed | Actual | Proposed | Actual | Proposed | Actual | Proposed | Actual | Proposed | Actual |                   |   |   |
| HOUSING        |   |   | Sweat-Equity Housing              |          |          |        |          |        |          |        |          |        |          |        |          |        |                   | Guam will create more opportunities for homeownership among low and moderate-income homebuyers, first-time homebuyers and minority homebuyers.                        |   |
|                |   |   | Tenant-Based Rental Assistance    |          | 2545     |        |          |        |          |        |          |        |          |        |          |        |                   |   |   |
|                |   | Increase homebuyer opportunities for low- and moderate-income individuals   |                                   | 13DH-2.1 | tbd      |        | tbd      |        | tbd      |        | tbd      |        | tbd      |        |          |        | Persons           | Make the home buying process less complicated and less expensive.   |   |
|                | Sustain the available stock of decent housing | Acquire, construct, rehabilitate, or convert structures for use as housing for special need populations   | Elderly and Frail Elderly Housing | 14DH-2.1 | 10       |        | 0        |        | 0        |        | 0        |        | 0        |        |          |        | Renter Households | Increase the supply of affordable rental housing. Increase homeownership and independent living for the elderly.  | CDBG: Renovation and upgrade of LIHENG Elderly Apartments |
|                |   | Assist Very-low and low-income homeowners to sustain the physical and economic life of their homes, to meet current building code standards, and/or to modify to meet ADA standards | Rehabilitation Loan Program       | 15DH-2.1 | 12       | 9      | 12       |        | 12       |        | 12       |        | 12       |        |          |        | Owner Households  | Guam will implement programs to support retention of its existing stock of affordable housing for homeowners, renters, and persons fo populations with special needs. | Homeowner Rehab   |
|                |   | Renovate 150 Public Housing Units   |                                   | 16DH-2.1 | 30       |        | 30       |        | 30       |        | 30       |        | 30       |        |          |        | Renter Households | Retention of affordable housing stock   |   |

| Priority Needs        | Goal   | Objective   | Activity                                       | I.D. #   | 2010     |        | 2011     |        | 2012     |        | 2013     |        | 2014     |        | Total    |        | Measurement | Outcomes   | PY10 Activities Complete / Underway / Ongoing                                    |
|-----------------------|--|---|--|----------|----------|--------|----------|--------|----------|--------|----------|--------|----------|--------|----------|--------|-------------|--|--|
|                       |  |   |  |          | Proposed | Actual | Proposed | Actual | Proposed | Actual | Proposed | Actual | Proposed | Actual | Proposed | Actual |             |  |  |
| COMMUNITY DEVELOPMENT | Make Suitable Living Environments Available and Accessible | Construct or rehabilitate facilities to serve low- and moderate-income communities and special needs populations.: Community centers, sports, and recreational facilities |  | 17SL-1.1 | 1        |        | 0        |        | 1        |        | 0        |        | 1        |        |          |        | Facility    |  | CDBG   |
|                       |  | Construct or rehabilitate facilities to serve low- and moderate-income communities and special needs populations.: Community learning and Resource Centers                | Community Habilitation and Respite Care Center | 18SL-1.2 | 0        |        | 1        |        | 0        |        | 0        |        | 0        |        |          |        | Facility    | Increasing access to quality public and private facilities and services. Persons with disabilities will receive training on activities of daily living, develop their skills and interact with their community. Families caring for persons with disabilities will get reprieve from their care giving tasks at home and persons with disabilities will have a center to go to with recreational activities and staff skilled to provide specialized care. |  |
|                       |  |   | Day-Care Facility                              | 19SL-1.2 | 1        | 0      | 0        |        | 0        |        | 1        |        | 0        |        |          |        | Facility    |  |  |
|                       |  |   | Resource Center                                | 20SL-1.2 | 0        |        | 0        |        | 0        |        | 0        |        | 1        |        |          |        | Facility    |  | CDBG: Renovation and Construction of Macheche Neighborhood Multipurpose Facility |
|                       |  |   | Youth Center                                   | 21SL-1.2 | 0        |        | 0        |        | 0        |        | 1        |        | 0        |        |          |        | Facility    | Homeless youth will have their basic needs for food, shelter and a nurturing environment addressed.  |  |
|                       |  |   | Shelter for Victims of Neglect and Abuse       | 23SL-1.3 | 0        |        | 1        |        | 0        |        | 0        |        | 0        |        |          |        | Facility    | Victims of domestic violence will have access to more shelter beds. Victims of child abuse will have increased access to housing as they wait for placement into foster care.  | CDBG: Design and construct Alee I Housing for Women and children                 |
|                       |  |   | Shelter for Victims of Sexual Assault          | 24SL-1.3 | 0        |        | 1        |        | 0        |        | 0        |        | 0        |        |          |        | Facility    | Victims of sexual assault will have access to a safe and secure shelter in times of crisis.  |  |
|                       |  | Construct or rehabilitate facilities to serve low- and moderate-income communities and special needs populations.: Substance abuse and residential treatment facilities   |  | 25SL-1.4 | 0        |        | 0        |        | 1        |        | 0        |        | 0        |        |          |        | Facility    | Expand the number of transitional housing beds and provide new options for homeless families unable to meet the minimum rent for existing transitional housing.  | Provide operations costs for LRC   |
|                       |  | Operational support of facilities providing residential substance abuse treatment and recovery programs   |  | 26SL-1.5 | 40       |        | 40       |        | 40       |        | 40       |        | 40       |        |          |        | Persons     | Decrease in the number of chronically homeless individuals.  | Provide operations costs for Oasis   |

