

# COMMUNITY DEVELOPMENT BLOCK GRANT PROGRAM (CDBG)

# Application for Funding PUBLIC SERVICES

**Program Year 2018 (October 1, 2018 to September 30, 2019)** 

# **Instructions:**

- 1. Answer all questions in the application.
- 2. Submit your application clipped or stapled only. (No binders, folders, or special presentation packaging of any kind.)
- 3. Submit one (1) original application. Clearly label your attachments.
- 4. Submit one (1) thumb drive with an electronic copy of the application in Word format and PDF copy of all attachments. (Thumb drive will not be returned.)
- 5. Applications for Program Year 2018 will be accepted until <u>4:00 p.m. on Thursday, April</u> **5, 2018.**
- 6. Submit applications to:
  - a. GHURA Community Planning and Development Office, Research, Planning & Evaluation Division (GHURA Main Office), 117 Bien Venida Avenue, Sinajana, Guam 96910
- 7. GHURA will reject any application received after the deadline.
- 8. GHURA will reject any application not received at the address in #6 above.
- 9. GHURA will reject applications not signed by the organization's authorized representative.
- 10. Applicant must initial all items on the "Certification of Ability to Manage Federal Funds" page.
- 11. Applicant must complete and sign the "General Certifications" page.
- 12. Narratives shall be no more than 300 words.
- 13. Unless required under this application, additional attachments will not be accepted.

# For any inquiries:

Please email Katherine E. Taitano, GHURA Chief Planner, at the Research, Planning, & Evaluation Division at <a href="mailto:katherine@ghura.org">katherine@ghura.org</a>.

Executive Director: MICHAEL J. DUENAS Deputy Director: PEDRO A. LEON GUERRERO, JR.

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The Community Development Block Grant (CDBG) is funded by the U.S. Department of Housing and Urban Development (HUD) under Title I of the Housing Community Development Act of 1974, as amended (P.L. 93-383).

HUD awards grants to entitlement communities for the purpose of community development activities intended to revitalize neighborhood, facilitate economic development, and improve community facilities and services. Guam's Consolidated Plan, developed with citizen participation and input, describes the program and funding objectives established for the five-year period from 2015-2019. Guam's Annual Action Plan is prepared each year to describe the implementation of the Five-Year Consolidated Plan.

# A. General Information (Maximum Points: 10)

1. Applicant/Owner Inform	nation			
Applicant legal name:				
Address:				
Mailing address:				
Type of organization:	501(c)(3) Gov't./Public	For Profit	Faith-Bas	sed 🗌 Other:
Date of incorporation:		EIN/Tax ID	number:	
Organization DUNS		Annual operating	a hudaot:	
number:		Annual Operating	g buuget.	
Number of paid staff:		Number of vo	olunteers:	
2. Project Title				
3. Project Site (Location & A	Address)			
-	oject Beneficiaries (Indicate the total nu	ımber of individual c	lients/house	holds to be served
by your project.)				
Will	the project serve individuals or househo	olds? Individ	duals	Households
What is the total estimated	number of low-and moderate-income b	eneficiaries served a	nnually:	
	What is the estimated total number of k	peneficiaries served a	nnually:	
5. Type of Public Service Pr	roject: (e.g. homeless services, day care	services, employme	ent services.)	
		· · ·		

6. Funding Request					
Total funds requested in this application:  Other funds already secured for project:					
Total cost to complete project: Other funds not yet secured for project:					
7. Applications must meet one of the following HUD National Objectives (check one)  Directly benefit low- and moderate-income persons: The program must benefit at least 51% low- and moderate-income persons.  Aid in the prevention or elimination of slum or blight  Meet an urgent need: The activity provides a remedy to a serious and immediate health or welfare problem, such as a natural disaster. (Not this application)					
8. CDBG Criteria: What CDBG categor	y does your project propose to address (select one)?				
(1) Area benefit: At least 51% of	residents within the targeted activity area are low to moderate income (LMI).				
(2) Limited clientele (select subp	art below):				
	lect benefit group from the list below):				
(i) Abused children					
(ii) Elderly persons 62	2 years or older				
(iii) Battered spouses					
	adults (not children) – Census definition; documentation required				
(v) Illiterate adults					
(vi) Persons living with HIV/AIDS					
(vii) Homeless persons					
	e to be served will be documented as LMI.				
	(3) Housing (select subpart below):				
	(a) Single family (must be 100% LMI)				
(b) Multi-unit (must be 51% LMI)					
(4) Job creation: At least 51% of	jobs for LMI persons.				

9. Project objective (check one	Suitable Living Environment				
only): (TIP: What is the purpose of	Relates to activities that are designed to benefit communities,				
the activity?)	families, or individuals by addressing issues in their living				
(Example:	environment. This objective relates to activities that are intended to address a wide range of issues faced by low- and				
Priority checked: Suitable Living	moderate-income persons, from physical problems with their environments, such as poor quality infrastructure, to social				
Environment.	issues such as crime prevention, literacy, or elderly health				
Goal (see Guam Consolidated Plan	services.				
2015-2019 Priorities – Goals on	Goal:				
pages 20 - 22): 7. Finance the	Godi.				
acquisition, rehabilitation,	Decemb Hausing				
construction, or conversion of	☐ Decent Housing				
structures for use as affordable	The activities that typically would be found under this				
housing for eligible homebuyers.)	objective are designed to cover the wide range of housing possible under HOME, CDBG, or ESG. This objective focuses very specifically on providing housing to meet the needs of an individual, family, or specific population.				
	Goal:				
	☐ Economic Opportunity				
	This objective applies to the types of activities related to economic development, commercial revitalization, or job creation.				
	Goal:				
10. Project outcome (check one	☐ Availability/Accessibility				
only): (TIP: What type of change or result am I seeking?)	Applies to activities that make infrastructure, public services, public facilities, housing, or shelter available or accessible to low- and moderate-income people, including persons with disabilities. Accessibility does not refer only to physical barriers, but also to making the basics of daily living available and accessible to low- and moderate-income people where they live.				
	☐ Affordability				
	Applies to activities that provide affordability by lowering the cost, improving the quality or increasing the affordability of a product or service to benefit a low-income household.  Activities can include affordable housing, basic infrastructure hook-ups, or services such as transportation or day care.				
	☐ Sustainability				

Sustainability is specifically tied to activities that are designed for the purpose of ensuring that a particular geographic area as a whole (such as a neighborhood) becomes or remains viable by providing benefit to persons of low- and moderate-income or by removing or eliminating slums or blighted areas, through multiple activities or services that sustains communities or neighborhoods.
num Points: 25) (300 words max.)
the proposed activity /services including how the activity/service will addressed. Identify whether the activity is new, ongoing, or expanded. Explain why activity.
proposed activity. Identify the accomplishments you intend to achieve with day care services, employment services.)

13. Provide statistics and other supporting evidence that show the need or problem and explain how this information demonstrates the importance of addressing the issue at hand. Include any relevant statistics collected by the applicant organization, such as the number of referral calls, number of clients on waiting lists, time on waiting lists, etc. Describe how the need for this service has changed in the past three to five years. Provide sources for your information.
14. List up to three measurable outcomes of the project (at least one is required). For each outcome listed, provide
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15. Will your organization collaborate with other service providers in the community? If yes, identify the agencies and briefly describe the collaboration. Attach letters of community	YES	NO
support.		
C. Organization Capacity (Maximum Points: 15) (300 words max.)		
16. Provide the following documents:  a. A copy of an organizational chart (only as it relates to the proposed activity).		
<ul> <li>b. Job Descriptions of those directly involved in the operations/management of the propose filled, existing vacant, proposed new).</li> </ul>	ed project (	existing
c. A copy of your last independent audit.		
d. A copy of the organization's business license or if a NGO, copy of certificate of tax exempt	ion and Fo	m 990.
e. A Certificate of Existence issued by the Department of Revenue and Taxation.		
17. Describe your organization's capacity by discussing your organization's time in existence, ex current services, or special accommodations that demonstrate your capacity for success.	perience, s	kills,

18. What are the quantifiable goals of this project? How will they be measured? If designed to benefit low- and moderate-income persons, describe the process you will use to identify the target population and ensure that the activity continues to meet this objective. Describe your tracking, data collection and monitoring.  19. How many Board of Director members does your organization have? Please list each member on Appendix A Board Member List.  20. Does your organization's Board of Directors have decision making authority on daily activities? If yes, please explain.  Yes   No		
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If you places explain	on Appendix A Board Member List.	
No		
	/ / ף	No

	-
D. Auditing Control (Maximum points: 15) (300 words max.)	
21. What financial management software system does your organization use?	
22. Briefly describe your organization's internal controls to minimize opportunities for fraud, waste, and	
mismanagement.	