| Priority Needs              | Goal  | Objective  | Activity  | I.D. #   | 2010     |        | 2011     |        | 2012     |        | 2013     |        | 2014     |        | Total    |        | Measurement | Outcomes  | PY10 Activities Complete / Underway / Ongoing |
|-----------------------------|---|--|---|----------|----------|--------|----------|--------|----------|--------|----------|--------|----------|--------|----------|--------|-------------|---|---|
|                             |   |  |   |          | Proposed | Actual | Proposed | Actual | Proposed | Actual | Proposed | Actual | Proposed | Actual | Proposed | Actual |             |   |   |
| COMMUNITY DEVELOPMENT GOALS | Sustain Access to suitable living environments serving low- and moderate-income populations and special needs populations | Improve access to public safety service in low- and moderate-income neighborhoods: Consturction or rehabiitation of public safety facilities | Detention Center  | 28SL-3.1 | 0        |        | 1        |        | 0        |        | 1        |        | 1        |        |          |        | Facility    |   | CDBG: Guma Hinemlo<br>Cash match              |
|                             |   |  | Fire Stations   | 29SL-3.1 | tbd      |        | tbd      |        | tbd      |        | tbd      |        | tbd      |        |          |        | Facility    | Fire stations will be constructed to meet fire department standards.  |   |
|                             |   |  | Police Precinct   | 30SL-3.1 | tbd      |        | tbd      |        | tbd      |        | tbd      |        | tbd      |        |          |        | Facility    | Precincts will be constructed to meet police department standards.  |   |
|                             | Make Economic Opportunities available and accessible  | Develop a microenterprise incubator  |   | 37EO-1.1 | 0        |        | 1        |        | 0        |        | 0        |        | 0        |        |          |        | Businesses  | Make economic opportunities available and accessible , affordable, and sustainable for low and moderate-income individuals. |   |
|                             |   | Develop a small business incubator   |   | 38EO-1.1 | 0        |        | 0        |        | 0        |        | 1        |        | 0        |        |          |        | Businesses  | Make economic opportunities available and accessible , affordable, and sustainable for low and moderate-income individuals. |   |
|                             |   | Support job creation opportunities of historic preservation and cultural preservation efforts  | Arts and Cultural Center  | 39EO-1.1 | tbd      |        | tbd      |        | tbd      |        | tbd      |        | tbd      |        |          |        | Jobs        |   |   |
|                             |   |  | Guam Museum   | 40EO-1.1 | tbd      |        | tbd      |        | tbd      |        | tbd      |        | tbd      |        |          |        | Jobs        |   |   |
|                             |   |  | Science and Learning Center   | 41EO-1.1 | tbd      |        | tbd      |        | tbd      |        | tbd      |        | tbd      |        |          |        | Jobs        |   |   |
|                             |   | Support the sustainability of ongoing economic oportunities  | Construct or rehabilitate public transit facilities at key points in the mass transit route | 42EO-3.1 | 0        |        | 3        |        | 0        |        | 0        |        | 0        |        |          |        | Persons     |   |   |
|                             |   |  |   |          |          |        |          |        |          |        |          |        |          |        |          |        |             |   |   |