# E. Organization's Experience (Maximum Points: 15 Points) (300 words max.)

23. Briefly describe your organiza	tion's experience, skills, cu	irrent services, or special acc	complishments that		
demonstrate your capacity for success in providing services to low-and moderate-income residents and/or the					
community. Explain why the services proposed are more feasible than current services. Provide justification as to					
why your project should be funded.					
24. Has your organization received		•			
program years (Program Years 201	· · · —	•	y   📙   Yes   📙   No		
Appendix B if you are reporting on	more than one Program Y	ear.			
F. Budget, Task Timeline (300 words max.) Project Budget	, and Sustainability	y Plan (Maximum Po	ints: 20 Points)		
25. Complete the budget table be	elow. A detailed budget m	ay be attached to this applic	cation.		
Budget Line Item	CDBG	Other	Total		
Total:					

Committed Funds: Identify sources and amounts of committed funds for this project. (Attach documentation of committed funds. Attach as Appendix C.)						
Source	Funding Amount	Budget Line Item Covered by Funds				
Total:						

# **Staff/Salary Breakdown**

Position Title	Position current or proposed?	Annual Salary	Annual Fringe Benefits	Total Salary	X	% Time Spent On This Project/Program	=	Total Position Cost Requested
Example: Case Manager	Current	\$25,000	\$5,000	\$30,000	Х	40%	=	\$12,000
					Х		=	
					Х		=	
					Х		=	
					X		=	
					Х		=	
					Х		=	
					Х		=	
					Х		=	
					Х		=	
					Х		=	
					Х		=	
					Х		=	

# **Task Timeline**

Table / A addition	Description	Completion Date
Task/Activity	Description	Completion Date

		-		
27. Will the proposed project still be implemented should CDBG funds not be awarded?		Yes		No
If yes, how will the implementation be achieved?		103		110
28. If funded, how will your organization continue this project if CDBG funds are not available	in futu	ire yea	ars?	

# **G.** Certification of Ability to Manage Federal Funds

I certify that the organization responsible for carrying out the project activities under this proposal has a financial		
management system	m that satisfies the following requirements for managing federal funds ( <u>initial each box</u> ).	
	<ol> <li>The financial management system in place is able to:         <ol> <li>Properly account for federal funds spent,</li> <li>Ensure requests are for the correct amount of federal funds,</li> <li>Ensure funds are used for project-related purposes,</li> <li>Ensure funds are deposited in the proper account, and</li> <li>Maintain necessary documentation for all costs incurred.</li> </ol> </li> </ol>	
	<ul> <li>2. Internal Controls in place include:</li> <li>a. A written set of policies and procedures that define staff qualifications and duties, lines of authority, separation of functions, and access to assets and sensitive documents;</li> <li>b. Written accounting procedures for approving and recording transactions; and</li> <li>c. A period comparison of financial records to actual assets and liabilities to check for completeness and accuracy.</li> </ul>	
	<ul> <li>3. An adequate financial accounting system is maintained including:</li> <li>a. A chart of accounts,</li> <li>b. A general ledger,</li> <li>c. Cash receipts journal,</li> <li>d. Cash disbursements journal, and</li> <li>e. A payroll journal.</li> </ul>	
	4. The standards and procedures for determining the reasonableness, allowability and allocability are clearly defined and are consistent with the basic Federal rules (2 CFR part 225 or 2 CFR Part 230).	
	5. Files of original source documentation (receipts, invoices, canceled checks, etc.) for all financial transactions, including those involving obligations incurred and the use of program income are maintained and up-to-date.	
	6. The approved budget is up-to-date for all funded activities. Comparisons of the budget with actual expenditures for each budget category are performed.	
	7. Regular procedures are in place for accurately projecting the cash needs of the organization, and for minimizing the time between the receipt of funds and their actual disbursement. All program income is used for permitted activities, and such program income is used before further requests for payments are made for the same activity.	
	8. The applicant is able to provide accurate, current and complete disclosure of the financial results of each Federally-sponsored project or program in accordance with the reporting requirements of HUD.	
	9. Annual audits of the applicant are conducted in accordance with the Federal requirements (OMB Circular A-133).	