| Priority Needs | Goal  | Objective  | Activity  | I.D. #   | 2010     |        | 2011     |        | 2012     |        | 2013     |        | 2014     |        | Total    |        | Measurement | Outcomes  | PY10 Activities Complete / Underway / Ongoing |
|----------------|---|--|---|----------|----------|--------|----------|--------|----------|--------|----------|--------|----------|--------|----------|--------|-------------|---|---|
|                |   |  |   |          | Proposed | Actual | Proposed | Actual | Proposed | Actual | Proposed | Actual | Proposed | Actual | Proposed | Actual |             |   |   |
| HOMELESS       | Make Decent Housing Available and Accessible  |  | Safe Haven  | 3DH-1.1  | 0        |        | 0        |        | 0        |        | 0        |        | 1        |        |          |        | Facility    | People living with terminal illness in their late stages will receive the specialized care they need in a dignified and appropriate setting.                                  |   |
|                | Make Suitable Living Environments Available and Accessible  | Construct or rehabilitate facilities to serve low- and moderate-income communities and special needs populations.: Emergency and Transitional Shelters | Homeless Shelter  | 22SL-1.3 | 0        |        | 0        |        | 1        |        | 0        |        | 0        |        |          |        | Facility    | Expand the number of Emergency Shelter beds.  |   |
|                | Sustain Access to suitable living environments serving low- and moderate-income populations and special needs populations | Support the work of organizations providing assistance to very-low and low-income individuals, and special needs populations                           | Housing and Supportive Services   | 31SL-3.2 | 1        |        | 0        |        | 0        |        | 0        |        | 0        |        |          |        | Facility    |   | CDBG: HMIS Cash Match                         |
|                |   |  | Soup Kitchen or Food Bank Facility  | 33SL-3.2 | 0        |        | 1        |        | 0        |        | 0        |        | 0        |        |          |        | Facility    |   |   |
|                |   |  | The conduct (operation) of the periodic Homeless Street and Shelter Count | 34SL-3.3 | 0        |        | 1        |        | 0        |        | 1        |        | 0        |        |          |        | Unit        | Count unsheltered homeless and homeless in emergency shelters to update information on homeless population, characteristics, shelter needs and service needs.                 | CDBG: HMIS Cash Match                         |
|                |   | Sustain access to suitable living environments serving special needs populations   | Drop-In Center  | 35SL-3.3 | 500      | 0      | 500      |        | 500      |        | 500      |        | 500      |        |          |        | Persons     |   |   |
|                |   | Sustain access to suitable living environments serving special needs populations   | Shelter for Victims of Neglect and Abuse                                  | 36SL-3.3 | 250      | 0      | 250      |        | 250      |        | 250      |        | 250      |        |          |        | Persons     | Victims of domestic violence will have access to more shelter beds. Victims of child abuse will have increased access to housing as they wait for placement into foster care. |   |

# Pangelinan, Brown trade barbs over Merizo

By Zita Y. Taitano  
zita@mvguam.com  
Variety News Staff

THE Department of Public Works director wants to set the record straight about the reconstruction of the Bile and Pigua Bay Bridges after Senator Ben Pangelinan sent a letter inquiring about the matter.

The bridges were both declared unsafe and were limited to one-lane traffic about five years ago. A few months ago, a bill was introduced by Sen. Mana Silva Tajeron to expedite the process; and after some changes, the bill was eventually enacted into law by Governor Eddie Baza Calvo as Public Law 31-55 in May.

In his letter to DPW Director Joanne Brown, Sen. Pangelinan raised concerns after meeting with residents from Merizo,



This bridge in Merizo was declared unsafe and limited to one-lane traffic about five years ago. Zita Y. Taitano / Variety

where the bridges are located. The residents expressed their disappointment at DPW's "lack of progress on the repair and rebuilding of their two bridges."

Pangelinan said DPW had not submitted any documents

regarding the structures and he strongly urged the department to comply with the law.

But Brown disagreed with Pangelinan's comments, stating "he's been misinformed."

"It's more accusatory and I

know that's his style, getting a little thing. He ask or give me a call," she said.

The DPW director's office provided a letter of information on DPW's Plan of Work for the bridges dated July 1,



Eddie B. Calvo  
Governor

## GHURA

Guam Housing and Urban Renewal Authority

Aturidat Gñina: Yan Rinsaban Sludat Guahan

117 Bien Venida Avenue • Sinaitina, Guam 96910

Phones: (671) 477-9851 • Fax: (671) 300-7565 TTY/F: (671) 472-3701

GHURA will make necessary arrangements for persons with disabilities. If you should require any special accommodations, please contact the Section 504 Coordinator at 475-1407 or 472-3701 (TTY/TDD).



Ray Tenorio  
Lieutenant Governor

## NOTICE TO THE PUBLIC

Available for Public Review  
Guam's Consolidated Annual Performance  
And Evaluation Report (CAPER)  
Program Year 2010

The Guam Housing and Urban Renewal Authority (GHURA) announces the availability of Guam's Program Year 2010 Consolidated Annual Performance and Evaluation Report (CAPER) for public review and comment.

The CAPER outlines Guam's progress in achieving the goals outlined in the 5-Year Consolidated Plan 2010-2014 (ConPlan). The ConPlan prioritizes areas to be addressed with funds available from the U.S. Department of Housing and Development, Office of Community Planning and Development - Community Development Block Grant (CDBG), HOME Investment Partnership Grant (HOME), the Emergency Shelter Grant (ESG), the Supportive Housing Program (SHP), and the Shelter Plus Care (S+C) grants for the period covering October 01, 2010 to September 30, 2011.

The CAPER will be available for review beginning Thursday, October 13, 2011 at the GHURA Community Planning and Development (CPD) Office located at 414 W. Soledad Ave., GCIC Suite 306 Hagatna, Guam, or you may download the report from our website at [www.ghura.org](http://www.ghura.org). The public is invited to provide oral commentary on the CAPER during a public meeting scheduled Thursday, November 10, 2011 at the GHURA CPD Office Hagatna, Guam. Written comments will be accepted at the GHURA CPD Office Hagatna, Guam no later than 5:00 p.m. Thursday, November 17, 2011.

Should you require additional information, please contact Mr. Michael J. Duenas, GHURA Chief Planner, RPE Division at 475-1407 or email [mjduenas@ghura.org](mailto:mjduenas@ghura.org).

/s/ MARCEL G. CAMACHO  
Executive Director

This advertisement is paid with GHURA CPD funds.

## Bottle bill to imple

By Janella Buhain  
janella@mvguam.com  
Variety News Staff

THE Bottle Bill A Committee met on Tuesday to begin the implementation of the container deposit law.

According to Senator Mufia-Barnes, author of the law, which was enacted into law as Public Law 30-221 in December 2009, representatives from the Department of Defense, the Republic of Guam Association of Guam, the Guam Environmental Protection Agency and the Guam Environmental Protection Agency have met for the third time.

During the meeting, various stakeholders discussed the program's proposed regulations, methods of operation, and best practices currently in place in Hawaii.

The committee was divided into subcommittees to address rules and regulations, operations and performance, and outreach.

"Passing the Bottle Bill was the first step in a labor-intensive process for our community to meet this mandate work in the world," said Barnes.

The law will allow for a deposit from each



# Overwhelming support for parental consent

## GUAM WATERWORKS AUTHORITY

578 North Marine Corps Drive • Tumon, Guam 96913

(This Ad Paid By Guam Waterworks Authority)

### INVITATION TO BID IFB-03-ENG-2011

The GUAM WATERWORKS AUTHORITY will receive sealed bids for the MC 09-01 DESIGN-BUILD OF GWA METER TESTING FACILITY; GWA Project No. W11-005-BND. Bids will be accepted until 3:00 pm, Chamorro Standard Time, November 28, 2011, at the GWA Engineering Conference Room, 2nd Floor, CQC Building, DPW Compound, 542 North Marine Corps Drive, Tamuning, GU 96913 at which time and place all bids will be publicly opened and read aloud. The contract time for the project is 280 calendar days. All bids must be accompanied by a Bid Bond in the amount of fifteen percent (15%) of the total bid amount. Bid security may be in the form of a bid bond, certified check or cashiers check made payable to Guam Waterworks Authority. A non-refundable amount of fifty dollars (\$50.00) is required for the purchase price of every set of bidding documents which are available at the Engineering Division on or after November 9, 2011.

The right is reserved to reject any or all proposals and to waive any imperfection in the bid proposal in the interest of the Guam Waterworks Authority.

A Pre-bid conference has been scheduled on November 16, 2011 at 10:00 a.m. in Engineering Conference Room. All bidders are required to be present. All questions or clarifications must be submitted in writing on or before the pre-bid conference date.

/s/ MARTIN L. ROUSH, P.E.  
General Manager



Supporter Denise Lee Reye pregnant, and if she had got who later got his first job at ety, and at the age of 30 wa

By Janelle Buhala Car  
janelle@mvguam.com  
Variety News Staff



Eddie B. Calvo  
Governor

## GHURA

Guam Housing and Urban Renewal Authority

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/s/ MARCEL G. CAMACHO  
Executive Director

This advertisement is paid with GHURA CPD funds.

DOZENS showed up to express support for a requires parental consent a minor can have an at including testimony pro behalf of Governor Ed Calvo.

If enacted into law, introduced by Sen. Rodriguez Jr., will require citizens to obtain a writ rized consent from the legal guardian of a fem under the age of 18.1 abortion can be perform

Current statute allow minors to seek medical services relative to the of sexually transmitted such as HIV, AIDS, 1 and substance abuse parental consent.

However, the statute shall not include surgical treatment to induce at

Rodriguez acknowledged but he also said the ci ute is "very vague."

"My bill makes it we're looking for. to make sure that if going to get that proce they're going to get consent first," Rodrig

### Double stan

During the publ on Bill 323, Telo T governor's liaison to lature, testified in ful the bill on behalf of

"Obviously, I am the double standard