# H. Certification of Fair Housing laws and Presidential Executive Orders

### The Fair Housing Laws

Fair Housing Act: Title VIII of the Civil Rights Act of 1968 (Fair Housing Act), as amended, prohibits discrimination in the sale, rental, and financing of dwellings, and in other housing-related transactions, based on race, color, national origin, religion, sex, familial status (including children under the age of 18 living with parents of legal custodians, pregnant women, and people securing custody of children under the age of 18), and handicap (disability).

Title VI of the Civil Rights Act of 1964: Title VI prohibits discrimination on the basis of race, color, or national origin in programs and activities receiving federal financial assistance.

Section 504 of the Rehabilitation Act of 1973: Section 504 prohibits discrimination based on disability in any program or activity receiving federal financial assistance.

Section 109 of Title I of the Housing and Community Development Act of 1974: Section 109 prohibits discrimination on the basis of race, color, national origin, sex or religion in programs and activities receiving financial assistance from HUD's Community Development and Block Grant Program.

Title II of the Americans with Disabilities Act of 1990: Title II prohibits discrimination based on disability in programs, services, and activities provided or made available by public entities. HUD enforces Title II when it relates to state and local public housing, housing assistance and housing referrals.

Architectural Barriers Act of 1968: The Architectural Barriers Act requires that buildings and facilities designed, constructed, altered, or leased with certain federal funds after September 1969 must be accessible to and useable by handicapped persons.

Age Discrimination Act of 1975: The Age Discrimination Act prohibits discrimination on the basis of age in programs or activities receiving federal financial assistance.

Title IX of the Education Amendments Act of 1972: Title IX prohibits discrimination on the basis of sex in education programs or activities that receive federal financial assistance.

Fair Housing-Related Presidential Executive Orders:

Executive Order 11063: Executive Order 11063 prohibits discrimination in the sale, leasing, rental, or other disposition of properties and facilities owned or operated by the federal government or provided with federal funds.

Executive Order 11246: Executive Order 11246, as amended, bars discrimination in federal employment because of race, color, religion, sex, or national origin.

Executive Order 12892: Executive Order 12892, as amended, requires federal agencies to affirmatively further fair housing in their programs and activities, and provides that the Secretary of HUD will be responsible for coordinating the effort. The Order also establishes the President's Fair Housing Council, which will be chaired by the Secretary of HUD.

Executive Order 12898: Executive Order 12898 requires that each federal agency conduct its program, policies, and activities that substantially affect human health or the environment in a manner that does not exclude persons based on race, color, or national origin.

Executive Order 13166: Executive Order 13166 eliminates, to the extent possible, limited English proficiency as a barrier to full and meaningful participation by beneficiaries in all federally-assisted and federally conducted programs and activities.

Executive Order 13217: Executive Order 13217 requires federal agencies to evaluate their policies and programs to determine if any can be revised or modified to improve the availability of community-based living arrangements for persons with disabilities.

# I. General Certification

# I certify that:

- 1. To the best of my knowledge and belief, the information in this application is true and correct.
- 2. I have reviewed and accept the instructions for submission of this application for review and evaluation.
- 3. The organization responsible for carrying out the project activities under this proposal will comply with all applicable local and Federal laws and regulations.
- 4. The organization will take actions to affirmatively further fair housing and implement CDBG activities in compliance with Title VI of the Civil Rights Act of 1964 and Title VIII of the Civil Rights Act of 1968.
- 5. The organization will verify that no person who is an employee, agent, consultant, officer, or recipients which are receiving CDBG funding may obtain a financial interest or benefit, have an interest in or benefit from the activity, or have an interest in any contract, subcontract or agreement with respect to CDBG activities, with the exception of administrative or personnel costs.
- 6. The organization will not attempt to recover capital costs for the construction of public improvements, assisted in whole or in part with CDBG funds, by charging special assessments or fees against properties owned or occupied by persons of low and moderate income, including any fee, charge or assessment made as a condition of obtaining access to such public improvements, unless:
  - a. CDBG funds are used to pay the proportion of such fee or assessment that relates to the capital
    costs of such public improvements that are financed from revenue sources other than CDBG funds;
    or
  - b. For purposes of assessing any amount against properties owned and occupied by persons of low and moderate income who are not persons of very low income, and the applicant certifies that it lacks sufficient funds to comply with the requirements of clause (a) above.
- 7. The organization will provide in a timely manner for citizen participation, public hearings, access to information with respect to the proposed project/program.

Project Sponsor (Organization):			
Project Name:			
Location of the Project:			
Community Development Block Grant Program:			
\$			
Contact Person:			
Title:			
Mailing Address:			
Office Phone:			
Fax Number:			
Email Address:			
Organization's Authorized Representative:			
Title:			
Signature:			
Date:			

# J. Scoring Criteria for Decision Making

Each application will be based on a weighted scale of a scale of one hundred (100) points and the following criteria:

Section	Title	Maximum Points
Α	General Information	10
В	Project Information	25
С	Organization Capacity	15
D	Auditing Control	15
E	Organization Experience	15
F	Budget, Task Timeline, and Sustainability Plan	20

# K. Guam Consolidated Plan 2015-2019: Priorities and Goals Chart

# Guam Consolidated Plan 2015 - 2019 Priorities – Goals

### **Make Decent Housing Available and Accessible**

- **1.** Acquire, construct, rehabilitate, or convert structures for use as housing for special needs populations and low-and moderate-income populations
- 2. Provide service enriched housing for special needs populations
- **3.** Incorporate accessibility modifications to housing development for populations with disabling conditions
- 4. Increase programs for homeowner education and counseling
- 5. Identify and address barriers to Fair Housing
- **6.** Support opportunities to increase or create new transit stations serving low/moderate income communities

### **Make Decent Housing Affordable**

- **7.** Finance the acquisition, rehabilitation, construction, or conversion of structures for use as affordable housing for eligible homebuyers
- **8.** Finance the acquisition, rehabilitation, construction, or conversion of structures for use as affordable rental housing
- **9.** Promote mix-income and mix-use developments to promote diverse communities
- **10.** Incorporate universal and energy efficiency design elements for affordable housing

# **Sustain the Stock of Decent Housing**

- **11.** Stabilize and/or rehabilitate existing housing stock by incorporating energy efficient designs
- **12.** Assist very-low and low-income homeowners to sustain the physical and economic life of their homes, to meet current building code standards, and/or to modify to meet ADA standards
- 13. Support financing programs that sustain the stock of affordable housing

### Make Suitable Living Environments Available and Accessible

- **14.** Acquire, construct or rehabilitate facilities to serve low-and moderate-income communities and special needs populations
  - Community Centers
  - Health Centers
  - Sports and Recreational Facilities
  - Community Learning and Resource Centers
  - Emergency and Transitional Shelters
  - Substance Abuse and Residential Treatment
  - Drop-In Center
  - Safe Haven
- **15.** Operational support of facilities providing services to special needs populations
- **16.** Support infrastructure improvements to aid the public transportation system in areas where low-and moderate-income residents are concentrated

# Sustain Access to Suitable Living Environments Serving Low-and Moderate-Income Individuals and Special Needs Populations

- **17.** Improve access to public, health, and safety service in low-and moderate-income neighborhoods through the construction or rehabilitation of public health and safety facilities
- **18.** Improve sustainability of a suitable living environments by supporting programs that enhance crime awareness
- **19.** Support the work of organizations that provide services that sustain suitable living environments and enhance the quality of life of very-low and low-income individuals, and special needs populations
- **20.** Support the work of organizations that aim to reduce and end homelessness
- **21.** Improve sustainability of suitable living environments by addressing conditions which have contributed to deterioration of an area that is designated as a slum or blighted area

# **Economic Opportunity**

# Make Economic Opportunities Available and Accessible

- **22.** Create or sustain jobs through the support of small businesses incubator development
- **23.** Support job creation or job retention through neighborhood revitalization efforts
- **24.** Create or sustain jobs through the financing of other non-federal grant programs that are leveraged through federal dollars
- **25.** Support job creation that promote employment opportunities for individuals with disabilities

# **Support the Sustainability of Ongoing Economic Opportunities**

- **26.** Support businesses that acquire, improve, or occupy existing abandoned commercial or industrial property
- **27.** Support the development of job opportunities that provide access to or assistance in obtaining affordable childcare

# **Appendix A: List of Board Members**

Provide a list of the members of your organization's Board of Directors and their professions by filling out the table.		
Name/Board Position	Profession/Affiliation	

# **Appendix B: Results of Prior Year Project**

If your organization received CPD funds in Program Year 2016 and 2017, complete one copy of this appendix for each project for each year funded. Please make copies of this page if your organization is reporting on more than one Program Year. Organization name: **Project name:** Year of funding: Program Year 2016 Program Year 2017 Indicate the source of the federal funding awarded to the prior project: **CDBG ESG HOME** NSP CDBG-R **HPRP** Other: **Amount awarded:** D.6. Amount spent to date: Amount reprogrammed to date: Indicate below the outcomes projected (refer to the original application for the project, if possible). (1) (2) (3) Indicate below the outcomes achieved. (1) (2) (3) If any projected outcomes were NOT achieved, specify which ones and explain why below.





# **GHURA**

# **Guam Housing and Urban Renewal Authority**

Aturidat Ginima' Yan Rinueban Siudat Guahan

117 Bien Venida Avenue • Sinajana, Guam 96910

Phones: (671) 477-9851 • Fax: (671) 300-7565 TTY(671) 472-3701 GHURA will make necessary arrangements for persons with disabilities. If you should require any special accommodations,

please contact the Section 504 Coordinator at 475-1322 or 472-3701 (TTY/TDD).

Eddie B. Calvo, Governor

Ray Tenorio, Lieutenant Governor

# NOTICE OF FUNDING AVAILABILITY For Program Year 2018 Community Planning and Development Funds U.S. Department of Housing and Urban Development

The Guam Housing and Urban Renewal Authority (GHURA) is announcing the availability of an estimated \$4,034,000 in Community Planning and Development (CPD) funds available from the U.S. Department of Housing and Urban Development (HUD). Eligible government agencies and non-profit organizations are invited to submit proposals that address the priorities and goals identified in Guam's Consolidated Plan Priorities and Goals for 2015-2019. The priorities and goals set forth Guam's plan for supporting low-and moderate-income populations through the creation and preservation of decent housing, sustainable living environments, and economic opportunities for the next five years.

Applications for the use of CPD funds will be available beginning on Friday, February 2, 2018 at the GHURA Community Planning and Development Office, located at 117 Bien Venida Avenue in Sinajana, and via the GHURA website at <a href="www.ghura.org">www.ghura.org</a>. Funding estimates are as follows:

Community Development Block Grant (CDBG)	\$3,051,000
HOME Investment Partnership Grant (HOME)	\$ 749,000
Emergency Solutions Grant (ESG)	\$ 234,000

CDBG funds may be used to revitalize neighborhoods, provide affordable housing, expand economic opportunities, and to improve community facilities and services. Use of CDBG funds must meet at least one of the program's national objectives of (1) benefiting low and moderate-income persons, (2) eliminating slum or blight conditions, or (3) meeting other urgent community development needs.

HOME funds may be used to create affordable housing for homeowners or homebuyers through financial assistance programs, site acquisition or improvement, or the construction or rehabilitation of housing for rent or homeownership. Use of HOME funds must benefit low-income persons.

ESG funds may be used for the rehabilitation or conversion of buildings for use as emergency shelters for the homeless, for the payment of certain expenses related to operating emergency shelters, for essential services related to emergency shelters and street outreach for the homeless, and for homelessness prevention and rapid rehousing assistance.

A briefing for organizations interested in applying for any of these grants will be held on Thursday, February 22, 2018 from 10:00 a.m. to 12:00 p.m. at the Sinajana Mayor's Office, 117A Chalan Guma Yuos, Sinajana.

Interested applicants may pick up application forms at the GHURA CPD Office in Sinajana. Forms will also be available for download on the GHURA website at <a href="https://www.ghura.org">www.ghura.org</a>. All applications must be received by the GHURA CPD office in Sinajana no later than 4:00 p.m. on Thursday, April 5, 2018. For further information, please contact Ms. Katherine E. Taitano, GHURA Chief Planner, at 475-1322.

/s/ MICHAEL J. DUENAS
Executive Director

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